

# ALEXANDRIA/PINEVILLE METROPOLITAN PLANNING ORGANIZATION TRANSPORTATION POLICY COMMITTEE

RESOLUTION #RAPC-170106

(Adopting the Bicycle and Pedestrian Plan)

"WHEREAS, the Rapides Area Planning Commission (RAPC), designated by the Governor of Louisiana, is the Metropolitan Planning Organization (MPO) responsible for the metropolitan transportation planning and programming process for the Alexandria/Pineville Urbanized Area in accordance with 23 U.S.C. 134 and 49 U.S.C. 5303 and applicable federal and state regulations;

WHEREAS, the Transportation Policy Committee (TPC), composed primarily of elected officials, is the regional transportation policy body associated with RAPC and continues to be regional forum for cooperative decisions on transportation; and,

WHEREAS, the Fixing America's Surface Transportation Act (FAST Act) assigns the MPO responsibility for developing and maintaining the Bicycle and Pedestrian Plan (BPP); and,

WHEREAS, the RAPC in partnership with TPC, Bicycle and Pedestrian Advisory Committee, Transportation Policy Committee and the public developed the BPP based on a collaborative process to identify, prioritize, and seek transportation funding for needed investments in order to address the region's alternative transportation and associated challenges;

WHEREAS, the RAPC provided early and continuous opportunities for public participation throughout the two-year development of the BPP including the public comment period from December 20 through January 2, 2017 at the ten locations as per RAPC's Public Participation Plan;

WHERAS, the RAPC is in attainment for all National Ambient Air Quality Standards; and,

WHEREAS, the Bicycle and Pedestrian Plan fully complies with the requirements of 23 C.F.R 450.

NOW, THEREFORE BE IT RESOLVED that the Transportation Policy Committee does hereby approve and adopt the Bicycle and Pedestrian Plan and directs staff to submit said document to the appropriate federal and state agencies."

ADOPTED by the Transportation Policy Committee at its meeting on the 19<sup>th</sup> day of December, 2016.

Signed and executed on the 6th day of January, 2017

Mayor Clarence Fields, Chairman Metropolitan Planning Organization

Transportation Policy Committee

Cover images: The Town Talk

#### 23 USC 409 Disclaimer

This document and the information contained herein is prepared solely for the purpose of identifying, evaluating and planning safety improvements on public roads which may be implemented utilizing federal aid highway funds; and is therefore exempt from discovery or admission into evidence pursuant to 23 U.S.C. 409.

This document is available in electronic format and by print-on-demand. View and download the electronic format of this document at <a href="https://www.rapc.info/bpp">www.rapc.info/bpp</a>.

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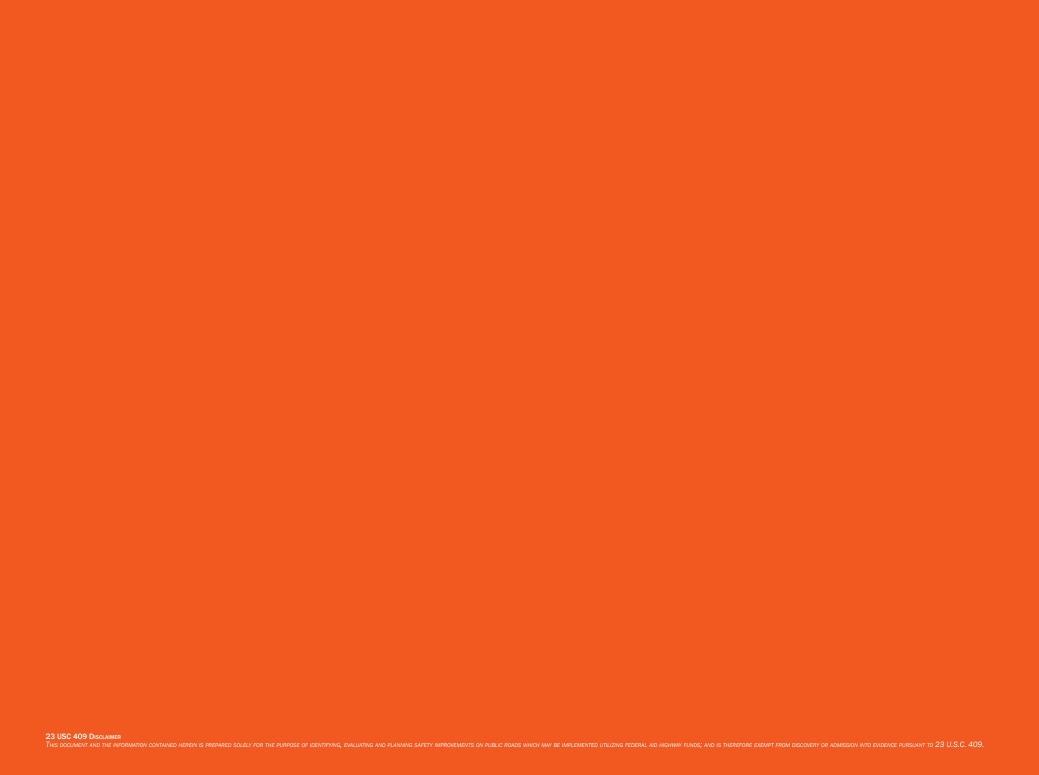
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# Chapter 1: INTRODUCTION

The Bicycle and Pedestrian Plan (BPP) is intended to serve as a guide for improving bicycle and pedestrian activities in the Alexandria/Pineville Metropolitan Planning Area (MPA) in Central Louisiana. The BPP is the first for a document of this scale and context for the metro area.

The plan suggests education, promotion, policy and projects to integrate biking and walking into the existing transportation environment. This plan aims to connect existing facilities through new routes with signage, propose a robust network of walkways / bicycle routes, and ensure safe, efficient, and effective alternate transportation solutions. It provides a coordinated, multi-jurisdictional strategy for enhancing conditions and providing interjurisdictional links for biking and walking in support of the metro area's mobility, quality of life, tourism and economy goals. It does this by addressing all types of biking and walking trips—from a short walk across the street, to a longer bike trip to Kisatchie National Forest or Cotile Lake or across the Red River.

## 1.1: What is the role of MPO in Bicycle and Pedestrian Mobility?

The Alexandria/Pineville Metropolitan Planning Organization (MPO) is the federally-designated transportation planning agency for the Alexandria/Pineville metro area (Figure 1-1). Since 1975, the Rapides Area Planning Commission (RAPC) has staffed the MPO and acted as their fiscal agent.

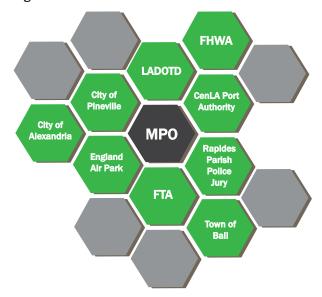
The US Census Bureau identifies 486 urbanized areas throughout the United States comprising of 71% of the country's population. An urbanized area consists of densely settled territories that contain 50,000 or more people.

Figure 1-1: MPO Core Functions



The Alexandria/Pineville urbanized area (UZA) encompasses the City of Alexandria, the City of Pineville, the Town of Ball, portion of the Town of Woodworth and the unincorporated community of Tioga. The MPA is comprised of the 2010 census designated Alexandria/Pineville urbanized area plus contiguous areas likely to become urbanized in the next 25 years. In addition to the entities within the UZA, the MPA constitutes portion of the Town of Boyce (Figure 1-2), local governments, FHWA, FTA, LADOTD, Central Louisiana Regional Port Authority, England Airpark and other stakeholders participate in the MPO transportation planning process (Figure 1-3).

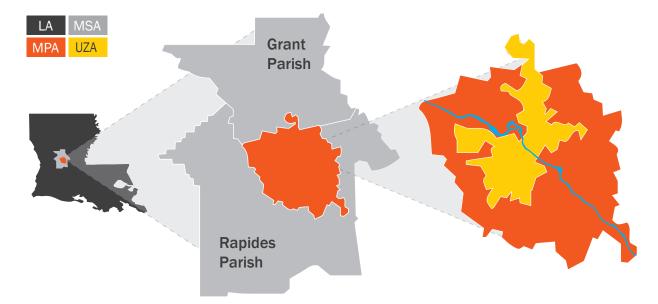
Figure 1-2: Alexandria-Pineville MPO



This plan is pursued under the contract (State Project# H.972104) between the Louisiana Department of Transportation and Development (LADOTD) and RAPC within the Bicycle & Pedestrian Safety and Healthy Community Education.

RAPC provides staff assistance to all MPO Committees such as: a decision-making body called the Transportation Policy Committee (TPC), an advisory body called the Transportation Advisory Committee (TAC), special function committees such as the Bicycle and Pedestrian Advisory Committee (BPAC) and the CenLA Highway Safety Coalition. The TPC oversees how federal transportation dollars are spent within the MPA.

Figure 1-3: MPA and UZA



#### 1.2: What is the purpose of this plan?

Under the guidance of the Bicycle and Pedestrian Advisory Committee (BPAC), the MPO staff have established the planning process, conducted literature review, collected and analyzed data, assessed potential demand for bicycle and

pedestrian facilities, solicited public input, formulated goals, objectives and strategies, developed a bicycle and pedestrian project list, projected cost and identified potential funding sources.

Additionally, the BPP document serves as a master plan for bicycle and pedestrian facilities in the MPA, with focus on reducing bicycle and pedestrian related crashes, encouraging safety education to bring awareness on rights and responsibilities for all travelers, promoting uses of alternate transportation modes, enhancing transportation equity, and coordinating regional transportation resources to improve connectivity.

With this Plan, the Alexandria/Pineville MPO is taking a comprehensive approach to community wellbeing and quality of life. This Plan will reinforce these values and support design to serve all users, including children, the elderly, persons with disabilities, and those who prefer the use of non-motorized travel modes to commute. The Plan ensures implementation through a series of recommendations, which include details describing types of improvement, approaches for implementation, and probable construction costs.

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#### 1.3: Why plan for bicycle and pedestrian facilities?

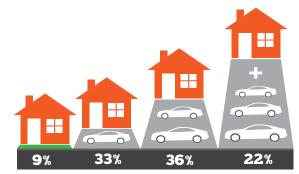
<sup>5</sup> According to the 2009 National Household Travel Survey(NHTS), 8.7% of all U.S. households did not own a vehicle. That is equivalent to one in every 12 households (Figure 1-4). Approximately 11.4% of total person trips were walking or biking trips, and the total number of walking and biking trips have steadily increased when compared to results from the 1995 and 2001 survey(Figure 1-5). According to NHTS, children with age 16 or less bike and walk more than other age groups (Table 1).

Table 1-1: Walking and Biking Trip Percentage, 2009 National Household Travel Survey

| Age   | Total Person Trip | Walk trip | Bike Trip | Walk Trip<br>Percentage | Bike Trip<br>Percentage |
|-------|-------------------|-----------|-----------|-------------------------|-------------------------|
| 5-15  | 51976.38          | 6904.65   | 1607.84   | 13.28%                  | 3.09%                   |
| 16-17 | 10543.65          | 1274.34   | 79.21     | 12.09%                  | 0.75%                   |
| 18-24 | 38784.92          | 3558      | 360.68    | 9.17%                   | 0.93%                   |
| 25-29 | 18968.42          | 2403.42   | 113.33    | 12.67%                  | 0.60%                   |
| 30-34 | 28733.02          | 3573.77   | 205.48    | 12.44%                  | 0.72%                   |
| 35-39 | 36764.27          | 3657      | 304.84    | 9.95%                   | 0.83%                   |
| 40-44 | 42836.2           | 4008.16   | 310.61    | 9.36%                   | 0.73%                   |
| 45-49 | 30189.04          | 2971.13   | 268.66    | 9.84%                   | 0.89%                   |
| 50-54 | 33236.71          | 3236.6    | 224.27    | 9.74%                   | 0.67%                   |
| 55-59 | 30070.93          | 3044.99   | 250.96    | 10.13%                  | 0.83%                   |
| 60-64 | 24415.92          | 2333.82   | 94.65     | 9.56%                   | 0.39%                   |
| 65-69 | 16464.29          | 1540.89   | 100.66    | 9.36%                   | 0.61%                   |
| 70-74 | 11638.49          | 951.42    | 77.83     | 8.17%                   | 0.67%                   |
| 75-79 | 8486.78           | 658.67    | 69.46     | 7.76%                   | 0.82%                   |
| 80-84 | 5732.32           | 537.03    | 9.52      | 9.37%                   | 0.17%                   |
| 85+   | 3181.5            | 307.94    | 3.8       | 9.68%                   | 0.12%                   |
|       |                   |           |           |                         |                         |

**SOURCE**: U.S. Department of Transportation, Federal Highway Administration, 2009 National Household Travel Survey. URL: http://nhts.ornl.gov

Figure 1-4: Household Vehicle Availability in U.S.



SOURCE: National Household Travel Survey, 2009

(in Millions)

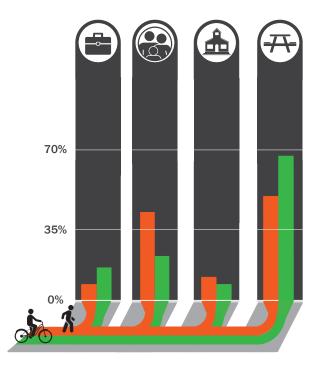
Figure 1-5: Total Number of Bike & Walk Trips

| 1995                        | 2001    | 2009    |
|-----------------------------|---------|---------|
| 378,930                     | 384,484 | 392,022 |
| 5.36%                       | 8.62%   | 10.45%  |
| 0.88%                       |         |         |
|                             | 0.84%   |         |
|                             |         | 1.04%   |
| PERCENT OF<br>TRIPS BY FOOT |         |         |

SOURCE: National Household Travel Survey, 2009

For U.S. road users, the purpose of walking and biking remains largely social and recreational. despite an increase in both when making trips to "earn a living" (Figure 1-6). Improving comfort levels and safety for biking and walking create an integrated and intermodal transportation system that provides travelers with a real choice of transportation. As stated by the U.S. Department of Transportation, it is vital for bicyclists and pedestrians to have safe and convenient access to airports, ports, ferry services, transit terminals, and other intermodal facilities as well as access to jobs. education, health care, and other essential services.

Figure 1-6: Purpose of Bike & Walk Trips



A wide variety of research have revealed the positive impact of walking and biking on health, well-being, and safety (Alliance for Biking & Walking, 2016). Because of the special functions and its high connection with personal health and recreation, well planned bicycle and pedestrian facilities are crucial to the rebuilding of social street, retrofitting suburbia for safety, feeding healthy commerce and bringing joy to daily life. Furthermore, it may yield the greatest impact on low-income communities, youth, elderlies, and female, thus balancing social equity in transportation infrastructure.

#### 1.4: What warrants a bicycle and pedestrian plan?

On March 11th, 2010. The U.S. Department of Transportation (DOT) issued the "United States Department of Transportation Policy Statement on Bicycle and Pedestrian Accommodation Regulations and Recommendations", which states:

"The DOT policy is to incorporate safe and convenient walking and bicycling facilities into transportation projects. Every transportation agency, including DOT, has the responsibility to improve conditions and opportunities for walking and bicycling and to integrate walking and bicycling into their transportation systems. Because of the numerous individual and community benefits that walking and bicycling provide — including health, safety, environmental, transportation, and quality of life — transportation agencies are encouraged to go beyond minimum standards to provide safe and convenient facilities for these modes."2

Under the bicycle and pedestrian policy guidelines. MPOs and States should consider incorporating the needs of bicyclists and pedestrians and the bicycle and pedestrian transportation network. In 2012, Moving Ahead for Progress in the 21st Century Act (MAP-21) established a new program to fund a variety of alternative transportation projects - the Transportation Alternative Program (TAP), which replaced Transportation Enhancements, Recreational Trails, and Safe Routes to School, wrapping them all into one single funding source. The 2015 Fixing America's Surface Transportation Act (FAST Act) reauthorized Federal surface transportation programs for FY 2016 through 2020. The FAST Act eliminates the MAP-21 Transportation Alternatives Program (TAP) and replaces it with a set-aside of Surface Transportation Block Grant (STBG) program funding for transportation alternatives (TA).

Pedestrian and bicycle infrastructure projects remain broadly eligible across Federal-aid highway and transit programs. U.S. Department of Transportation (USDOT), States, MPOs, and cities should continue to promote and adopt design criteria and standards that provide for the safe and adequate accommodation of pedestrians, bicyclists, and motorized users.

IAPTER 1 / INTRODUCTION The BPP is essentially a pro-active approach of the MPO to create a safer, more connected and proequity built environment. Based on region-wide concerns, needs assessment and priority-setting, this plan proposes strategies and guidelines for future capital investment and policies on bicycle and pedestrian facilities. Officially adopted master plan is crucial for cities and parishes in the MPA to secure state, federal and other grants to fund bicycle and pedestrian projects, by demonstrating support from the citizen advisory committee and data analysis.

SOURCE: National Household Travel Survey, 2009

<sup>&</sup>lt;sup>2</sup> http://www.fhwa.dot.gov/environment/bicvcle\_pedestrian/guidance/guidance 2015.cfm#bp7

#### 

7 The BPP is essentially based on the "Five E's" of bicycle and pedestrian planning. The Five E's provide a thorough understanding of the issues at hand and lead to the development of comprehensive strategies to improve safety, enhance mobility, accessibility as well as connectivity, and increase the number of people walking and biking.

Table 1-2: Five E's of Bicycle & Pedestrian Planning

|                       | Strategies  | Actions  |
|-----------------------|---|--|
|                       | Planning for biking and walking as a safe and viable transportation option.   | Measure the growth of bicycle/pedestrian facilities in the region                        |
| Evaluation & Planning | Monitoring and documenting outcomes, quantifying impacts, and trends at the beginning of the planning process, during implementation, and post improvement. | Measure # of users on a specific facility  |
|                       |   | Evaluating crash data for patterns or frequency  |
|                       | Creating improvements to the physical infrastructure that establishes safe and convenient places to walk and bike.  | Off-street paths, sidewalks, and crosswalk improvements                                  |
| Engineering           | Engineering recommendations are typically divided into short, medium and long-term priorities based on cost, ease of implementation, and other factors.     | Directional and wayfinding signage   |
|                       |   | Complete Street Policies (MPA wide)  |
|                       | Using events and activities which promote biking and walking with students, parents, staff and surrounding communities.                                     | Bike to Work Week/ Bike and Walk to School Day activities                                |
| Encouragement         | Focusing on efforts seek to demonstrate that biking and walking are valid transportation modes.   | Ciclovias (closing a street for a few hours and allowing biking, walking, skating, etc.) |
|                       |   | Maps, brochures, and online engagement tools   |
|                       |   | Bike Train (Riding as a group)   |
|                       | Teaching all transportation users (drivers, bicyclists and pedestrians) how to safely interact.   | Bike and Walk Festivals  |
| Education             |   | Public Service Announcements (PSAs)  |
|                       |   | Driver's education   |
|                       | Partnering with law enforcement officials to ensure that traffic laws for all transportation modes are obeyed.  | Efforts to reduce speeding   |
| Enforcement           |   | Efforts to increase yielding to pedestrians  |
|                       |   | Efforts to reduce bicycle/pedestrian crash types   |
|                       |   | New training programs for law enforcement officers                                       |

#### 1.6: What is the structure of BPP?

Following Chapter 1 Introduction, the plan consists of five other chapters and appendix which references information mentioned in all six chapters.

Chapter 2 Planning Process explains how the plan was created, details the formulation of the Citizen Advisory Committee and public participation.

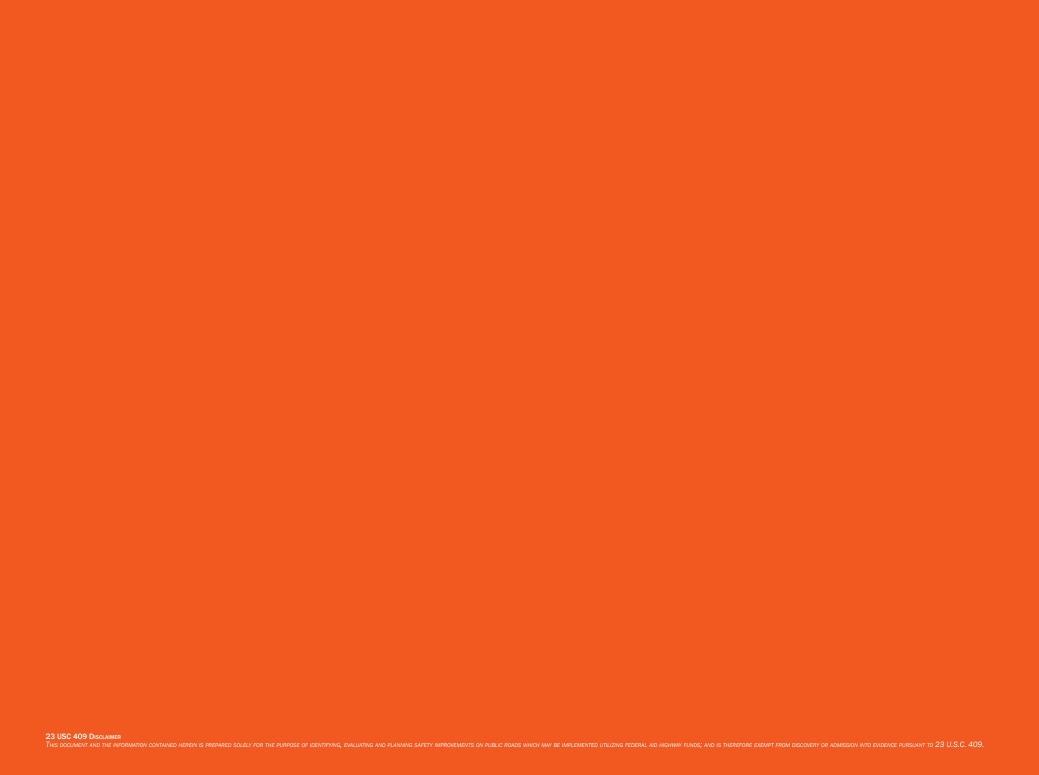
Chapter 3 Existing Conditions examines demographic and Geographic Information Systems (GIS) data and review current plans to assess needs and priorities for biking and walking.

Chapter 4 Goals and Strategies sets a vision, goals and strategies for future capital improvements and policies.

**Chapter 5 Recommendation for Improvements** provides design guidelines and recommendation for improvements to address common challenges with bicycle and pedestrian facilities.

**Chapter 6 Implementation, Prioritization and Funding** Sources includes implementation approach for bicycle and pedestrian facilities, a project list and estimated costs as well as prioritization, and potential funding sources.

Finally, the Plan concludes with reference and appendices.



# Chapter 2: PLANNING PROCESS

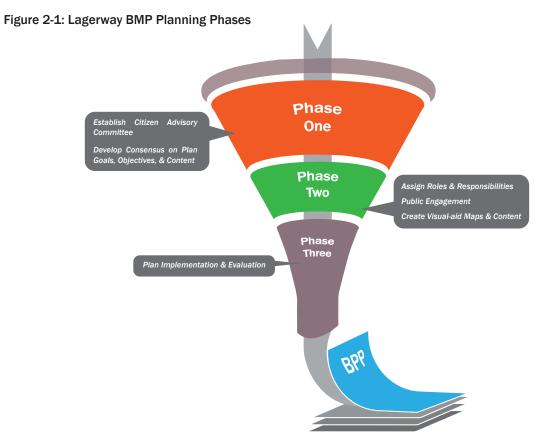
This chapter covers the planning process to develop the BPP, which includes literature review, all planning elements and how each element was fulfilled; followed by a description of the public participation process to explain how the BPP has met Title VI requirements.

Planning allows for implementation to incorporate elements of the plan as development happens. Ultimately, it is less expensive than attempting to retrofit areas to have good facilities or access points.

#### 2.1: Planning Elements

In his report Creating a Roadmap for Producing & Implementing a Bicycle Master Plan (Lagerwey, 2009), Peter Lagerwey suggested the following three phases to develop a bicycle master plan (BMP):

- **Phase I** takes place prior to the development of the plan to grow stakeholder buy-in, including "setting up a citizen advisory committee, developing a consensus on plan goals, objectives, and content."
- Phase II involves roles and responsibilities assignment, public engagement and create visual-aid maps and plan content.
- Phase III covers implementation and evaluation of BMP, which includes "accountability, political will, and stakeholder involvement."



SOURCE: Creating a Roadmap for Producing & Implementing a Bicycle Master Plan, Lagerway 2009

Based on the suggested three phases of BMP development, Portland State University's Initiative for Bicycle and Pedestrian Innovations proposed the following elements to be included in a bicycle and pedestrian master plan<sup>1</sup> (Figure 2-2):

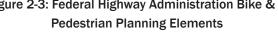
- Vision for the future
- **Existing Condition Analysis**
- Input from Community and Stakeholders
- **Policies**
- System Facilities and Design
- Final Plan Recommendations
- Implementation & Funding Strategies
- **Appendices**

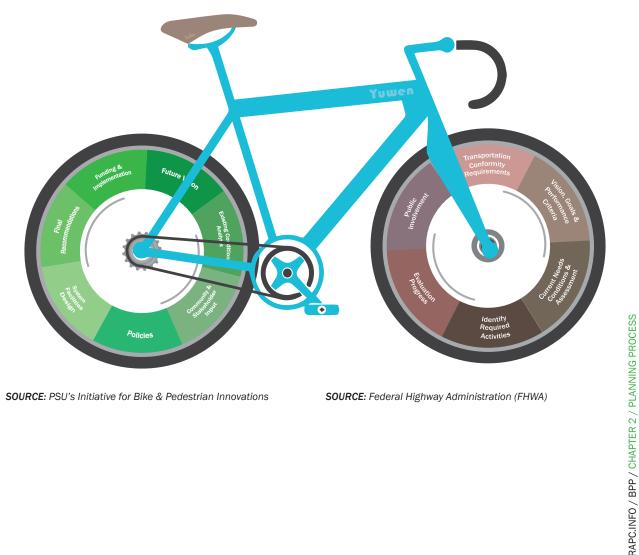
Federal transportation policy requires and promotes the increasing use and safety for bicycling and walking, a fully integrated bicycle and pedestrian considerations in a transportation planning process and plan should include (Figure 2-3):

- 1. Vision, goal statements, and performance criteria
- 2. Assessment of current conditions and needs
- 3. Identification of activities required to meet the vision and goals developed above
- 4. Implementation of the bicycle and pedestrian elements in the statewide and MPO transportation plans and transportation improvement programs
- 5. Evaluation of progress
- Public involvement
- 7. Transportation conformity requirements for air quality



Figure 2-3: Federal Highway Administration Bike & **Pedestrian Planning Elements** 





**SOURCE:** PSU's Initiative for Bike & Pedestrian Innovations

**SOURCE**: Federal Highway Administration (FHWA)

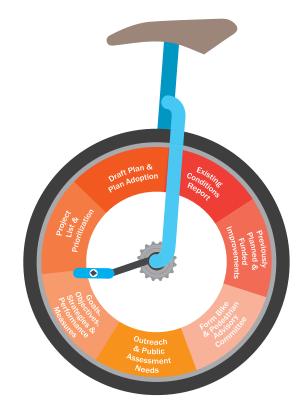
https://www.pdx.edu/ibpi/sites/www.pdx.edu.ibpi/files/Bicycle%20%26%20Pedestrian%20Master%20Plans%20Lecture%20 Notes.pdf

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#### Based on literature review, below is the planning process for the Alexandria/Pineville BPP (Figure 2-4):

- 1. Research Existing Conditions review current plans and demographic data to identify needs, latent demands and purposes for biking and walking activities, develop a GIS database for existing bicycle and pedestrian facilities, counts and crash hotspots.
- 2. Form a Bicycle and Pedestrian Advisory Committee (BPAC) invite key stakeholders and advocates to form a citizen advisory committee that provide input, forge alliance and build partnerships for future projects.
- 3. Assess Needs and Public Outreach solicit public needs through:
  - a. Survey an online survey was designed and distributed among the public
  - b. Committee Input one-one meetings between RAPC staff and Committee members
  - c. Meetings four meetings were hosted by RAPC during the development of the plan
- 4. Identify Goals, Objectives, and Strategies identify a regional vision, goals, objectives and to address and overcome common concerns, strategies were recommended by planners and BPAC to achieve these goals.
- 5. List Project, Priority and Estimate Costs integrate with the MPO's Long Range Plan and Transportation Improvement Plan, and list potential projects, sorted by priorities of "low, medium and high", with costs associated with each project.
- **6. Identify Potential Funding Sources** a comprehensive list of potential funding sources, addressing current federal transportation bill.

Figure 2-4: Bike & Pedestrian Planning Elements



SOURCE: Alexandria/Pineville MPO, 2016

PLANNING PROCESS

CHAPTER 2 /

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#### 2.2: Public Participation

The MPO is committed to engage the public in the development of all transportation plans and programs. It is the overall goal of the MPO that the transportation planning process is open, accessible, transparent, inclusive, and pro-active. The MPO's Public Participation Plan (PPP) supports Title VI compliance by enabling and encouraging all members of the public to actively participate in the development of the BPP.

The PPP was adopted by the MPO in 2014. Some key relevant requirements include:

- Adequate public notice of activities and time for public review and comment.
- Timely notice and access to information.
- Employment of visualization techniques to describe plans and programs.
- Make information available electronically and on the internet.
- Hold meetings at convenient times and easily accessible venues.
- Consider and respond to public input in a timely fashion.
- Seek out and consider the needs of the traditionally under-served in the community, such as low-income and minority populations.
- Provide additional opportunity for public comment on all plans, and changes to plans, following initial agency and public reviews during development, especially the MTP and TIP.
- Coordination with statewide public involvement and consultation processes.
- Periodically review procedures and effectiveness of plan strategies.

Besides abiding to the requirements outlined in the PPP, the development of BPP has followed additional procedures:



- Meeting notices, planning activities, campaigns were published at social media for outreach to a wider array of demographic groups.
- Public surveys were displayed in various public locations and community centers to ensure access to internet for completing the survey, including all Rapides Parish Public Libraries.
- Online public survey platform (Survey Monkey) were used to capture responses.
- Presentation to neighborhood groups, tourism partners and at statewide and national conferences were made available upon request.
- Meetings were held at locations with ADA compliance, accessible to the disabled and near bus routes.
- Establishing and maintaining email lists of BPAC and various interested individuals and organizations to provide notifications about upcoming meetings, events, opportunities related to active transportation.

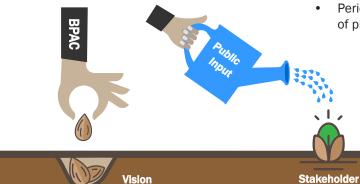


Figure 2-5: BPP Public Engagement







BPP

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Collaboration

Bicycle and Pedestrian Advisory Committee (BPAC)
In March 2015, MPO staff began interviewing a list
of stakeholders and recruiting BPAC members from
the following organizations and interested groups:

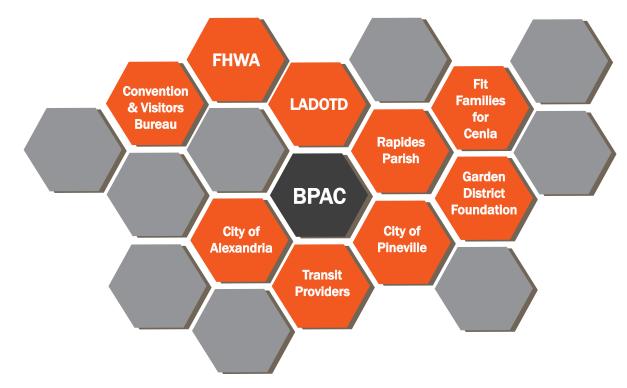
- 1. Elected officials
- 2. Parish and city employees
  - a. Planning and engineering
  - b. Public Works
  - c. Grant Writing
- 3. Fit Families for CenLA and the Garden District Foundation
- 4. DOTD and FHWA
- 5. Transit providers
- 6. Convention and Visitor Bureau
- 7. CENLA Chamber of Commerce
- 8. AARP

In May 2015, BPAC members met at RAPC and reviewed the planning process and initial findings with RAPC staff. Committee members attended committee meetings and/or individual meetings included the following:

#### **Partner Organizations**

- Debra Randolph, CenLA Chamber of Commerce
- Clifford Moller, Greater Alexandria Economic Development Authority
- Alice Scarborough, Kent House Plantation
- Sherry Ellington, Alexandria/Pineville Area Convention & Visitors Bureau
- John Dean, Central Louisiana Economic Development Association
- Stacey McMickens, Fit Families For CenLA
- Robert "Bob" Bussey, Fit Families For CenLA
- Jonathan Dean, CLECO
- Kevin Cavell, Garden District Foundation
- Jason Tudor, AARP

Figure 2-6: BPAC Members



#### City of Pineville

• Christy Frederick, City of Pineville Council

#### City of Alexandria

- Mike Wilkinson, Chief of Engineer
- Delores Brewer, Director of Planning
- Darren Green, Landscape Architect

#### **LADOTD** and FHWA

- Brian Parsons, LADOTD, Bicycle/Pedestrian Coordinator
- Jonathan Lachney, LADOTD District 8
- Dale Craig, LADOTD District 8
- Keith Sayer, LADOTD District 8
- Brandon Buckner, FHWA-LA

#### **RAPC Staff**

- Matt Johns, Executive Director
- Sooraz Patro, Director of Transportation
- Yuwen Hou, Geospatial Analyst, Transportation Planner – Safety and Bicycle and Pedestrian
- Jonathan Bolen, Illustrator, Transportation Planner – Transit and Travel Demand Management

### Committee Recruiting, Meeting, Stakeholder Consultation and Presentation Timeline

- March 16th to April 10th, Committee recruiting from AARP, City of Alexandria, LADOTD, Garden District Foundation, CLEDA, GEADA, Chamber of Commerce, APCVB, FFC and Kent House
- April 9th, 2015, meeting with Mayor Clarence Fields, City of Pineville

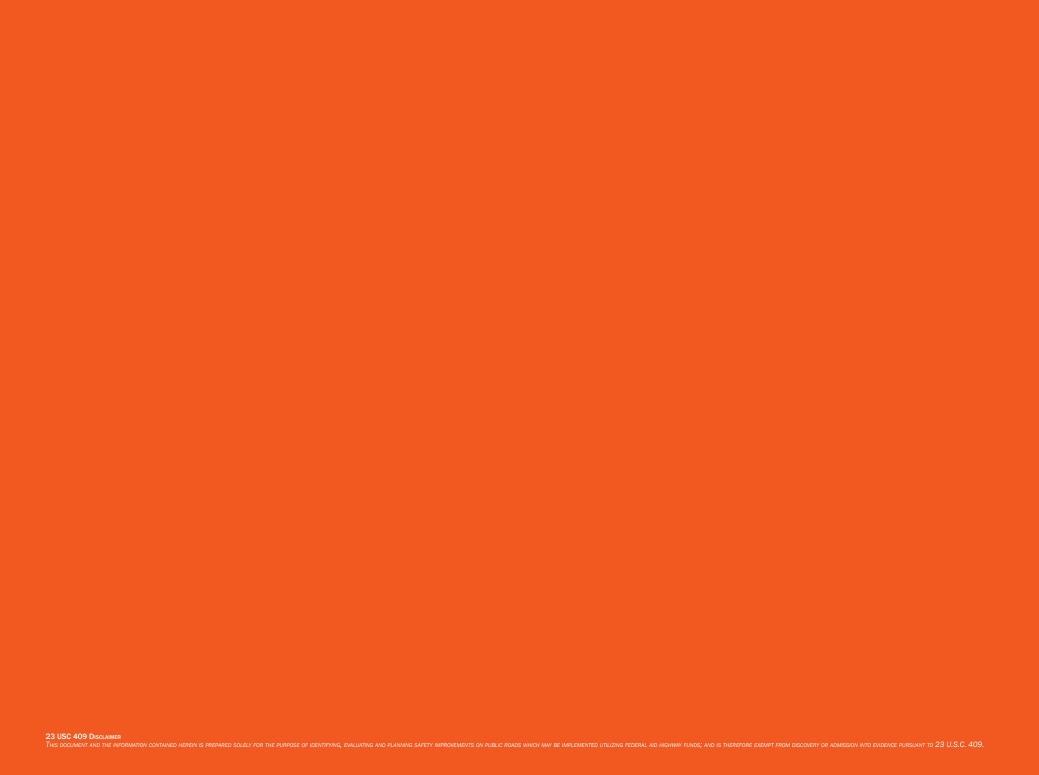
Planation

- May 13th, 2015, BPAC Committee Meeting at RAPC conference room
- June 5th, 2015, Meeting with Jonathan Lachney, LADOTD
- June 18th, 2015, Meeting with City of Alexandria Engineer Mike Wilkinson
- July 15th, 2015, Joint BPAC Committee Meeting with LADOTD Long Range Bicycle Map-Statewide public meeting in Alexandria
- February 4th, 2016, Meeting with City of Alexandria staff
- March 1st, 2016, Presentation at the Louisiana Transportation Conference, Session 32 Implementing Complete Street
- July 22nd, 2016, BPAC Committee Meeting at RAPC conference room
- July 25th, 2016, Presentation at Kent House Plantation La Tour de Bayou Planning Meeting
- August 5th, 2016, Meeting with City of Alexandria staff
- September 19th, 2016, Online Survey
- October 27th, 2016, Presentation, AMPO Annual Meeting, Bicycle and Pedestrian Planning Part 2
- November 7th, 2016, BPAC Technical Committee Meeting
- December 15th, 2016, BPAC Meeting and MPO TAC Meeting
- December 19th, 2016, MPO Policy Meeting (MPO BPP adoption)

Figure 2-7: BPP Public Engagement Timeline







# **Chapter 3: EXISTING CONDITION**

### **Chapter 3: Existing Condition**

As the building block for the Bicycle and Pedestrian Plan (BPP), it essential to gather, review, and inventory existing conditions that may impact bicycle and pedestrian mobility, including community needs, issues, and desires, as well as policies and plans. Chapter 3 provides an overview of existing conditions related to bicyclists and pedestrians and a snapshot of the area, from which future recommendations are built.

Firstly, the chapter compares common and distinctive characteristics of non-motorized users to define demographic data needed for research. The BPP researches demographic data from the American Community Survey (ACS) and Strava Metro ride and run count data to reveal latent demand from bicyclists and pedestrians. Secondly, BPP focuses on safety by studying bicycle and pedestrian related crash data, which reveals safety concerns for biking and walking in the region. Thirdly, the BPP also compares results from the Long Range Bicycle Map Statewide (LRBMS) to complement local plans. Furthermore, a summary of the public survey is provided to review strength, weakness, opportunities and needs for improvements in the study area perceived by survey respondents. Finally, this chapter concludes with the result from the Bicycle and Pedestrian Suitability Index model, which is developed upon the above factors.

#### 3.1 Non-Motorized User Characteristics

Planning for bicyclists and pedestrians requires an understanding of their characteristics. Bicyclists and pedestrians have different characteristics that guide the design of safe and appropriate facilities.

#### Characteristics of Pedestrians

Pedestrians are defined in this Plan as people who travel on foot or who use assistive devices, such as wheelchairs, for mobility. Every trip on the road involves some form of pedestrian activities, whether walking to the transit station, walking through the parking lot, or the walking the entire trip. Although physical fitness and age may vary from person to person, many people have conditions that limit their abilities to negotiate public sidewalks and trails. Carrying items, pushing children in stroller may thrust additional challenge on pedestrians. Accessibility is of vital importance in designing and constructing pedestrian facilities for the disabled population. Moreover, older adults, children, and people with mobility impairments require the design of sidewalk and walking trail to be extremely careful and comprehensive.

#### **Older Adults**

The aging process frequently causes a general deterioration of physical, cognitive, and sensory abilities. These changes intensify over time and are most pronounced for individuals over 75 years of age:

- Vision problems, such as degraded acuity, poor central vision, and reduced ability to scan the environment
- Reduced range of joint motion
- Reduced ability to detect, localize, and differentiate sounds
- Limited attention span, memory, and cognitive abilities
- Reduced endurance
- Reduced tolerance for extreme temperature and environments
- · Decreased agility, balance, and stability
- Inability to quickly avoid dangerous situations
- Excessive trust that fellow drivers will obey traffic rules
- Slower reflexes
- Impaired judgment, confidence, and decision-making abilities

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#### Children

Children have fewer capabilities than adults because of their developmental immaturity and lack of experience. Compared to adults, children tend to exhibit the following characteristics:

- One-third less peripheral vision
- Less accuracy in judging speed and distance
- Difficulty localizing the direction of sounds
- Overconfidence
- Inability to read or comprehend warning signs and traffic signals
- Unpredictable or impulsive actions
- Lack of familiarity with traffic patterns and expectations
- Trust that others will protect them
- Inability to understand complex situations

#### Disabled

Per U.S. Census Bureau, nearly one in five people in the U.S. have a disability (U.S. Census Bureau, 2012). There are three types of disabilities when considering sidewalk design: mobility impairment, sensory impairment, and cognitive impairment. People with mobility impairment often travel with aids of wheelchairs and scooters. It is especially challenging for wheelchair and scooter users to move uphill. Their stability and control can be affected by surfaces with cross-slopes, grades, or rough terrain. Wheelchair and scooter users require a wider path of travel than ambulatory pedestrians. Therefore, sufficient passing space should be provided to allow wheelchair users to pass one another and to turn around.

People with visual impairment face the following impediments in mobility:

- Limited perception of the path ahead (preview);
- Navigation with limited information about surroundings, providing less protection against obstacles and other dangers;
- Reliance on memory and unchanging conditions in familiar terrain; and
- The need to assimilate information obtained through non-visual sources such as texture and sound<sup>2</sup>.

On the other hand, cognitive disabilities can hinder the ability to think, learn, respond, and perform coordinated motor skills. People with cognitive disabilities also might have difficulty navigating through complex environments such as city streets and might become lost more easily than other people. In addition to benefiting people with cognitive impairment, such design approaches benefit children and adults who do not read English.

In conclusion, a good pedestrian system entails a good understanding of how all pedestrians, including disabilities, older people and children and their challenges when using sidewalks, trails, ramps, and signals, which is continuous and connected for people to reach their desired destination. Detailed design specifications and recommendations are provided in Chapter 5.

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<sup>&</sup>lt;sup>2</sup> https://www.fhwa.dot.gov/environment/bicycle\_pedestrian/publications/sidewalks/chap2.cfm

#### Characteristics of Bicyclists

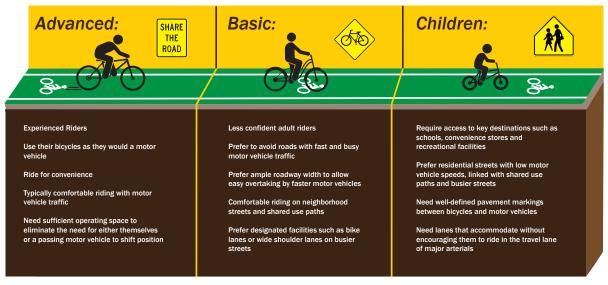
21 While bicyclists and pedestrians are often considered together as alternative transportation mode users, they are in fact vastly distinctive.

Compared to drivers, they tend to suffer more serious, sometimes fatal, injuries when crashing with motor vehicles. However, bicycle is considered a type of vehicle and share the same roles and responsibilities on all streets and roadways, unless prohibited by law (e.g. on sidewalks). According to the American Association of State Highway and Transportation Officials (AASHTO) and FHWA, there are three types of bicyclists (Figure 3-1):

Planners from the City of Portland, Oregon developed another classification of bicyclists based on survey collected from 2005 to 2009, which provides an approach addressing bicyclists' attitudes towards biking on the streets<sup>3</sup>:

- Strong and Fearless bicyclists typically ride anywhere anytime, prefer direct routes and choose roadway connections over separated bicycle facilities.
- Enthused and Confident bicyclists fairly comfortable riding but usually choose low traffic streets or shared use paths. Including commuters, racers and recreational bicyclists.
- Interested but Concerned approximately the majority of the population, typically only use low traffic streets or trails under good weather condition.
- No way, No How population who prefer not to bike and consider safety issues when riding in traffic.

Figure 3-1: Characteristics of Bicyclists



SOURCE: American Association of State Highway and Transportation Officials, FHWA, 1999

Figure 3-2: Household Vehicle Availability in Alexandria-Pineville MPA



**SOURCE:** American Community Survey 2014 5-Year Estimates

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#### 3.2 Potential Users of the Non-Motorized Transportation System

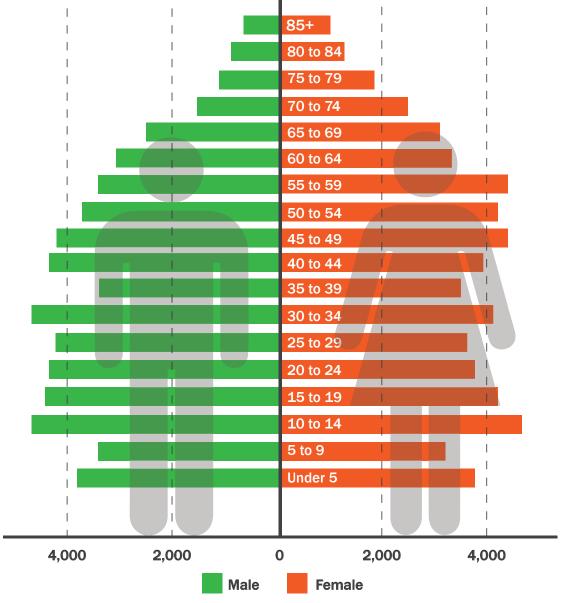
Chapter 3.1 listed basic characteristics of typical bicyclists and pedestrians, which provides insight to the derived demand for walking and biking from several groups of people. To understand these population is to draw a clearer picture for alternative travel demand in the study area. While the term "alternative mode" may indicate that cycling and walking are "second choices" as compared to driving; to many people, biking and walking are the only option for mobility. They could fall under:

- Population age below 15 and over 65
- In households with zero motor-vehicles
- Population below 100% poverty and 150% poverty line
- · Population with disabilities

According to the 2014 American Community Survey (ACS) 5-year estimate, there are 119,943 living in census block groups within 0.1 miles of the Metropolitan Planning Area (MPA). Nearly 40,985 of which, or 34.2%, are over age 64 or under the age of 15, making them potentially too old or too young to drive an automobile (Figure 3-3).

In addition, ACS estimated a total of 42,019 households, both owned and rented units, in census block groups inside the MPA. Approximately 8.7% of those households have no vehicle available for work and 39.41% have one vehicle (Figure 3-2).

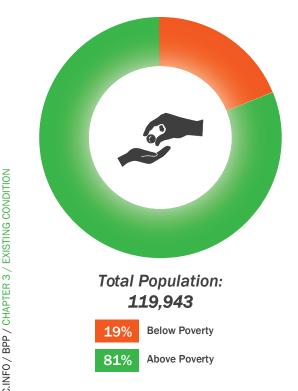
Figure 3-3: Population by Age Cohort & Gender



**SOURCE**: American Community Survey 2014 5-Year Estimates

Another variable to consider is population living below poverty. Of the total number of households (42,019) living in census block groups best fit to the MPA, the 2014 ACS 5-year estimate indicates that roughly 7,961 households (18.9% of all households) lived below the national poverty level during the previous twelve-month period (Figure 3-4). This percentage is above the United States national average (14.4%) and the State of Louisiana average (18.8%) The number of households received food stamps/SNAP in the past 12 months in census block group in the MPA is 7,699 (18.3%), this percentage is above the national average (12.98%)

Figure 3-4: MPA Population Below Poverty Line

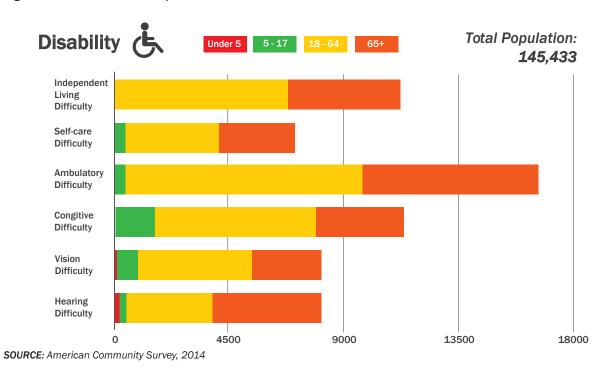


SOURCE: American Community Survey, 2014

In the AP-MPA, the total number of zero vehicle household may seem less significant; however, the proportion of population living below or nearly poverty line is substantial. Comparing the two datasets, a large number of population, while struggling with poverty, would inevitably make huge expenses related to driving. For instance, motor vehicle purchase, gas/fuel, insurance, and maintenance are all added cost for driving to have basic access to work and other essential activities. One way of making bicycling and walking more desirable is to plan for adequate facilities that provide a safe and comfortable level of service. This will ultimately result in a healthier lifestyle as well as aid in travel demand management in the transportation network.

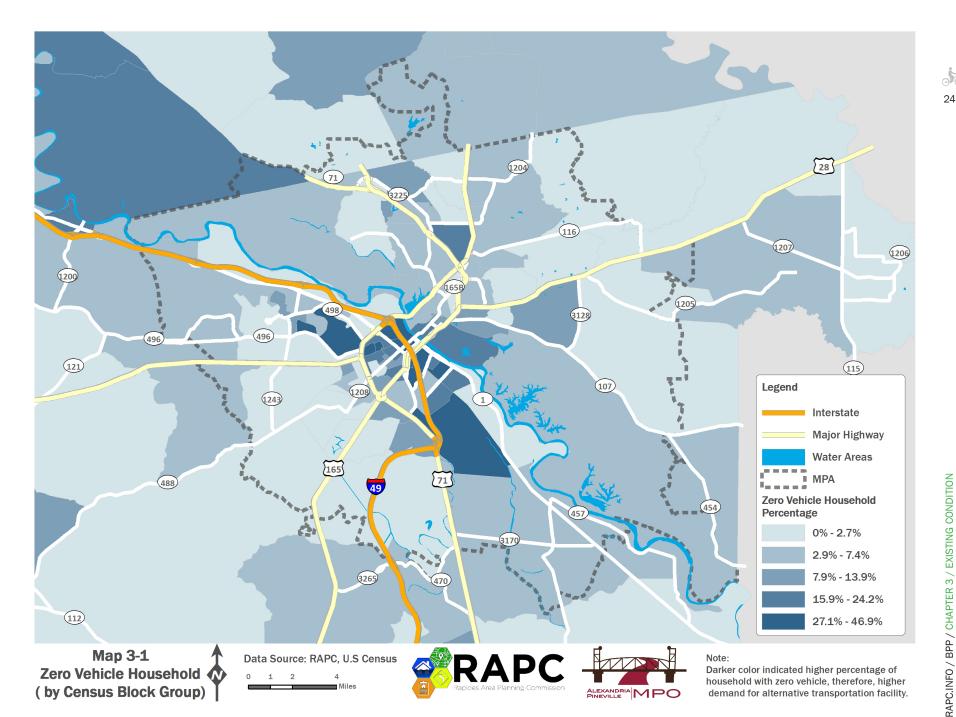
The fourth demographic factor is disability. Table 3-1 and Figure 3-5 shows and compares estimated number of people with disabilities, divided by age group in the Metropolitan Statistical Area<sup>4</sup>. As indicated in Figure 3-5, the majority of population would need ambulatory assistance. Map 3-3 shows percentage of population with disability by census block group within the MPA.

Figure 3-5: MPA Disabled Population



<sup>4</sup>Census Block Group level TIGER/Line data does not include individual disability information. However, the Census Bureau publishes MSA-wide data with break-down information. It is included here for a better understanding for population with disability, even though MSA is considerably larger than MPA.

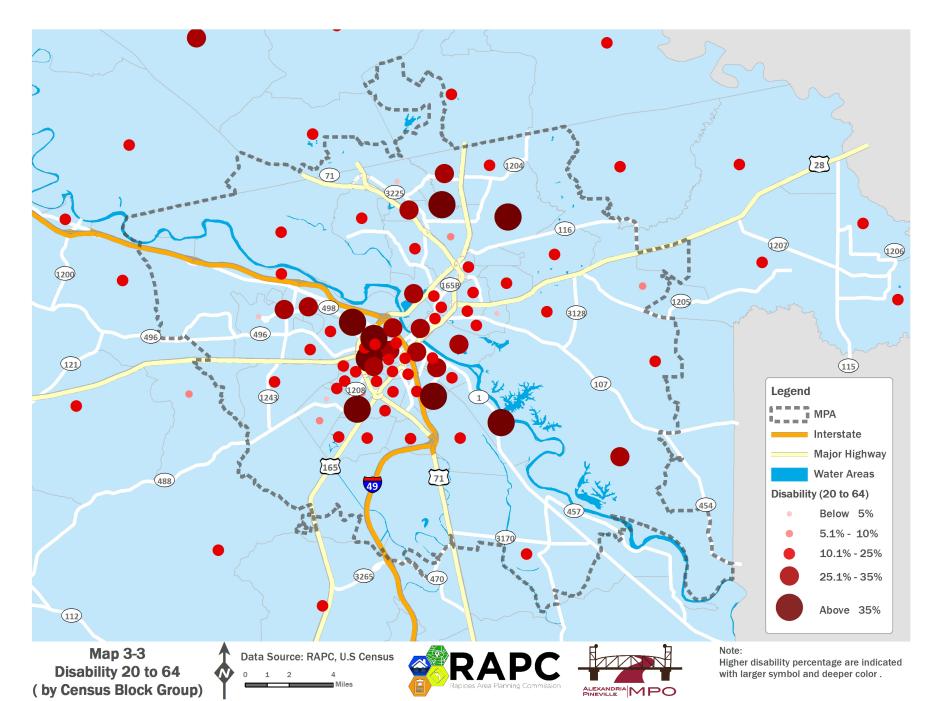
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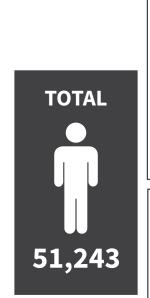


#### 🚜 3.3 Commute, Travel Pattern, & Safety

#### 27 Daily Commute

According to the 2014 ACS 5-year estimate, approximately 256 residents living in census tracts in the Alexandria Planning Area (MPA), or 0.5% of the total population, bike to work each day, 941 people commute to work by walking (Figure 3-6). Map 3-4 illustrates the number of workers (16 year or older) who commute by biking or walking in each census block group.

Figure 3-6: MPA Daily Commute Pattern





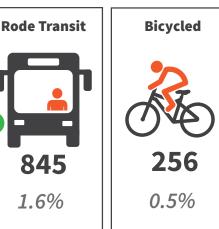
Walked

941

1.8%



В



Worked at

Home

973

1.9%

#### **Recreation Trips**

Although some people use cycling and walking for commuting, there are many who would bike or walk purely for recreational purposes. RAPC and the Louisiana Department of Transportation and Development (LADOTD) have provided Strava Metro bicycle and pedestrian count data to facilitate the needs assessment process with greater geographic accuracy for the BPP.

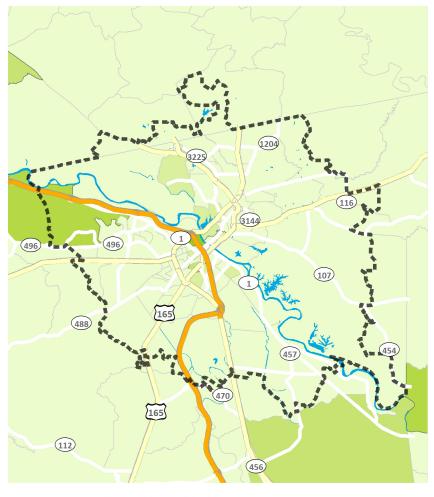
Strava is a smartphone application that individual users can track their rides, runs, walks and hikes. The application processes individual input in the GIS environment, thus enabling further analysis of biking and walking activities. Studies in the BPP focus on the number of bicyclists or pedestrian trips on each segment of road to determine the most frequently used roads as part of the bicycle and pedestrian suitability index. This helps to clarify how people choose to interact with the network of roads, bike paths and intersections. The resulting data analysis provides for informed decision-making, smarter planning, and safer streets.

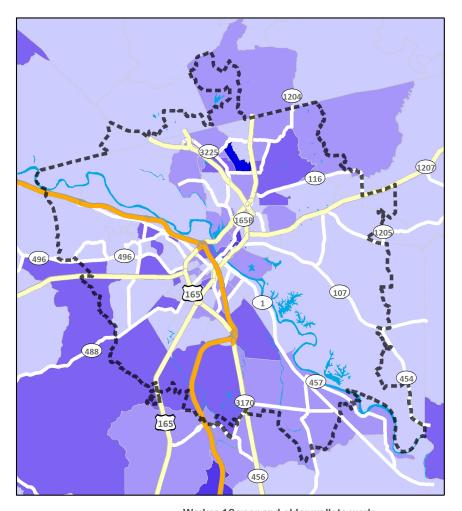
The data mining of Strava data-set for the metro area reveals interesting recreational patterns (Map 3-5 and Map 3-6), as roads connected to recreational resources, i.e. Kincaid Lake Trails and the Levee Trails along the Red Rivers, are more frequently logged by users (red lines in Map3-5).

SOURCE: American Community Survey 2014 5-year Estimate

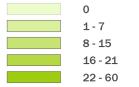
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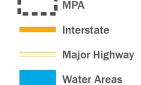
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Worker 16 and older bike to work







Map 3-4
Worker Commute by
Biking or Walking



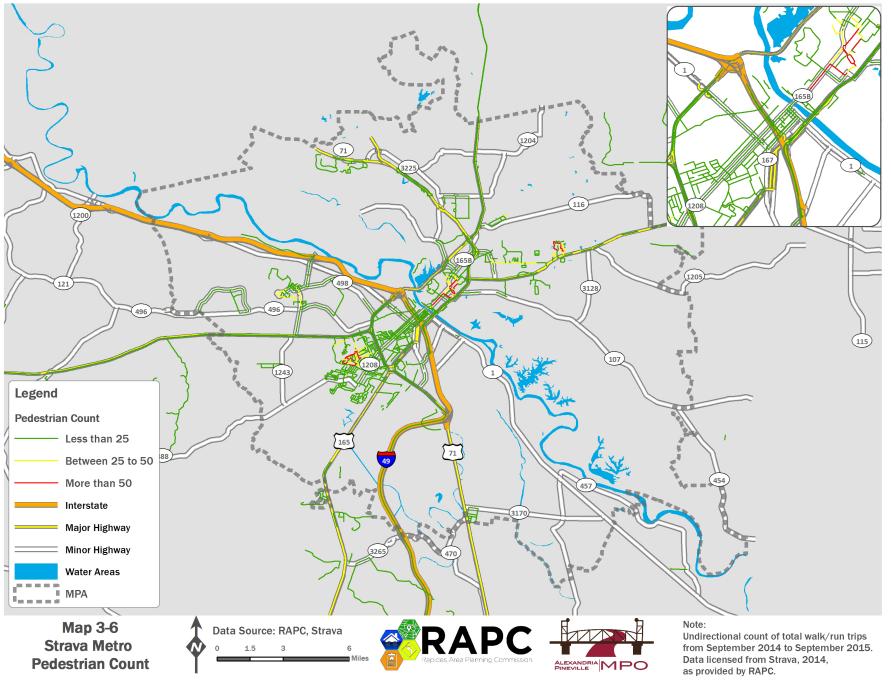


#### Note:

Number of people bike (left) or walk (right) to work by census block group, darker color indicating a higher number.

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#### 7

#### Bicycle and Pedestrian Crashes

31 As previously stated, planning for bicyclists and pedestrians requires an understanding of their vulnerability when crashing with motor vehicles. Both groups are susceptible to suffering major and sometimes fatal injuries in incidents, even when the vehicles are traveling at relatively lower speeds. As illustrated in Table 3-1, 283 people were injured or killed from 2011 to 2015 while walking or bicycling on State roads within Rapides Parish.

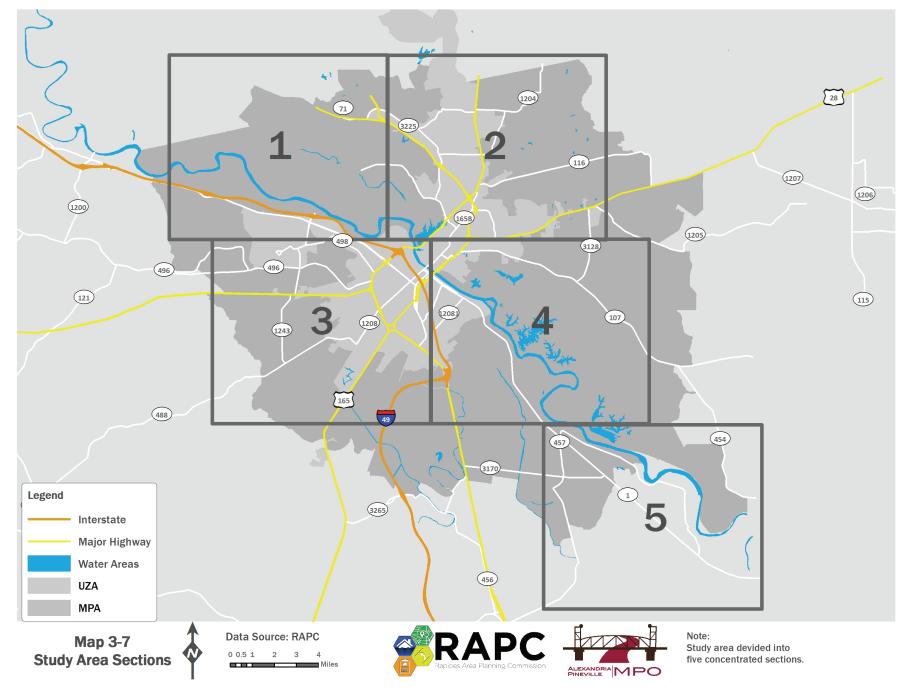
The Louisiana Highway Safety Research Group (HSRG) provided data supporting for the CenLa Highway Safety Coalition, which covers a ten-parish region in Central Louisiana. The BPP study area is within the Safety Coalition. The next series of maps illustrate bicycle and pedestrian related crashes from 2011 to 2015, selected and sorted by level of severity. Map 3-7 divides the study area into five sections; Map 3-8(1) through Map 3-8(5) shows bicycle (right column) and pedestrian (left column) related crashes and severity identified by investigating officers.

Table 3-1: Bike & Pedestrian Injury & Fatality Data, Rapides Parish

|              | BICYCLIST  |   |                                       |                                       |  |
|--------------|------------|---|---------------------------------------|---------------------------------------|--|
| YEAR         | Fatal      | Percent of<br>All Traffic<br>Fatalities         | Percent of<br>All Traffic<br>Injuries |                                       |  |
| 2011         | 0          | 0.00%   | 16                                    | 0.64%                                 |  |
| 2012         | 1          | 0.45%   | 14                                    | 0.48%                                 |  |
| 2013         | 0          | 0.00%   | 18                                    | 0.83%                                 |  |
| 2014         | 0          | 0.00% 18  |                                       | 0.78%                                 |  |
| 2015         | 0          | 0.00%   | 0.59%                                 |                                       |  |
|              |            |   |                                       |                                       |  |
|              |            | PEDES   | TRIAN                                 |                                       |  |
| YEAR         | Fatal      | PEDES  Percent of All Traffic Fatalities        | TRIAN<br>Injury                       | Percent of<br>All Traffic<br>Injuries |  |
| YEAR 2011    | Fatal<br>6 | Percent of<br>All Traffic                       |                                       | All Traffic                           |  |
|              |            | Percent of<br>All Traffic<br>Fatalities         | Injury                                | All Traffic<br>Injuries               |  |
| 2011         | 6          | Percent of All Traffic Fatalities 24.00%        | Injury<br>42                          | All Traffic<br>Injuries<br>1.67%      |  |
| 2011<br>2012 | 6<br>5     | Percent of All Traffic Fatalities 24.00% 22.73% | Injury 42 48                          | All Traffic Injuries  1.67%  1.93%    |  |

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#### Legend

#### Severity Interstate **FATAL** Major Highway **SEVERE Water Areas** MODERATE UZA COMPLAINT MPA **NO INJURY**

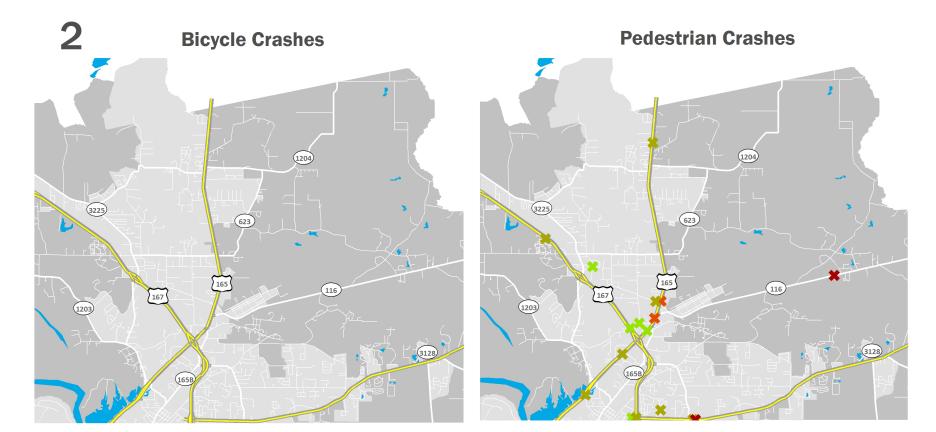
Map 3-8(1) **Crash by Severity** 



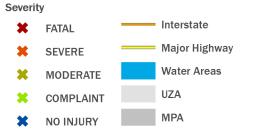




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#### Legend



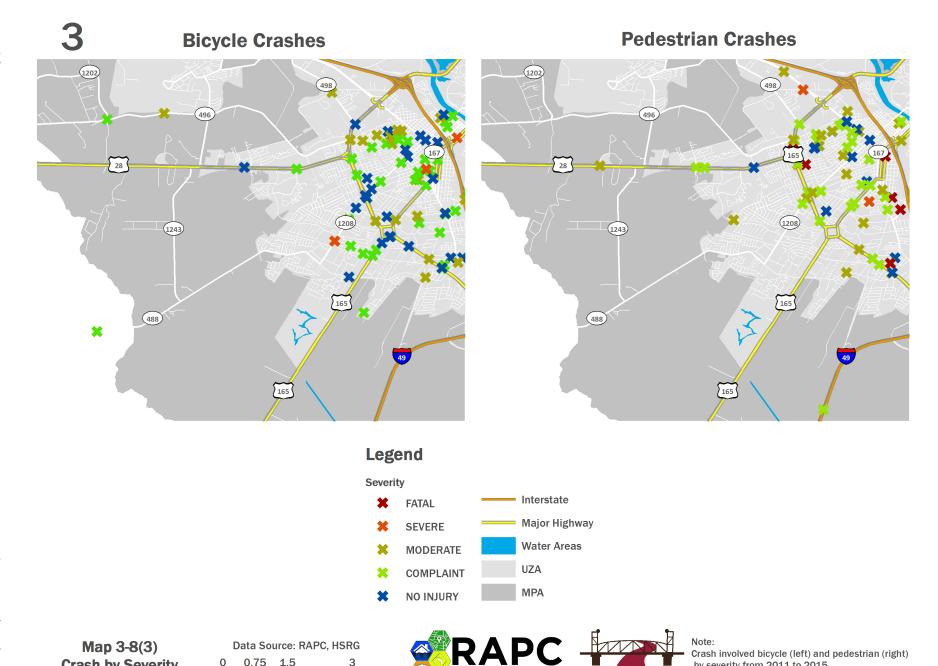








Note:



**Crash by Severity** 

0.75 1.5

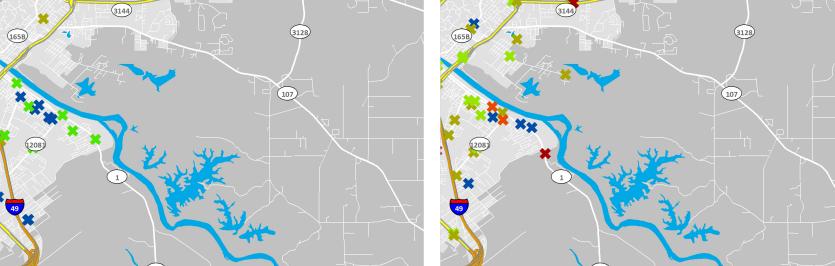
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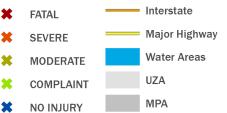


#### **Pedestrian Crashes**

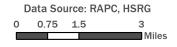


#### Legend

#### Severity



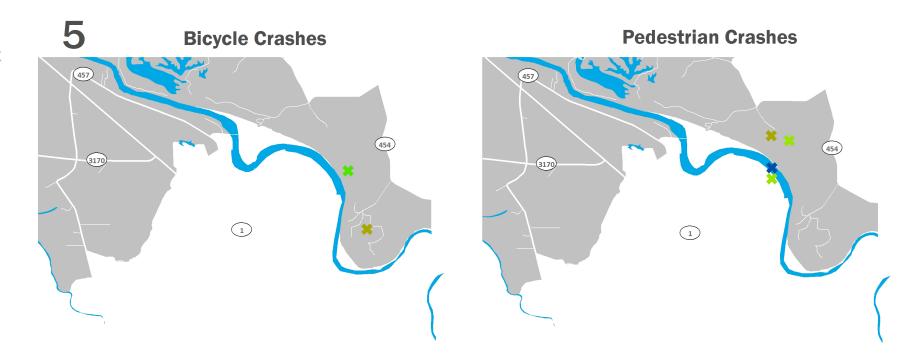
Map 3-8(4)
Crash by Severity







lote:



#### Legend



Map 3-8(5) **Crash by Severity** 







#### Crash Data Density Analysis

One way to identify locations with high potential for safety improvements for bicycle and pedestrian facilities is through the so-called density analysis, also known as "hot spots" analysis to find areas where crashes are spatially clustered. For this plan, ArcGIS Kernel Density Tool in the Spatial Analyst Tool set has been applied to crashes presented in Map 3-8 series. Density map shows hot spots of bicycle and pedestrian related crash data in the MPA that are statistically clustered at the 95% (>=1.96) confidence interval using crash severity as a weighted value. The following values were given to different severity types as identified in the crash reports:

Fatal: 20

Severe: 15

Moderate: 10

Complaints: 5

No Injury: 1

By applying the Kernel Density Tool, which calculates the density of features in a search radius around those features, a raster layer was created with each cell given the value calculated through ArcGIS, based on the distance between the cell and point feature indicating level of severity for every bicycle and pedestrian crashes in the study area from 2011 to 2015. Map 3-9 shows the result of the Density Analysis.

The following locations are identified "hot spots" for bicyclists and pedestrians with pressing concerns:





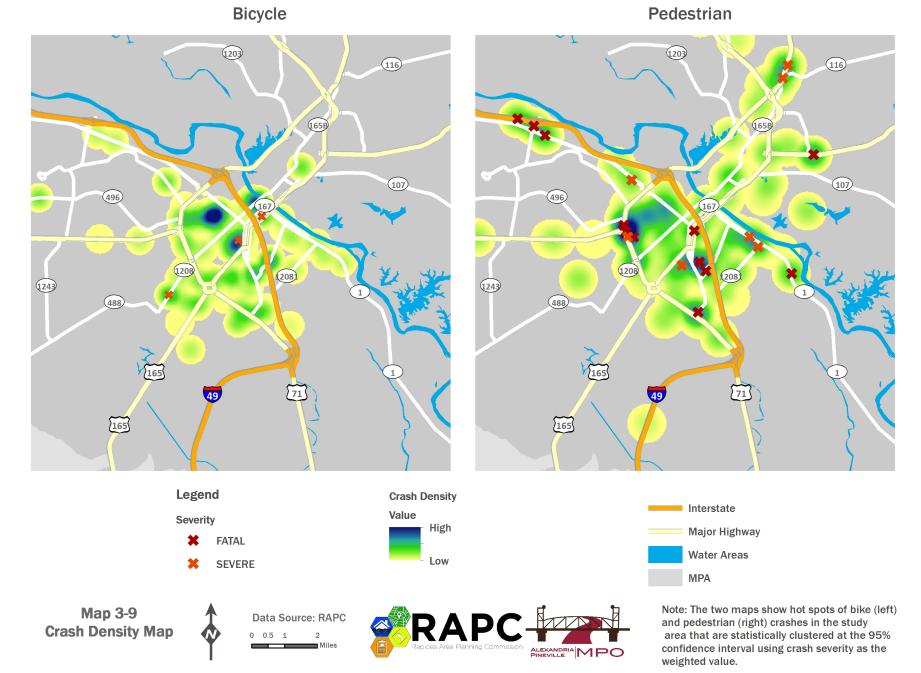
#### **Bicycle Crashes:**

- Monroe Street from Cook Avenue to Essie Street
- Beech Street-Vance Avenue-Rensselaer Street-Washington Drive Circuit
- Intersection: I-49 @ Broadway
- Intersection: Jackson Street (LA1208-3)@4th Street



#### **Pedestrian Crashes:**

- Dallas Avenue from US 167 to Broadway Avenue
- Monroe Street from Bolton Avenue (LA 1) to MacArthur Drive (US 71)
- 3rd Street from Woodard Street to Willow Glen River Road
- US 165 from Paradise to Kingsville
- Intersections: LA28@US71
- Intersections: I-49@Broadway



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#### 3.4 Long-Range Bicycle Map

In December 2015, LADOTD developed the Long Range Bicycle Map Statewide (LRBMS) as a reference tool for funding decisions regarding bicycle facilities selection on the state routes system. LRBMS consists two GIS shapefiles which indicates the priority level for bicycle improvements and recommended bicycle facilities on the entire state route network. The result serves as a guideline for facility selection, however, it does not replace final design decisions.

A variety of input were selected to create the LRBMS, including a 12 factor GIS overlay model. They are:

- Strava
- · Routes of Statewide Significance
- Link to Adjacent States
- Preferred Routes by Cycling Groups and Advocacy groups
- Local and Regional Bike Plans
- Existing Facilities
- Population Density
- Intersection Density
- Zero-Vehicle Households
- Commute to Work by Bicycle
- Context
- Community Destinations

LRBMS also suggested a three-step model for bicycle facility selection as one application (Figure 3-7):

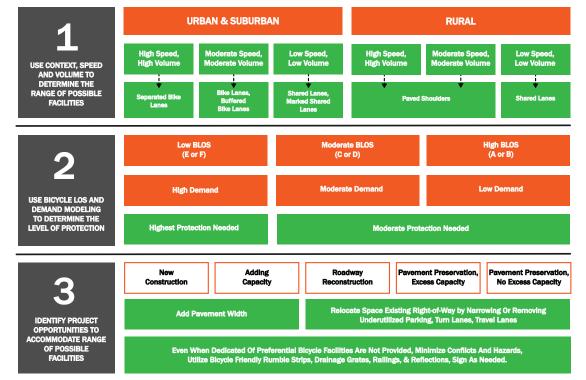
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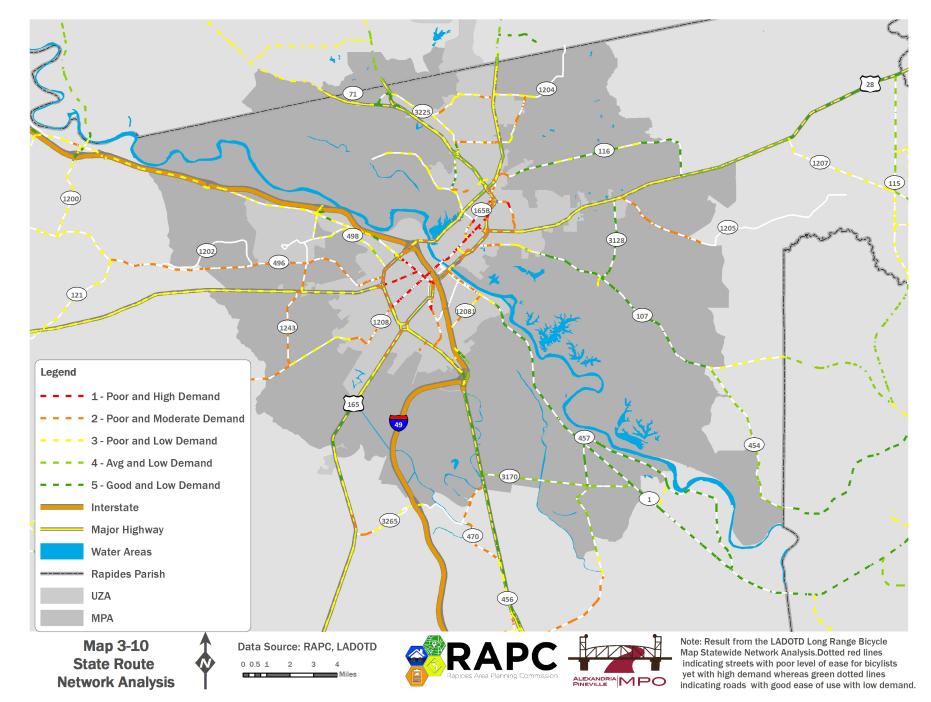
- Step 1: Use context, speed, and volume to determine the range of possible facilities
- Step 2: Use bicycle level of service and demand modeling to determine the level of protection
- **Step 3:** Identify project opportunities to accommodate range of possible facilities.

Map 3-10 and 3-11 shows priority level and suggested improvements, respectively, recommended by LRBMS on the state route system. The methodology of LRBMS was developed to focus attention on those road segments that have a high demand for bicycle facilities but currently provide poor bicycle infrastructure (orange to red dotted lines in Map 3-10). In this way, areas of low use and low demand become lower priorities than those with many riders utilizing insufficient infrastructure.

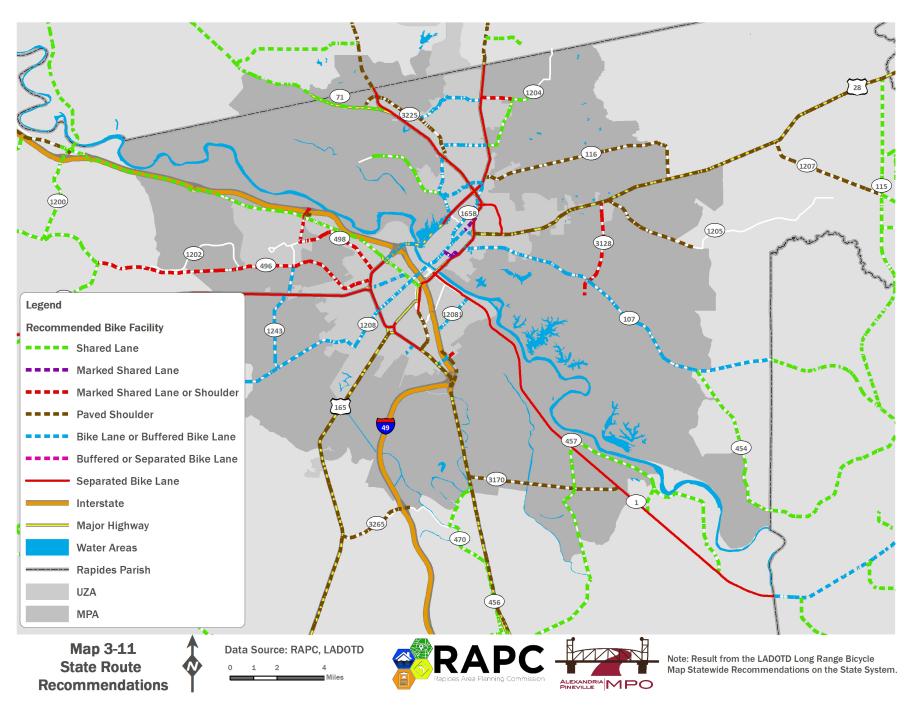
Figure 3-7: Three Step Bicycle Facility Selection



**SOURCE:** Louisiana Long Range Bicycle Map Statewide, 2015



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#### **₫3.5 Bicycle & Pedestrian User Survey**

During the public engagement process, staff at RAPC have forged partnership with the Kent House Plantation to distribute a bicycle and pedestrian user survey during the 5th Annual La Tour de Bayou event on September 17th, 2016<sup>6</sup>. Hosted by the oldest standing structure in Central Louisiana, La Tour de Bayou takes place along scenic roadways within or adjacent to the Alexandria/Pineville MPA. It offers a variety of choices to riders and runners at different levels of difficulties.

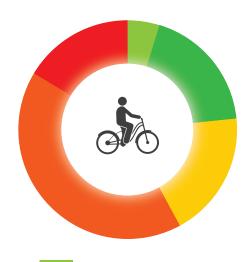
In the survey, a total of 7 questions were asked (See Appendix A for full report of the survey). 43 people responded the survey and results were aggregated and summarized below.

Roughly 16.28% of respondents (7) indicated that they would occasionally attend social/race events for biking or running. When asked about their attitudes towards biking in their communities, 41.86% of the respondents believed it was "somewhat difficult" with another 16.28% believed it was "extremely difficult".

The survey continued to ask the reason behind those who "find it difficult to bike or walk" in their communities. Almost all respondents suggested that "No bike lanes/roads too narrow/no shoulder" as the major reason that makes bicycling difficult for them, followed by "Too much traffic" and "no trails/paths/bicycle facilities". The results indicate that for bicyclists and pedestrians, it is not necessarily separated or protected trails, but rather space, such as shoulder or bike lanes that limits their bicycling or walking activities.

Five general recommendations for improvements were listed (See Appendix A for a full copy of the survey) and respondents were invited to rank the priorities. Even though approximately 75% of the respondents chose "Improve Existing Facilities", "Enforce Laws governing bicycling" or "Initiate Safety Education" as top priorities; overall, "Provide more bicycle facilities" and "making areas for bicycling safer" ranked higher than other three recommendations, with an average ranking of 2.32 and 2.58 respectively.

Figure 3-8: Bicycle & Pedestrian User Survey Results



5% Extremely Easy

19% Somewhat Easy

19% Neither Easy nor Difficult

42% Somewhat Difficult

16% Very Difficult

SOURCE: RAPC Bicycle & Pedestrian User Survey, 2016

Almost 50% of the respondents were "very uncomfortable" when bicycling with "No designated facility"; as more bicycle facilities were added, more people become "very comfortable". Also, 63.41% of the respondents were "very comfortable" with "protected bike lanes". Interestingly, the survey result shows that even though the overall level of comfort increases when "Shared Lane Markings" are in place, there are still roughly one third of the respondents who felt "somewhat uncomfortable".

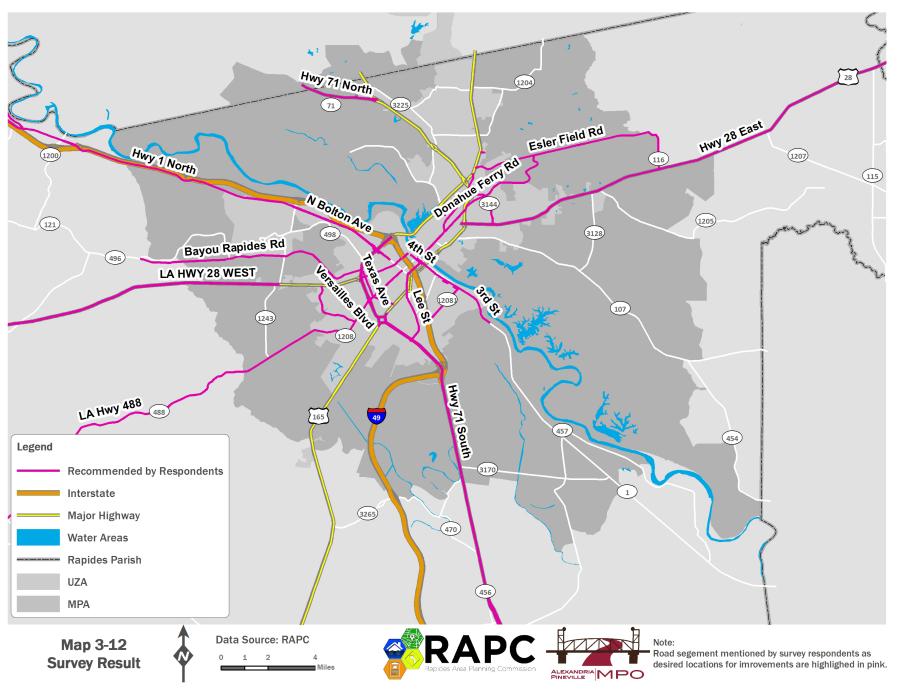
When asked about design features that respondents would like to experience in their communities, the majority of respondents picked "Protected Bike Lane", "On Street Bike Lane" and "Shared-use Signs and Symbols". Over 70% of respondents believed these improvements are most important. The second tier of most desirable design features are "buffered bike lanes" and "bike signals".

Finally, all respondents were invited to identify their ideal locations for improvements. The following streets were identified across multiple responses (Map 3-12):

- MacArthur Drive (US 71)
- Jackson Street Extension (LA1208-3)
- Bayou Rapides Road
- Twin Bridges Road
- Monroe Street
- Texas Avenue
- Lee Street
- 3rd and 4th Street in Alexandria
- Military Highway
- LA 28 (east and west section)
- Versailles Boulevard
- Donahue Ferry Road
- Edgewood Drive
- LA 1 (continued signage for shared road only)

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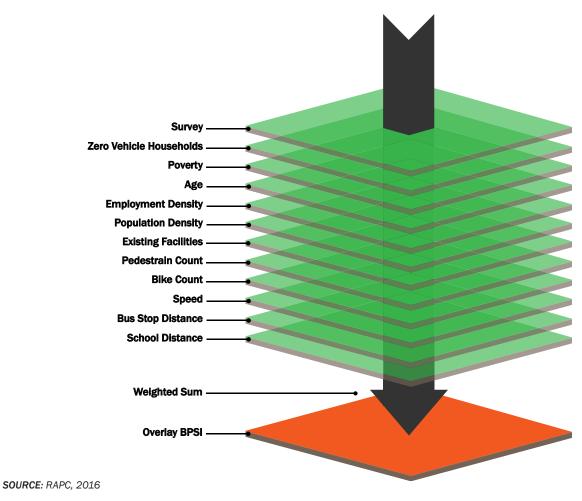
#### **₹3.6 Bicycle & Pedestrian Suitability Index**

45 The Utah Collaborative Active Transportation Study (UCATC) has developed a Latent Demand Model for bicycle and pedestrian demand, based on a US Environmental Protection Agency (EPA) report on the relationship between land use, transportation and environmental quality (EPA, 2001) and subsequent studies. The variables were selected from the "4Ds" of travel behavior framework: Density, Diversity, Destination and Design (Utah Collaborative Active Transportation Study, 2013).

Similarly, RAPC has developed a Bicycle and Pedestrian Suitability Index Model (BPSI), which includes additional three factors: transit, demographics, and community input. The analysis uses GIS Spatial Analyst tool sets, assigning scores based on each variable(detailed scoring methodology is listed in Appendix D). The variables are outlined in the following table (Table 3-4). These variables are subjected to ranking criteria to create a scoring index for each street segment within the study area. All layers are then overlaid using the ArcGIS Weighted Overlay Tool with equal weight<sup>7</sup>.

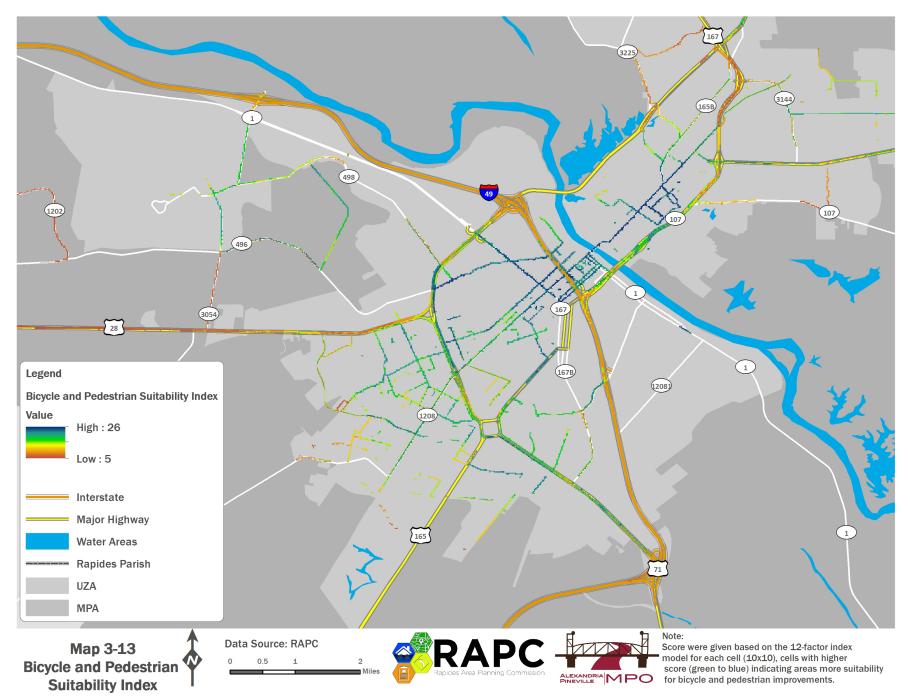
The BPSI model was developed for the entire MPA. Walking and bicycling demand scores were calculated for all 4847 street segments within the MPA. The results are shown in Map 3-13. A higher index score (represented in blue) indicates a higher likelihood of pedestrian and bicycling activity, based on the analysis of factors identified Figure 3-9. Some key areas of high activity include the downtown areas of the City of Alexandria such as Bolton Ave. Rapides Avenue Street, Elliot Street, Texas Avenue Broadway Avenue from Dallas Avenue to Lee Street, Lower 3rd Street; Main Street in the City of Pineville as well as streets in and around Louisiana College.

Figure 3-9: Bicycle and Pedestrian Suitability Index Model (BPSI)



7http://desktop.arcgis.com/en/arcmap/10.3/tools/spatial-analyst-toolbox/overlay-analysis-approaches.htm 23 USC 409 DISCLAIMER

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# Chapter 4: GOALS & STRATEGIES

Chapter 4 focuses on the vision, goals and strategies of the Bicycle and Pedestrian Plan. FHWA recommends Performance-Based Planning, which could be effectively implemented by organizing a bicycle and pedestrian planning process for transportation agencies around goals and strategies (FHWA, 2014). For the Alexandria/Pineville Area Bicycle and Pedestrian Plan (BPP), the vision statement, goals and strategies have been identified from citizen advisory committee meetings, input from MPO staff, online survey and agency consultations.

#### 4.1 Vision Statement

Having a vision that guides a community to incorporate active transportation is the first step in seeing a plan to be implemented. It acts as a blue print and direction to improve walking and biking facilities in our community, allowing for the city and citizenry to move forward on seeing a network of bike paths, pedestrian facilities, and access to a wide range of transportation options. Knowledge gained from the planning process have been combined, condensed, and crafted into the vision statement for the BPP. The statement below builds upon current walking and bicycling conditions in the Alexandria/Pineville Metropolitan Area and expresses the desired outcome of the plan.

#### 4.2 Goals & Strategies

Goals and strategies support and promote the vision statement in addition to providing a framework when developing recommendations, projects and priorities (Chapter 5&6).

To initiate awareness, build partnerships, consider vulnerabilities of existing conditions, the plan proposes four key components for goal-setting, outlined in Figure 4-1.

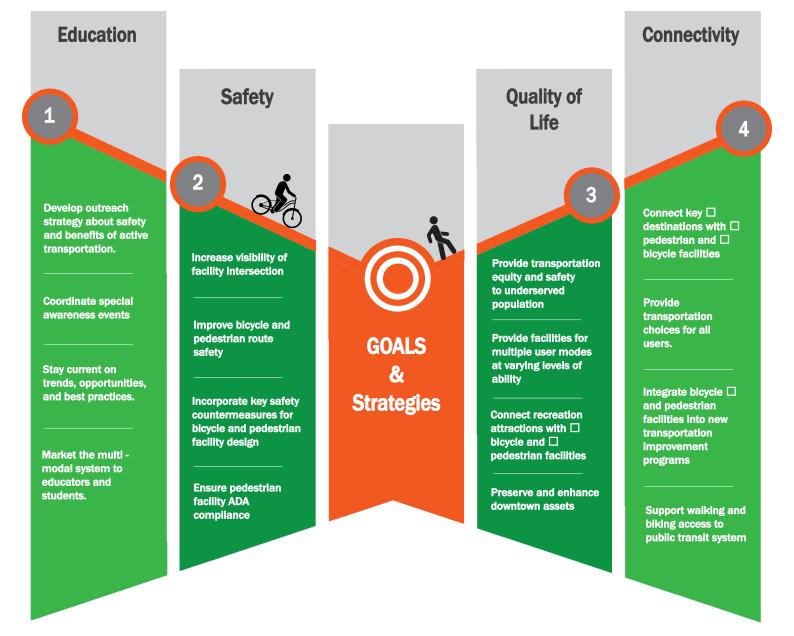
Figure 4-0: BPP Vision Statement



"The Alexandria-Pineville area is home to bicycle and pedestrian friendly communities with an integrated, comprehensive, visible, accessible and safe active transportation system. The system, inclusive to users of all ages and abilities, promotes safety, health, recreation, economy and quality of life for the region."

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Figure 4-1: BPP Goals & Strategies



# GOAL 1: Increase accessibility for all road users by providing a connected bicycle and pedestrian network.

The Revised LADOTD Complete Street Policy (April, 2016) states that "the intent...is to create a comprehensive, integrated, connected transportation network that balances access, mobility and safety needs of motorists, transit users, bicyclists, and pedestrian of all ages and abilities". Filling the gap in the sidewalk and bicycle network will make it easier to walk or bike to neighborhood destinations and to make connections with the transit system.

Furthermore, extending the bicycle and pedestrian network will alleviate traffic congestion for motorists, mitigate travel demand management and reduce air pollution from auto vehicle emissions. When planning for future routes and projects (red lines in Map 4-1), it is essential to plan and design around fixing connectivity and accessibility issues.

### In addition, the BPP proposes the following strategies and measures to fulfill this goal:

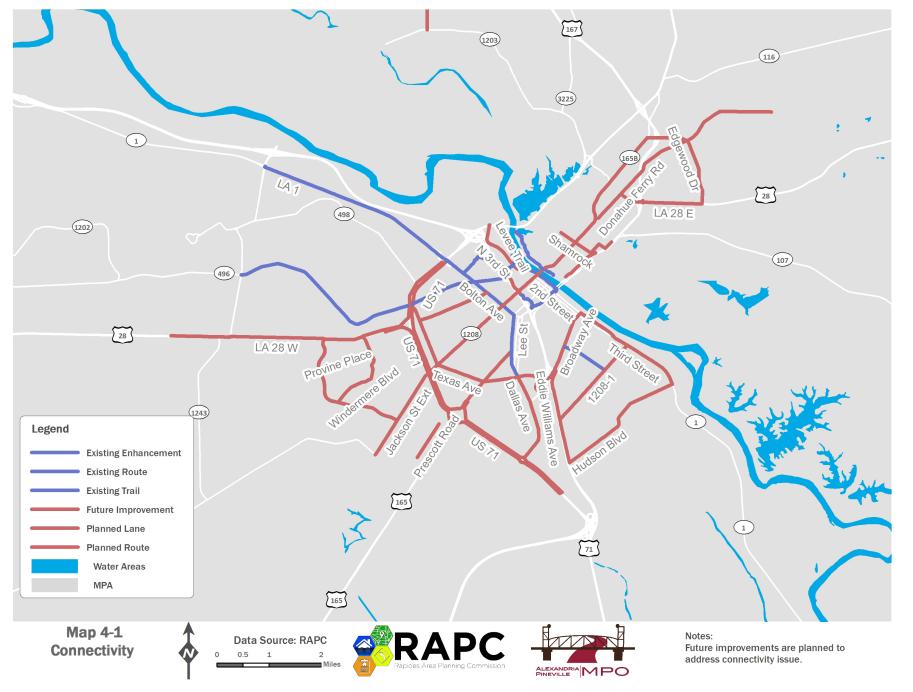
- Strategy 1 Develop a comprehensive GIS inventory for existing bicycle and pedestrian facilities; design and prioritize future improvements to connect with or fill the gap of existing conditions
- Strategy 2 Connect neighborhoods, parks, shopping centers, schools, employment centers, bus stops, levee trails, and regional destinations with a greater number and broader range of pedestrian and bicycle facility choices for users of all abilities and comfort levels
- Strategy 3 Promote public transit and connect public transit to biking and walking.
- Strategy 4 Consider bicycle and pedestrian facilities for new construction projects
- Strategy 5 Maintain and improve existing trails, bike lanes and sidewalk; encourage use of existing facilities.
- Strategy 6 Develop, adopt, and implement a Complete Street Policy for the MPA

#### Measures:

- Miles of bike lanes and sidewalk added
- Gaps of bicycle and pedestrian facilities connected
- Number of intersections improved for pedestrian crossing
- Number of projects implemented accommodating Complete Streets

52

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## GOAL 2:Increase safety for bicyclists and pedestrians.

Safety is one of the highest concerns based on inputs from the BPAC and the survey respondents. To provide safe and convenient transportation choices to all people is one of the criteria for livable communities. 23% of fatal crashes in the Alexandria/Pineville Metropolitan Planning Area involved bicycle or pedestrian or both from 2011 to 2015.

In 2012, FHWA issued an updated "Guidance Memorandum on Promoting the Implementation of Proven Safety Countermeasures", which listed nine proven safety countermeasures to be applied when considering safety improvements. Three of the nine countermeasures are directly related to pedestrian and bicyclists, which are: Medians and Pedestrian Crossing Islands in Urban and Suburban Areas, Pedestrian Hybrid Beacon and "Road Diet".

Additionally, the Pedestrian and Bicycle Safety
Guide and Countermeasure Selection System listed
respectively 67 and 46 engineering, education, and
enforcement countermeasures for pedestrian and
bicycle safety (Figure 4-2).

## The BPP proposes the following strategies as recommendations to reach its safety goal:

- Strategy 1 Analyze crash reports and understand crash trends while engage public workshop, safety coalition and law enforcement to identify safety problems before crashes occur
- Strategy 2 Identify appropriate countermeasures and implement in problematic location
- Strategy 3 Increase visibility for high crash intersections, roadways and neighborhoods
- Strategy 4 Collaborate with law enforcement agencies to enforce at school zone, right-of-way preservation, speed monitoring and education

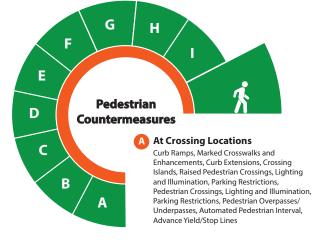
#### Measures:

- Reduction in bicycle and pedestrian fatalities and serious injuries
- Number of bicycle and pedestrian safety projects implemented
- Number of traffic safety education for all users and enforcement agencies

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Figure 4-2: Bike & Pedestrian Safety Countermeasures





#### B Intersection Design

Roundabouts, Modified T-Intersections, Intersection Median Barriers, Curb Radius Reduction, Modify Skewed Intersections, Pedestrian Accommodations at Complex Interchanges

#### Signals & Signs

Traffic Signals, Pedestrian Signals, Pedestrian Signal Timing, Traffic Signal Enhancements, Right-Turn-on-Red Restrictions, Advanced Stop Lines at Traffic Signals, Left Turn Phasing, Push Buttons & Signal Timing, Pedestrian Hybrid Beacon (PHB), Rectangular Rapid Flash Beacon (RRFB), Puffin Crossing, Signing

#### Roadway Design

Bicycle Lanes, Lane Narrowing, Lane Reduction (Road Diet), Driveway Improvements, Raised Medians, One-way/Two-way Conversions, Improved Right-Turn Slip-Lane Design

#### Along the Roadway

Sidewalks, Walkways and Paved Shoulders, Street Furniture/Walking Environment

#### Traffic Calming

Temporary Installations for Traffic Calming, Chokers, Chicanes, Mini-Circles, Speed Humps, Speed Tables, Gateways, Landscaping, Specific Paving Treatments, Serpentine Design

#### Traffic Management

Diverters, Full Street Closure, Partial Street Closure, Left Turn Prohibitions

#### Transit

Transit Stop Improvements, Access to Transit, Bus Bulb Outs

#### Other Measures

School Zone Improvement, Neighborhood Identity, Speed-Monitoring, On-Street Parking Enhancements, Pedestrian/Driver Education, Police Enforcement, Automated Enforcement Systems, Pedestrian Streets/Malls, Pedestrian Detours at Work Zones, Pedestrian Safety at Railroad Crossings, Shared Streets, Streetcar Planning and Design

#### A Shared Roadway

Roadway Surface Improvements, Bridge and Overpass Access, Tunnel and Underpass Access, Lighting Improvements, Parking Treatments, Median/Crossing Island, Driveway Improvements, Lane Reductions (Road Diet), Lane Narrowing, Streetcar Track Improvements

#### B Markings, Signs, Signals

Optimizing Signal Timing for Bicyclists, Bike-activated Signal Detection, Sign Improvements for Bicyclists, Pavement Marking Improvements, School-zone Improvements, Rectangular Rapid Flashing Beacons (RRFB), Pedestrian Hybrid Beacon, Bicycle Signal Heads

#### C On-Road Bike Facilities

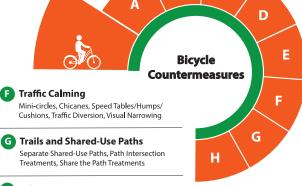
Bike Lanes, Wide Curb Lanes, Paved Shoulders, Shared Bus-Bike Lanes, Contraflow Bike Lanes, Separated Bike Lanes

#### Intersection Treatments

Curb Radius Reduction, Roundabouts, Intersection Markings, Sight Distance Improvements, Turning Restrictions, Merge and Weave Area Redesign

#### Maintenance

Repetitive/Short-term Maintenance, Major Maintenance, Hazard Identification Program



#### H Other Measures

Law Enforcement, Bicyclist/Motorist Education, Transit Access, Wayfinding, Landscaping/ Aesthetics

**SOURCE**: www.pedbikesafe.org, FHWA 2016

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Goal 3: Raise awareness of the necessity and responsibilities for active transportation modes and promote the benefits of multi-modal transportation system.

Members of the BPAC have identified "awareness" as one of the biggest challenges for bicyclists and pedestrians in the area. Providing education, outreach, and training is a key strategy in increasing bicyclist and motorist awareness and improving interactions among various travel modes. Not only do bicyclists need safe places to ride, they need to know how to ride safely and responsibly with motorists. Motorists should be educated about how to share the road with bicyclists, which is especially important for motorists who are not bicyclists themselves. Beyond sharing information, the primary goal of an educational strategy is to motivate people to taking a second perspective and reduce the possibilities of reckless actions.

Several broad approaches can assist the BPP to achieve its goal in the education aspect, include:

- Highlighting bicycle accommodations when introducing new infrastructure;
- Conducting internal campaigns within the organization to build staff support for bicycle safety programs;
- Incorporating bicycle safety messages into public relations efforts;
- Developing relationships with relevant state agencies and statewide consumer groups; and;
- Marketing alternative travel modes.

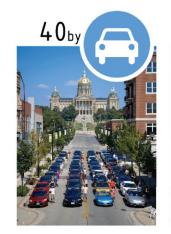
Based on these recommendations, the BPP proposes the following strategies:

- Strategy 1 Provide education, outreach, and training to increase pedestrian, bicyclists and motorists' awareness in sharing roles and responsibilities on the road
- Strategy 2 Coordinate special events to raise awareness
- Strategy 3 Participate in national, statewide, and local media campaigns
- Strategy 4 Partnering with the Travel Demand Management and other transportation programs to initiate regional bicycle and pedestrian safety education programs to schools and major employers

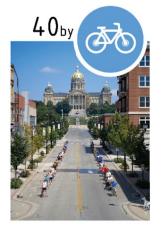
#### Measures:

- Number of bicycle and pedestrian program implemented
- Number of campaigns participated
- Number of campaigns initiated
- Number of public outreach program completed

Figure 4-3: Space Required to Transport Passengers Using Multi-modal Transportation









SOURCE: Urban Ambassadors, Des Moines, Iowa, 2010

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Goal 4: Improve the overall quality of life by connecting biking and walking to its health, environment and economic benefits.

In his book about happiest places in the world, Dan Buettner concluded that one of the key factors for a happy life is health and cities that "build sidewalk, add bike lanes...increase the activity levels of residents" (Buettner, 2010). On the other hand, Atlanta's SMARTRAQ analysis states that travel patterns of residents in the region's least walkable neighborhoods generated about 20 percent higher CO<sub>2</sub> emissions than those who live in the most walkable neighborhoods (EESI, 2016). While walking and biking are affordable means of transportation, studies have also showed active transportation increase property values, support local business and spur economic development in communities.

Figure 4-4: Health Benefits of Bicycling & Walking

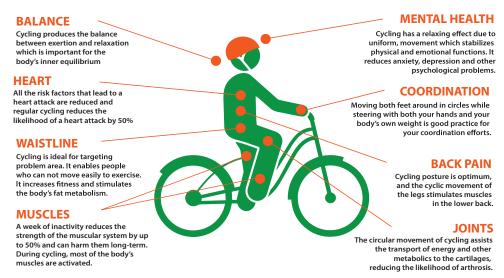


The following strategies are proposed by the BPP to coordinate bicycle and pedestrian resources and future improvements to forge a stronger economy, improve mobility options, build healthy communities, ease environment burdens, and the overall quality of life:

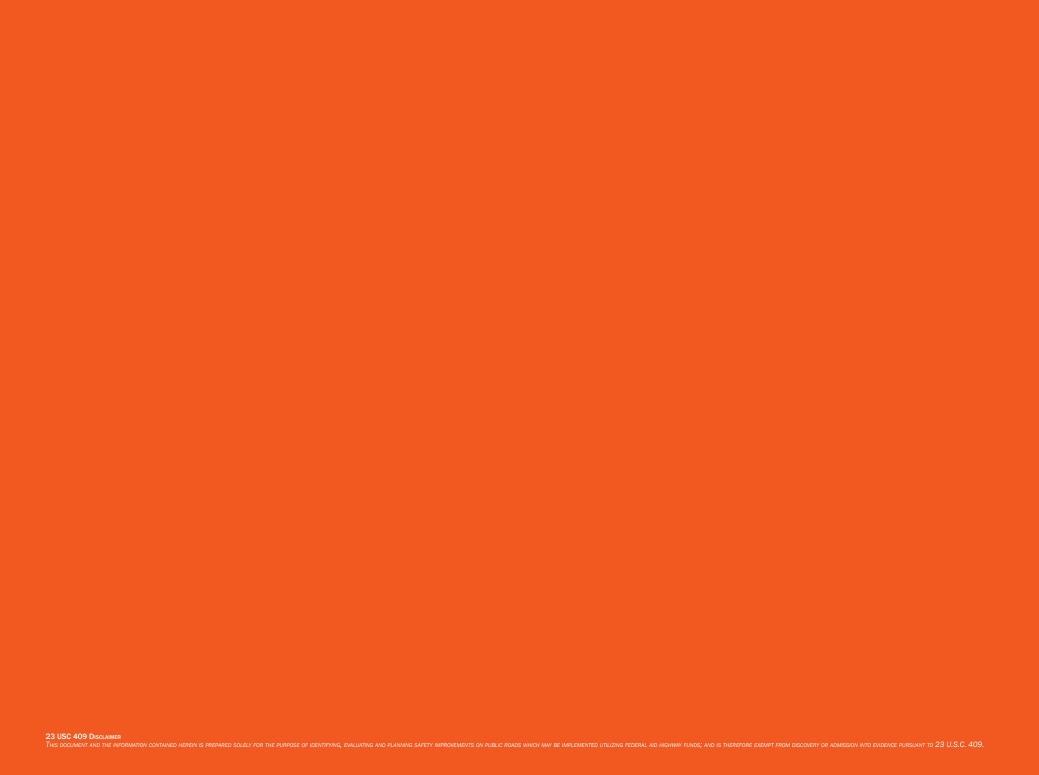
- 90
- Strategy 1 Prioritize projects that connects community destinations, recreation resources, schools and downtown local businesses
- Strategy 2 Design bicycle and pedestrian facilities that support regional Travel Demand Management, Ozone Advance program, Highway Safety Coalition Program and other opportunities
- Strategy 3 Design bicycle and pedestrian facilities that fulfills regional economic goals, support mixed use development and small businesses
- Strategy 4 Provide facilities to disadvantaged neighborhoods and users with varied level of abilities
- Strategy 5 Collaborate with community activists, property owner and Red River Levee District to connect a levee trail system along the river.

#### Measures:

- Increase in commuting mode share for biking and walking
- Increase in bicyclists and pedestrian counts



SOURCE: Cycling and Health: What's the Evidence? Cycling England, 2007; www.everybodywalk.org, 2016



# Chapter 5: RECOMMENDATIONS for IMPROVEMENTS

# **Chapter 5: Recommendation for Improvements**

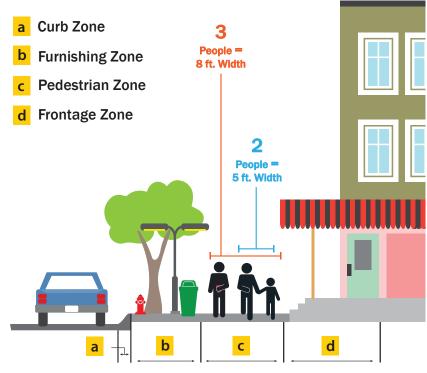
This chapter presents an overview of general design standards for bicycle and pedestrian <sup>59</sup> facilities based on national and state guidance. Next, challenges in the pedestrian and bicycle network are identified and grouped into intersection and roadway issues. Recommendations are provided to address common issues such as complex intersection, lighting, and excessive auto-orientation. This chapter concludes with a set of recommendations for bicyclists and pedestrian improvements and policies.

#### 5.1 Elements & Design Guidelines

The American Association of State Highway and Transportation Officials (AASHTO) published the Guide for the development of Bicycle Facilities, 4th Edition in 2012, known as the Green Book for bicycle transportation systems. The National Association of City Transportation Officials (NACTO) developed the Urban Bikeway Guide for design guidelines and real-world cases from around the world. The size and use of signs and markings are specified in the Manual of Uniform Traffic Control Devices (MUTCD). Such standardizations eliminate confusions from inter-judicial and even international travels.

Table 5-1 lists AASHTO minimum standards for bicycle facilities. Table 5-2 summarizes prevalent bicycle and pedestrian types, descriptions, and their salient features. Table 5-3 summaries AASHTO minimum standards for pedestrian systems. AASHTO recommends landscape buffers between sidewalks and streets. The minimum recommended width for local road or collectors is 2 to 4 feet whereas 5 to 6 feet for arterial or major streets.

Figure 5-1: Sidewalk Zones



SOURCE: Philadelphia Bicycle and Pedestrian Plan, 2012

# Table 5-1: Summary of AASHTO Minimum RAPC.INFO / BPP / CHAPTER 5 / RECOMMENDATION FOR IMPROV Standards for Bicycle Facilities

**Bike Lanes** 

**EMENT** 

4 feet clear width from the lip of the gutter

5 feet clear width between travel lane and parking lane

**Shared** Lanes

14 feet minimum outside lane

Signs

Should provide timely information to motorists and bicyclists where and when bicyclists may be present - should not impede clear path for bicyclists

**Parking** 

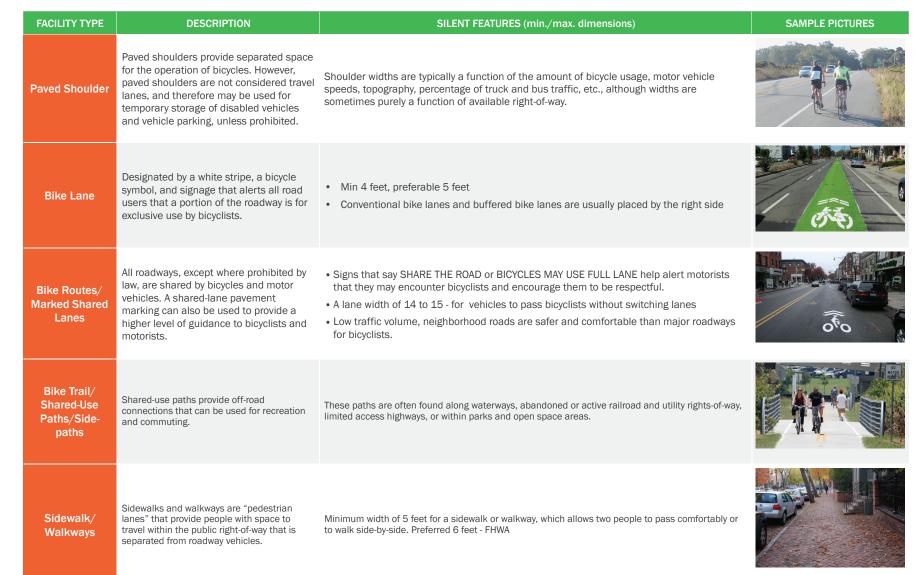
Bicvclists should be able to secure the frame and front and back tires

SOURCE: AASHTO, 2012

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Table 5-2: Bicycle & Pedestrian Facilities



**SOURCE:** Pedestrian and Bicycle Information Center; FHWA Bicycle and Pedestrian Program Guidance

PHOTO SOURCE: Rural California, cycling made more pleasant with bike lanes or cycle able paved shoulders. Half Moon Bay CA. ©Photograph by H-JEH Becker, 2012/40th Street/MacArthur BART Bicycle Access Project, City of Oakland http://www.caklandnet.com/gov-ernment/o/PWA/o/EC/s/BicycleandPedestrianProgram/OAK043755/http://www.streetsblog.org/2006/11/13/birth-of-a-class-iii-bike-route/http://www.chron.com/news/houston-texas/article/Grant-money-to-string-beads-of-city-s-bike-paths-3656812.php/http://www.alexandriava.gov/freedmens/photos/neighborhood/TypicalOldTownSidewalkPavingJPG

#### Table 5-3: AASHTO Minimum Standards for Pedestrian Facilities

| 61                    |                    | SIDEWALK   | TUNNELS   |
|-----------------------|--------------------|--|---|
|                       | Effective<br>Width | 4 feet, 5 feet periodically for passing                                | <ul><li>Rural - 12 feet minimum</li><li>Urban &lt; 60 feet long - 14 feet</li></ul> |
| ATION FOR IMPROVEMENT | Shy Distance       | 2 feet from buildings, less for less<br>massive objects                | minimum width, 8 feet minimum<br>height   |
|                       | Buffer Width       | 2-4 feet from local or collector road                                  | Urban > 60 feet long - 16 feet<br>minimum width, 10 feet minimum                    |
|                       | Grade              | 5-6 feet from arterial or major  | height  |
|                       |                    | street   | PEDESTRIAN-FRIENDLY SIGNALS   |
|                       |                    | Cross slopes should not exceed 2%                                      | Moving to "countdown" signals   |
|                       | Stairs             | Minimum width of 42" with handrail on                                  |   |
|                       |                    | one side that extends 12" beyond top and bottom stair                  | SIGNS   |
|                       |                    |  | Should provide timely information to  |
|                       | Ramps              | Minimum 4 feet clear path ending in at least 2 feet of tactile warning | motorists and pedestrians where and when pedestrians may be present –               |
|                       |                    | GRADE-SEPARATED CROSSING   | should not impede clear path for pedestrians  |
|                       | Bridges            | Open bridge for pedestrian only - 8<br>feet minimum width              | LIGHTING & OTHER AMENITIES  |
|                       |                    | Open bridge for pedestrian & bicyclists - 14 feet minimum              | All elements should be scaled for pedestrians and not impede the clear path         |
|                       |                    | Enclosed bridge - 14 feet minimum                                      | раст  |
| ATIC                  | COURCE, AACHTO     |  |   |

SOURCE: AASHTO, 2012

#### 5.2 Recommendations

The recommendations listed in this chapter are based on current best practices, keen observations, and knowledge from the local advisory committee to address several common issues along roadways and at intersections for bicycle and pedestrian facilities. Special emphasis is placed on safety as the primary challenge, however, the overall goal is to provide a safe, convenient, and comfortable transportation system for all users.

#### Pedestrian Network

In May, 2008, FHWA published Crash Reduction Factors(CRF) of a specific or a group of countermeasures being implemented in terms of pedestrian crashes. CRF is defined as the "percentage crash reduction that might be expected after implementing a given countermeasure". CRF can be negative or positive. The CRFs were categorized based on three group of countermeasures: signalization countermeasures; geometric countermeasures; signs/ markings/operations countermeasures . CRF is presented as CRF(standard error)<sup>reference</sup> in Table 5-3.

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#### Table 5-4: Crash Reduction Factor for Pedestrian Countermeasures

- (\*) Blank cells mean that no information reported in the source document.
- (\*\*) Only applies to "walking along the roadway" crashes.
- (\*\*\*) Only applies to nighttime crashes.

|   | Countermeasures   | Crash Severity      | Left-Turn<br>Crashes                       | Pedestrian<br>Crashes         |
|---|---|---------------------|--|-------------------------------|
| Signalization<br>Countermeasures                                    | Add exclusive pedestrian phasing  | All                 | *  | 344                           |
|   | Improve signal timing   | Fatal/Injury        |  | 378                           |
|   | Replace existing WALK / DON'T WALK signals with pedestrian countdown signal heads                     | All                 |  | 25 <sup>5</sup>               |
|   | Modify signal phasing (implement a leading pedestrian interval)                                       | All                 |  | 5 <sup>4</sup>                |
|   | Remove unwarranted signals (one-way street)   | All                 |  | 177                           |
|   | Convert permissive or permissive/protected to protected only left-turn phasing                        | All                 | 9910                                       |                               |
|   | Convert permissive to permissive/protected left-turn phasing  | All                 | 16 <sup>10</sup>                           |                               |
|   |   |                     |  |                               |
| Geometric<br>Countermeasures  | Convert unsignalized intersection to roundabout   | Fatal/Injury        |  | 27(12) <sup>2</sup>           |
|   | Install pedestrian overpass/underpass   | Fatal/Injury<br>All | 86 <sup>3</sup>                            | 90 <sup>3</sup>               |
|   | Install pedestrian overpass/underpass (unsignalized intersection)                                     | All                 |  | 13 <sup>4</sup>               |
|   | Install raised median   | All                 |  | 25 <sup>3</sup>               |
|   | Install raised median (marked crosswalk) at unsignalized intersection                                 | All                 |  | 46 <sup>9</sup>               |
| Install raised median (unmarked crosswalk) at unsignalized intersec |   | All                 |  | 39 <sup>9</sup>               |
|   | Install raised pedestrian crossing  |                     | 36(54) <sup>1</sup>                        |                               |
| Install refuge islands  |   | All<br>Fatal/Injury | 30(67) <sup>1</sup><br>36(54) <sup>1</sup> | Install refuge                |
|   | -   | All                 | 30(34)                                     | islands<br>88 <sup>6</sup> ** |
|   | Install sidewalk (to avoid walking along roadway)  Provide paved shoulder (of at least 4 feet)        | All                 |  | 713**                         |
|   | Narrow roadway cross section from four lanes to three lanes (two through lanes with center turn lane) | All                 | 2910                                       | 11                            |
|   |   |                     |  |                               |
| Signs/Markings/<br>Operational                                      | Add Intersection Lighting   | Injury<br>All       | 27 <sup>10</sup> ***                       |                               |
| Countermeasures   | Add segment lighting Injury   | Injury<br>All       | 23 <sup>10</sup> ***                       |                               |
|   | Improve pavement friction (skid treatment with overlay)   | Fatal/Injury        | 20±0***                                    | 23 <sup>11</sup>              |
|   | Increase enforcement  | All                 |  | 2311                          |
|   | increase enforcement  | All                 |  | 23                            |

**SOURCE**: See Pedestrian Countermeasure CRF Reference Appendix E

Through crash data analysis, field studies and recommendations from the BPAC Technical Subcommittee, the BPP has identified the following general recommendations to improve the overall level of comfort and safety for pedestrian road users.

#### Along the Road:

- Insufficient Sidewalk Capacity some roads
  lack sidewalk altogether while others have gaps.
  In area with high levels of pedestrian use, there
  may not be wide enough sidewalk to
  accommodate all users (e.g. wheelchair).
  Pedestrians are forced to walk on the street,
  posing risks to themselves and to traffic flow.
  Recommendation in such area is to resolving
  sidewalk gaps, especially near schools, transit,
  public parks, and other public places.
- Maintenance some sidewalks are blocked by vegetation erosion or badly maintained, making it difficult for pedestrian, especially wheelchair users to pass. Maintenance recommendation include keeping minimum clear width standards. There are examples of cities who have successfully implemented the "Point-Of-Sale" program to require sidewalk repairs before sale (Shoup, 2010), which has proven effective to ensure sidewalk maintenance in communities<sup>2</sup>.
- Exposure to High Speed/Volume Vehicular Traffic Pedestrians walking along streets with excessive auto-orientation usually feel unsafe, especially if the sidewalks are not buffered from traffic by a landscaped strip or parked cars. The heavier the traffic volume and the higher the speed of adjacent traffic, the less comfortable pedestrians will feel. Recommendations in areas with high vehicular traffic are widening sidewalks; installing buffers; using traffic calming treatment; access management; installing speed cameras and speed feedback signs (especially in school zones).

#### Intersection:

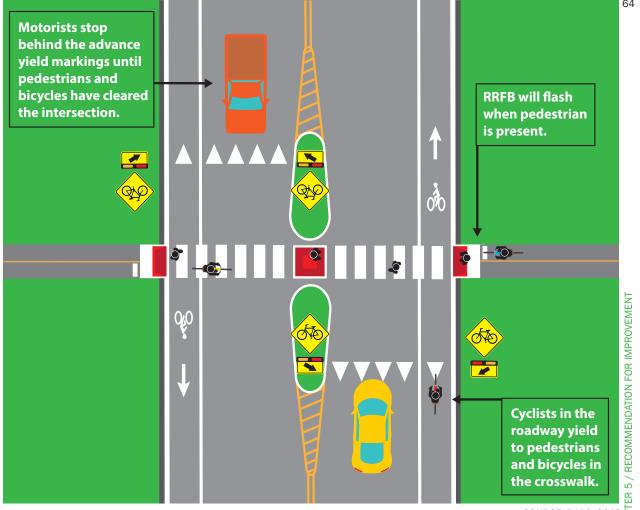
- Auto-Orientation From the perspective of a pedestrian crossing, excessively auto-oriented streets
  typically have a speed limit of 35 mph or higher, four or more travel lanes and over 10,000 traffic count
  per day. Pedestrians have the legal right-of-way while walking across all driveways unless traffic signals
  control available. However, motorists are unlikely to yield to pedestrians crossing wide driveways that allow
  vehicles to turn into them at speeds over 10-15 mph. Modifications include curb extensions, clear
  pedestrian crossings, planted buffers, ADA ramps, and pedestrian countdown signals.
- Lighting In the MPA, 56% (69 out of 123) of pedestrian related crashes from 2011 to 2015 happened from 6PM to 6 AM; 61.5% of all pedestrian related fetal crashes occurred during this time. Examining areas where crashes are highly concentrated, it is a common trend that crashes involving pedestrians are more likely to occur in poor lighting areas. Even though consistent lighting is provided along the arterial roads (US 71 and LA 28); however, lighting on the service roads needs improvements, especially when pedestrians are more likely to utilize service roads. Furthermore, lighting is extremely essential to commercial areas. Proper street lighting illuminates pedestrian crosswalks and reduces glare to motorists. It can enhance commercial districts and improve nighttime security. The BPP recommends that pedestrian walkways and crosswalks to be well-lit and to install lighting on both sides of streets in commercial and peripheral residential areas.

<sup>&</sup>lt;sup>2</sup>Point of Sale Program - A city can require that the escrow documents at sale include a certificate of compliance with the sidewalk ordinance. The process starts when an owner requests the city to inspect a sidewalk. If the sidewalk is in good repair, the inspector issues a compliance certificate. If the sidewalk is damaged, the inspector estimates what the city would charge to repair it. The owner has several options: Pay the city to repair the sidewalk; Accept a lien on the property for the estimated cost of the repair; the owner chooses to have a private contractor.

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Inadequate or Missing Crossing Facilities -Several high pedestrian crash locations, as identified in Chapter 3, can be improved by adding pedestrian space, crossing islands and alert systems. Newer treatments, such as the Rapid Rectangular Flashing Beacons (RRFB, Figure 5-2), can be installed independently of an intersection signalization system to provide additional protection for pedestrians. They are especially effective in shopping area, school zone, near bus stops and other facilities. Signage with high visibility can work as an alert to motorists as well. Multi-lane roadways present challenges to both pedestrians and motorists. The BPP recommends including access management in future review and approval process.

Figure 5-2: Rapid Rectangle Flashing Beacon



SOURCE: RAPC, 2016

Complex Intersections - Intersections of more than three streets can create challenges for pedestrian safety and comfort, especially when traffic controls and other pedestrian crossing facilities are unable to meet pedestrian needs. Some wide or diagonal intersections also fall under complex intersections. Offset intersections pose threats to vulnerable road users, often pedestrians who need to be more aware when crossing, especially with little or no traffic controls. Figure 5-3 is one example of intersections clustered with more severe crashes (blue zones in Map 3-9) US 71@LA28, also known as MacArthur@Coliseum. Two out of the three pedestrian crashes occurred around this area were fatal and at night time with low visibility (Table 5-5). If a pedestrian were to travel from the east side of MacArthur (US71) to the west side shopping plaza with a grocery store serving fresh produce, he or she would have to cross a two-lane service road, a four-way divided arterial highway, followed by another two-lane service road. Complex intersections with high demand for pedestrian activities are recommended with higher priority in the BPP.

Table 5-5: Pedestrian Crashes Near Intersection of US 71 & LA 28, 2011 - 2015

| OBJECT ID | Severity  | Date       | Hour         | Day Of Week | Month     | Weather | Predicted<br>Alcohol | No Restraint |
|-----------|-----------|------------|--------------|-------------|-----------|---------|----------------------|--------------|
| 1         | FATAL     | 2/21/2011  | 08 - 09 P.M. | Monday      | February  | CLEAR   | Yes                  | No           |
| 2         | NO INJURY | 11/21/2012 | 05 - 06 P.M. | Wednesday   | November  | CLEAR   |                      |              |
| 3         | FATAL     | 9/30/2015  | 10 - 11 P.M. | Wednesday   | September | CLEAR   |                      |              |

Figure 5-3: US 71 & LA 28 Intersection Pedestrian Crash Location





IMAGE SOURCE: Google Maps, 2016

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Table 5-6: Challenges and Recommended Pedestrian Improvements

9

| ISSUE  | RECOMMENDATION   |  |  |  |  |
|--|--|--|--|--|--|
| Along the Road                                       |  |  |  |  |  |
| Insufficient Sidewalk<br>Capacity and Maintenance    | <ul> <li>Fill sidewalk gaps, especially near neighborhood destinations such as school, transit stops and parks.</li> <li>Prevent parking on the sidewalk by adding bike racks or bollards.</li> <li>Implement public-private partnership between city/parish with property owner or developer through redevelopment process to ensure sidewalk availability and maintenance.</li> <li>Maintain minimum clear width standards through encroachment redevelopment process.</li> </ul>  |  |  |  |  |
| Exposure to High Speed/<br>Volume Vehicular Traffic  | <ul> <li>Widen sidewalks</li> <li>Install buffers between sidewalk and travel lane</li> <li>Use traffic calming devices in areas with high pedestrian volume</li> <li>Include access management in the long run for plan review and requirement</li> <li>Install speed cameras and speed feedback signs</li> </ul>   |  |  |  |  |
| Pedestrian Crossing                                  |  |  |  |  |  |
| Auto-Orientation                                     | <ul> <li>Create mid-block crossing with appropriate warning for motorists</li> <li>Narrow travel lanes at intersections and reduce turning radii, where possible</li> <li>Install pedestrian refuge in median</li> <li>Stripe high-visibility crosswalks and alerting signs</li> <li>Install enforcement cameras</li> <li>Install warning signs reminding pedestrian right of way</li> </ul>   |  |  |  |  |
| Inadequate or missing crossing facilities/Lighting   | <ul> <li>Add pedestrian signals where missing, if possible</li> <li>Upgrade devices where such pedestrian crossing signals were outdated</li> <li>Install pedestrian refuge in median and install second pedestrian signals</li> <li>Install curb extensions to decrease crossing distance</li> <li>Add stop signs where appropriate</li> <li>Install the Rectangular Rapid Flashing Beacons at desired locations</li> <li>Increase lighting conditions for pedestrians, especially in commercial area and peripheral residential areas</li> </ul> |  |  |  |  |
| Complex Intersections/Wide or diagonal intersections | <ul> <li>Install medians and provide pedestrian refuge</li> <li>If more than two phase signal, allow pedestrian to cross on all phases</li> <li>Add warning signs and signals to alert motorists for pedestrian crossing</li> <li>Stripe high-visibility crosswalks</li> </ul>   |  |  |  |  |

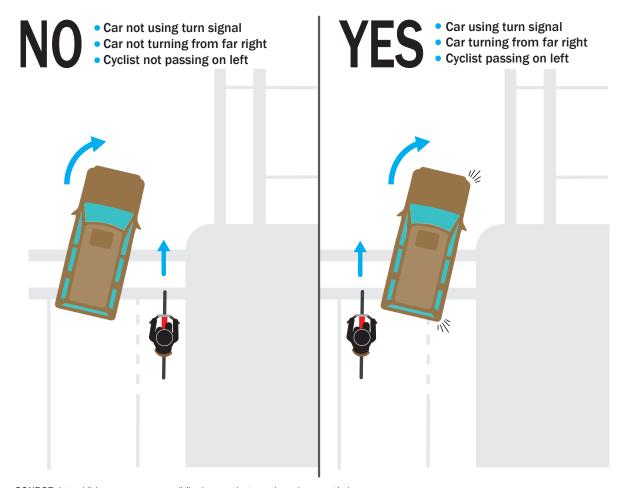
Table 5-6 is a summary of common challenges related to pedestrian improvements and recommendations.

# Bicycle Network

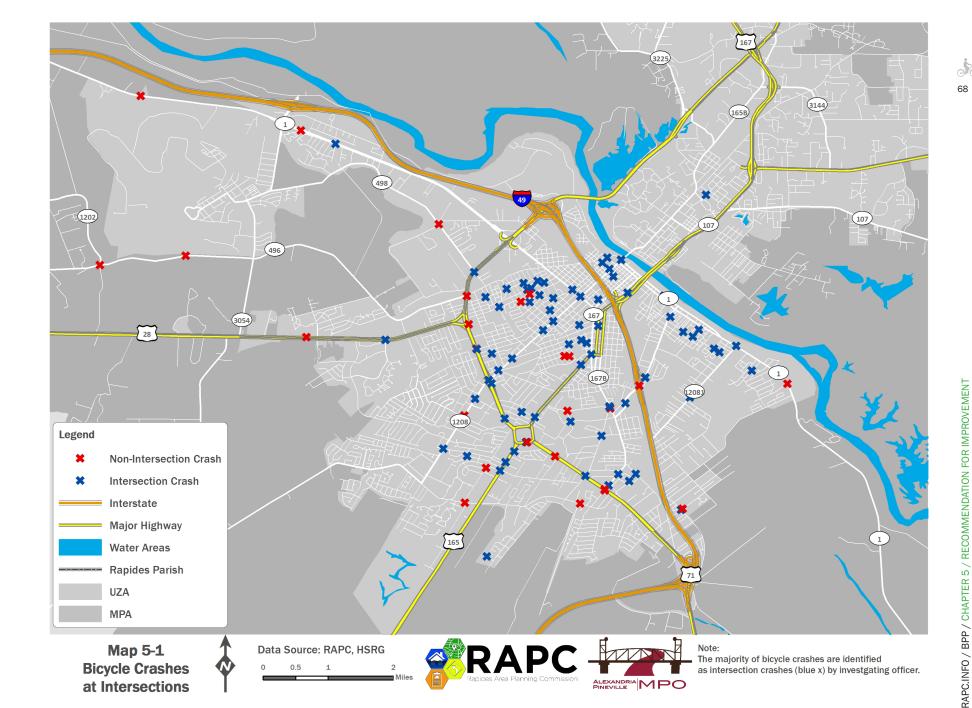
- 67 Throughout the planning process, the BPP has identified some key issues to be addressed when planning and implementing bicycle facilities. The issues focus on the overall level of comfort, safety, accessibility, and ease of use for bicycle infrastructure to be implemented and should be considered into all planning and designing efforts. These issues include:
  - Intersection Improvements
  - Conflicts with On-street Parking
  - Riding on Sidewalk
  - Bicycle and Transit
  - Bicycle Specific Signage

Intersection Improvements – The majority of bicycle related crashes occurred in the MPA from 2011 to 2015 were intersection crashes (75%, or 81 out of 108, Map 5-1). Good intersection design makes biking more attractive and reduces the number crashes and severity of injury. A clear and obvious path for bicyclists should be provided at intersections. If there are turning conflicts or longer time for crossings, extend the bicycle markings. Removal of parking spaces may be required to provide visibility for bike lanes. In addition to bike lanes, consider dedicated turning lanes to reduce conflicts between through bicyclists and turning motor vehicles (Figure 5-4). Another consideration conflicts. Such signals should coordinate with pedestrian movements to increase safety and minimize delay; however conflicts between bicyclist and pedestrians should also be minimized.

Figure 5-4: Right Turn Conflict Reduction



**SOURCE**: http://blog.esurance.com/bike-lanes-what-are-the-rules-exactly/

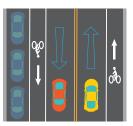


at Intersections

# 🟌 Figure 5-5: Bike Facility Types

#### **69 BICYCLE LANES**

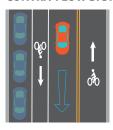






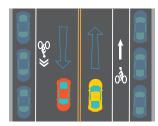
OPTIONS
Experimental color
treatment to deter parking
where parking/stopping in
bike lane may be an issue

#### **CONTRA-FLOW BICYCLE LANES**



**DESCRIPTION**Two way for bikes, one way for other vehicles

#### **CLIMBING LANES**



DESCRIPTION Bike lane in uphill direction; Marked shared in lane in downhill

## **BICYCLE FRIENDLY STREET**

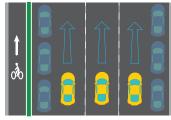




DESCRIPTION

Shared-use; Street not wide enough for vehicles to pass bicycles; Design speed lowered to bicycle speed (15 mph); Bicycle-friendly traffic calming (e.g. speed cushions); Often one-way pairs for

# CYCLE TRACK



**DESCRIPTION** One-way; Bicycle only; Physically separated

# **MARKED SHARED LANES**





DESCRIPTION
Shared-use; Marking
used to indicate
positions; Marking may
be on left side or both
sides; Often one-way
pairs for routing

# **SIDE PATH**



**DESCRIPTION** Two-way; Shared-use; Parallel to roadway

**Conflicts with On-street Parking** – Bicyclists experience problems with motorists' double parking in bike lanes or shared lanes. Parking in curb-side bike lanes and open doors pose danger to bicyclists. To combat this conflict, it requires a multi-disciplinary approach through education, enforcement, and engineering. Motorists need to be educated on laws and regulations about parking in bike lanes and/or on streets while bicyclists should be educated to wear proper safety harness equipment to alleviate the risk of serious injuries and even fatalities. Left-side bike lanes leave bicyclists with fewer threats to open motor vehicle doors. Bicycle safety campaigns, for instance, NHTSA's Bicycle Safety Month, Louisiana's "Be a 'Roll' Model" or local bicycle events/campaigns are great opportunities to raise awareness. Enforcement plays a key role in reducing improper parking in bike lanes while well defined bike lanes by contrasting colors or cycle tracks helps motorists, especially those who are unfamiliar with the area, identify travel lanes and parking area.

Riding on Sidewalks – Both the City of Alexandria and the City of Pineville specifically state in their city Codes that it is "unlawful for any person to ride or propel a bicycle on any of the sidewalks of the city" (City of Alexandria, Code 1956, §6-4 and City of Pineville, Code ode 1971, § 4½-8). Biking on sidewalk poses potential risks to both pedestrians and bicyclists. Although bicyclists may perceive it "safer to bike on sidewalk", due to potential increase of conflicts at driveways, riding on sidewalks could be more dangerous. Even though sidewalk may appear as safer and faster route to many bicyclists when both traffic volume and speed are high, it is regulation and safety concerns make riding on sidewalks illegal and risky. Well-marked bikeways tend to reduce the temptation to bike on sidewalks; while targeted enforcement should also be considered. Upon planning and designing projects linking destinations routes, bike lanes or appropriate facilities should be considered as potential increase in biking activities.

SOURCE: Philadelphia Bicycle and Pedestrian Plan, 2012

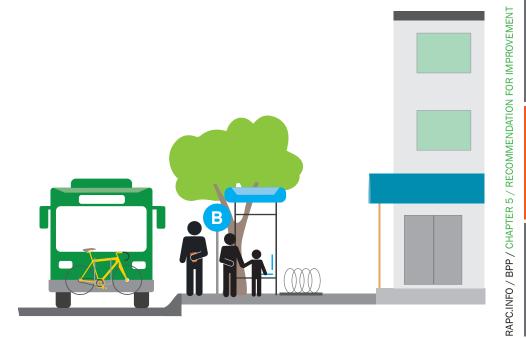
Bicycle and Transit – There are two aspects to consider when relating biking with public transit for planning purposes: conflicts of travel and collaboration on mode-share. The BPP proposes the following recommendations address biking and transit issues:

- Ensuring sufficient length of transit stops so vehicles can pull fully to the curb. The ATRANS routes cover roadways with on-street bike lanes (Bolton Avenue and Lee Street), which requires adequate length for buses to pull to the curb.
- Parking at transit stops are illegal and prevent buses from fully pulling up on curbs.
   Enforcement to reduce the number of illegal parking benefit bicyclists as well as transit riders.
- Consider left-side bike lanes when transit route is in place.
- Install bike racks and educate proper use of such racks to encourage ridership and reduce liability issues.
- Educate transit vehicle operators and bicyclists on proper rules and regulations for right of ways to reduce conflicts between these users.

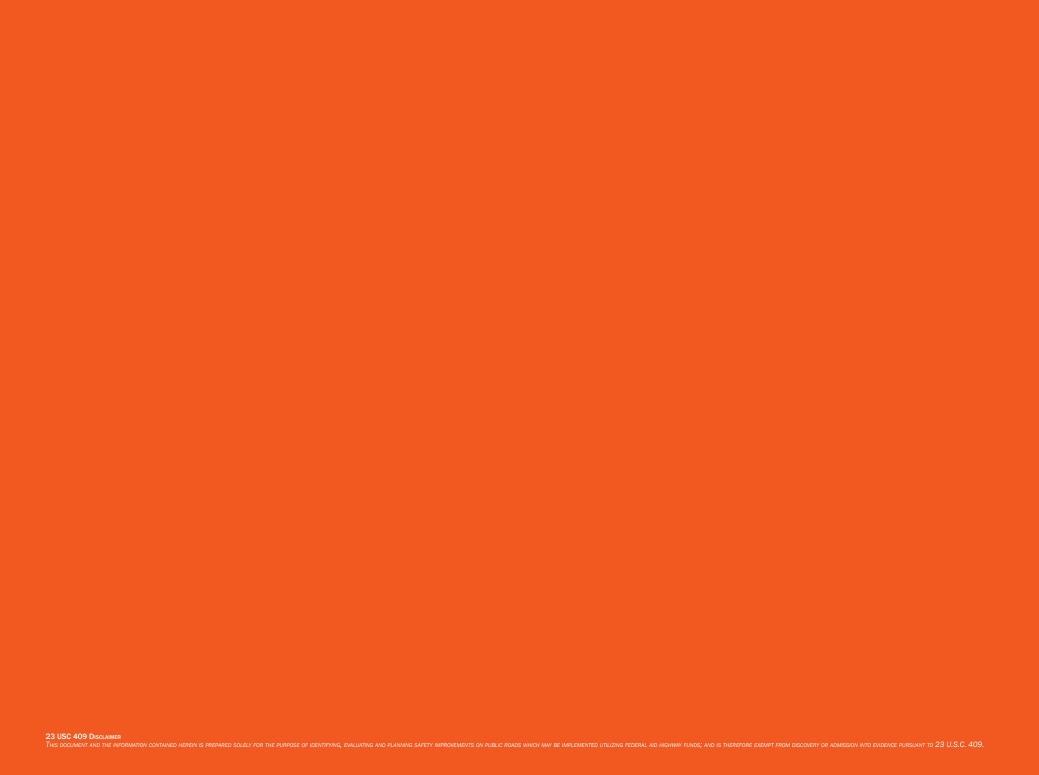
**Bicycle Signage** – Properly placed signs alert users to change of condition, address safety issues and assist in wayfinding. Lines, symbols, and arrows are identifier for bike lanes. Signs such as "Shared the Road" or "May use full lane" may also carry educational influence. When installing signs, it is vital to maintain MUTCD standard.

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Table 5-7, page 71, includes details on proper signs and symbols associated with popular bike facilities as well as their estimated costs. It is recommended by the Louisiana Long Range Bicycle Map, as a planning tool for cost estimate, project prioritization and application.



| FACILITY TYPE          | ELEMENTS                             | DETAIL   | NECESSITY | UNIT | QUANTITY | COST       | COST PER MILE | FACILITY<br>TYPE COST | COST I<br>IMPROV<br>NT |
|------------------------|--------------------------------------|--|-----------|------|----------|------------|---------------|-----------------------|------------------------|
| Paved<br>Shoulder      | Paved Shoulder                       | Superpaved Asphaltic Concrete  | Required  | Foot | 10,560   | \$10.05    | \$106,000     | \$10,600              | \$106,12               |
| Marked<br>Shared Lane  | Shared Lane Pavement Marking         | Plastic Pavement Legends and Symbols (Arrow)                         | Required  | Each | 20       | \$218.91   | \$4,378.20    |                       |                        |
|                        |                                      | Plastic Pavement Legends and Symbols (Bicycle)                       | Required  | Each | 20       | \$409.07   | \$8,181.40    |                       |                        |
|                        | Bikes May Use Full Lane Sign         | R4-11/Type A Sign (6.25SQFT@\$15.01/SQFT)                            | Required  | Each | 4        | \$93.81    | \$375.24      |                       |                        |
|                        |                                      | U-Channel Post   | Required  | Each | 4        | \$81.11    | \$324.44      | \$13,000              | \$13,25                |
| Bike Lane              | Inside Stripe                        | Plastic Pavement Striping (6" wide solid line)(Thermoplastic 90 mil) | Required  | Mile | 2        | \$5,552.51 | \$11,105.02   |                       |                        |
|                        | Outside Stripe                       | Plastic Pavement Striping (6" wide solid line)(Thermoplastic 90 mil) | Required  | Mile | 2        | \$5,552.51 | \$11,105.02   |                       |                        |
|                        | Bike Lane Symbol and Arrow           | Plastic Pavement Legends and Symbols (Arrow)                         | Required  | Each | 30       | \$218.91   | \$6,567.30    |                       |                        |
|                        |                                      | Plastic Pavement Legends and Symbols (Bicycle)                       | Required  | Each | 30       | \$409.07   | \$12,272.10   |                       |                        |
|                        | Bike Lane Sign                       | R4-11/Type A Sign (6.25SQFT@\$15.01/SQFT)                            | Required  | Each | 4        | \$93.81    | \$375.24      |                       |                        |
|                        |                                      | U-Channel Post   | Required  | Each | 4        | \$81.11    | \$324.11      |                       |                        |
|                        | Colored Pavement in Conflicted Areas |  | Optional  |      |          |            |               | \$42,000              | \$41,74                |
| Buffered Bike<br>Lane  | Inside Stripe (*2)                   | Plastic Pavement Striping (6" wide solid line)(Thermoplastic 90 mil) | Required  | Mile | 2        | \$5,552.51 | \$11,105.02   |                       |                        |
|                        | Outside Stripe                       | Plastic Pavement Striping (6" wide solid line)(Thermoplastic 90 mil) | Required  | Mile | 2        | \$5,552.51 | \$11,105.02   |                       |                        |
|                        | Diagonal Stripe                      | Plastic Pavement Striping (6" wide solid line)(Thermoplastic 90 mil) | Required  | Mile | 0.1      | \$5,552.51 | \$555.25      |                       |                        |
|                        | Bike Lane Symbol and Arrow           | Plastic Pavement Legends and Symbols (Arrow)                         | Required  | Each | 20       | \$218.91   | \$4,378.20    |                       |                        |
|                        |                                      | Plastic Pavement Legends and Symbols (Bicycle)                       | Required  | Each | 20       | \$409.07   | \$8,181.40    |                       |                        |
|                        | Bike Lane Sign                       | R4-11/Type A Sign (6.25SQFT@\$15.01/SQFT)                            | Required  | Each | 4        | \$93.81    | \$375.24      |                       |                        |
|                        |                                      | U-Channel Post   | Required  | Each | 4        | \$81.11    | \$324.44      |                       |                        |
|                        | Colored Pavement in Conflicted Areas |  | Optional  |      |          |            |               | \$36,000              | \$36,02                |
| Separated<br>Bike Lane | Inside Stripe (*2)                   | Plastic Pavement Striping (6" wide solid line)(Thermoplastic 90 mil) | Required  | Mile | 2        | \$5,552.51 | \$11,105.02   |                       |                        |
|                        | Outside Stripe                       | Plastic Pavement Striping (6" wide solid line)(Thermoplastic 90 mil) | Required  | Mile | 2        | \$5,552.51 | \$11,105.02   |                       |                        |
|                        | Diagonal Stripe                      | Plastic Pavement Striping (6" wide solid line)(Thermoplastic 90 mil) | Required  | Mile | 0.1      | \$5,552.51 | \$555.25      |                       |                        |
|                        | Inside Stripe (*2)                   | Plastic Pavement Striping (6" wide solid line)(Thermoplastic 90 mil) | Required  | Mile | 2        | \$5,552.51 | \$11,105.02   |                       |                        |
|                        |                                      | Plastic Pavement Legends and Symbols (Arrow)                         | Required  | Each | 40       | \$218.91   | \$8,756.40    |                       |                        |
|                        | Bike Lane Symbol and Arrow           | Plastic Pavement Legends and Symbols (Bicycle)                       | Required  | Each | 40       | \$409.07   | \$16,362.80   |                       |                        |
|                        | Dika Lana Cign                       | R4-11/Type A Sign (6.25SQFT@\$15.01/SQFT)                            | Required  | Each | 4        | \$93.81    | \$375.24      |                       |                        |
|                        | Bike Lane Sign                       | U-Channel Post   | Required  | Each | 4        | \$81.11    | \$324.44      |                       |                        |
|                        | Colored Pavement in Conflicted Areas |  | Optional  |      |          |            |               | \$49,000              | \$48,58                |



# Chapter 6: IMPLEMENTATION, PRIORITIZATION & FUNDING SOURCES

# Chapter 6: Implementation, Prioritization, & Funding Sources

Chapter 6 focuses on the implementation of  $\frac{1}{75}$  the Bicycle and Pedestrian Plan (BPP), featuring a project list with estimated cost, prioritization, and a comprehensive list of funding sources as of November, 2016. The projects have been identified through a combination of GIS analysis, community, stakeholder and BPAC input to address major goals outlined in Chapter 4: safety, connectivity, education, and quality of life. Recommendation for treatments are based on countermeasures discussed in the prior chapter to promote a safe, comfortable, efficient and connected alternative transportation network. The project list and recommendations assist decision makers to prioritize improvements, however, it is not intended to supersede engineering judgment or new information that may be revealed at the time of project development.

# 6.1 Implementation

General approaches for Implementation for bicycle and pedestrian project are:

- Coordinate pedestrian and bicycle recommendations to avoid potential conflicts and take advantage of opportunities for dual improvements;
- Act on opportunities to make pedestrian and bicycle network improvements, whether as part of corridor projects (such as resurfacing, restriping, or streetscape projects), as part of development/redevelopment projects, or through specific spot improvements:
- Establish a collaborative relationship with parallel and complementary programs, such as the Ozone Advance Program and the Regional Strategic Highway Safety Plan/ Safety Coalition Program hosted by the MPO; and
- Pursue additional funding to program the design and construction of pedestrian and bicycle improvements on a regular basis.

LADOTD adopted the Complete Street Policy in 2009. which suggested transportation agencies responsible for projects that involve federal or state funding to follow the same provision:

- Plan, fund and design sidewalks and other pedestrian facilities on all new and reconstruction roadway projects that serve adjacent areas with existing or reasonably foreseeable future development or transit services.
- Provide bicycle accommodations appropriate to the context of the roadway - in urban and suburban areas - on all new and reconstruction roadway projects. The preferred facility is bike lane, however, depending on the context, paved shoulder with sufficient width, shared used trail or marked shared use lanes may be adequate.
- Exception for not accommodating bicyclists. pedestrians and transit users will require the approval of the LADOTD Chief Engineer1.

The Complete Street Policy Final Report also provided a list of actions and tools to "advance Complete Street in Louisiana", including administrative, legislative strategies and through coordinating and collaborating with local agencies.

Figure 6-0: Bolton Avenue Streetscape Project



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<sup>&</sup>lt;sup>1</sup>http://wwwsp.dotd.la.gov/Inside\_LaDOTD/Divisions/Multimodal/ Highway\_Safety/Complete\_Streets/Misc%20Documents/Complete%20Streets%20Final%20Report%2007292010.pdf

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# 6.2 Prioritization

As in many places, pedestrian and bicycle improvements are often not accomplished as stand-alone projects, but rather as part of a larger roadway and streetscape improvement project. For this reason, it is difficult to develop precise phasing strategies for recommendations listed in the BPP. However, staff at the MPO have consistently consulted key stakeholders, for instance, LADOTD and City of Alexandria to develop the following implementation strategies and prioritization.

The Bolton Avenue Streetscape project in the City of Alexandria proved that it is effective to consider alternatives for bicycle and pedestrian activities at planning and design stage (Figure 6-0 Bolton Ave Streetscaping Project). The City of Alexandria has provided a list of capital projects within the city limit from 2011 to 2015 as well as anticipated projects, as summarized in Table 6-1 and Table 6-2.

Table 6-1: Anticipated City of Alexandria Bicycle & Walking Infrastructure Projects

|    | Project Name  | Project Summary  | Project Limit                     |
|----|---|--|-----------------------------------|
| 1  | Bolton Ave. Phase III                               | Streetscape, Sidewalk and Lighting                     | Lee Street to Elliott Street      |
| 2  | Bolton/Rapides Ave. Intersection Improvements       | Roundabout   | Bolton at Lee Street              |
| 3  | 6th and 7th/Cotton Street to Monroe                 | New Bridge over Rapides Bayou and Street Construction  | Third Street to Monroe Street.    |
| 4  | Fosiy Street Reconstruction                         | Replace Box Culvert and Rebuild<br>Street              | Monroe to Mason Street            |
| 5  | Hudson Blvd. Reconstruction                         | Reconstruction of Existing Street                      | Hynson Bayou to Eddie Williams    |
| 6  | Tulane Ave. Reconstruction                          | Reconstruction of Existing Street                      | Clinton Street to Eddie Williams  |
| 7  | Horseshoe Drive Reconstruction                      | Reconstruction of Existing Street                      | Jackson Street to MacArthur Drive |
| 8  | Provine Place Extension                             | New Street   | Cloverleaf to McKeithan Drive     |
| 9  | Masonic Drive Road Diet                             | Bike lane and median with Single lane traffic each way | Texas Ave. to Lee Street          |
| 10 | Lee Street Streetscape                              | Streetscape, Sidewalk, Lighting                        | Masonic Drive to Bolton Ave.      |
| 11 | Applewhite Street Bridge Replacement                | Replace Bridge   | Applewhite at Chatlin Lake Canal  |
| 12 | Baldwin Ave. Extension                              | New Construction                                       | Allen Street to Sterkx Road       |
| 13 | Belleau Wood Crossing at Bayou Roberts              | New Street and Box Culvert                             | Belleau Wood at Bayou Roberts     |
| 14 | Empire Drive Reconstruction and Drainage            | Reconstruction of Existing Street                      | Sterkx to Baldwin                 |
| 15 | North Drive - Memorial Drive Intersection Imp.      | Roundabout   | North Drive and Memorial Drive    |
| 16 | Toria Drive Crossing Goodearth Ditch                | Bridge and Street Construction                         | Toria Drive at Goodearth Ditch    |
| 17 | Versailles Blvd. at Provine Place Intersection Imp. | Roundabout   | Versailles Blvd. at Provine Place |
| 1Q | Tulane Ave Rridge Renlacement                       | Renlace Fricting Rridge                                | Tulane at Hynson Rayou            |

**SOURCE**: City of Alexandria, Engineering Department

77 Similar to the Bicycle and Pedestrian Suitability Index Model in Chapter 3, a sidewalk prioritization model is a recommended approach to quantify prioritization for each project. The first step of the Sidewalk Prioritization Model is the Inventory System, which requires a complete database for sidewalk geometric and geographic information, such as location, condition, length, width etc.

Very few cities have detailed data on sidewalks; however, the MPO and LADOTD have contracted with Fugro to collect road feature data for asset inventory, which can be used to develop a GIS based public roadway inventory. Data pertaining bicycling and walking facilities to be collected and delivered by this project including:

- Number of travel lanes
- Start and end location of sidewalk on both sides of road
- · Street Signs
- Striping <sup>2</sup>

The second step is to develop a scoring system using pedestrian trip generators as part of the input, as well as current sidewalk characteristics to identify priorities for future projects.

Figure 6-1: Existing Pedestrian Facilities



<sup>&</sup>lt;sup>2</sup> As of November 30th, 2016, delivery of Fugro GIS data packet is pending.

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Table 6-2: Bicycle & Pedestrian Capital Projects List in City of Alexandria - Recently Completed & Financed

|    | Project Name  | Date Completed                  | Description  | Project Limits  |
|----|---|---------------------------------|--|---|
|    | City Projects from October 2011 to October 2015, Ex | ccept MPO Projects              |  |   |
| 9  | Masonic Drive Streetscape Phase I                   | July. 2011                      | Sidewalk and Streetscape including lighting  | Lee Street to Texas Avenue  |
| 2  | Enterprise Road Sidewalk Improvements               | Nov. 2011                       | New Sidewalk on South side of Enterprise   | LA Highway 1 to Cole Street   |
| 1  | Aaron Street Sidewalk Improvements                  | Feb. 2012                       | New Sidewalks on North side of Arron Street  | Willow Glen River Road to Davis Street                                      |
| 6  | Monroe Street Sidewalk Improvements                 | Aug. 2012                       | New Sidewalks on North side of Monroe  | Prospect Street to Harmon Park  |
| 4  | Lincoln Road and Drainage Improvements              | Dec. 2012                       | Reconstruction of Lincoln Road including widening and sidewalk on both sides.                                      | Hudson Street to Sugarhouse Road  |
| 5  | Masonic Drive at Horseshoe Drive Improvements       | Dec. 2012                       | Widening and addition of left turn lanes on Horseshoe Drive  | Intersection of Masonic Drive and Horseshoe Drive                           |
| 7  | Bolton Avenue Core Zone                             | July. 2013                      | Sidewalk and Streetscape including lighting  | Elliott Street to Monroe Street   |
| 13 | Bike Lane Striping                                  | July. 2013                      | Bike lane striping on each side of Bolton Avenue and Lee Street  | Bolton Ave. from Lee Street to Rapides Avenue and Lee Street                |
| 3  | Green Oaks Street and Drainage Improvements         | Sep. 2013                       | Reconstruction of Green Oaks Street  | Third Street to 7th Street  |
| 15 | Toria Drive Construction                            | July. 2014                      | Complete Street Construction   | Tot Drive to Ragan Street   |
| 14 | Belleau Wood Extension                              | July. 2015                      | Extension of Belleau Wood  | Jackson Street to North Property line of<br>Walmart                         |
| 8  | Bolton Avenue Phase II                              | July. 2015                      | Sidewalk and Streetscape including lighting  | Monroe Street to Rapides Avenue   |
| 11 | Duel Left Turn Lane Jackson at Peterman             | Aug. 2015                       | Added Duel Left Turn Lanes at Jackson Street and Peterman<br>Drive   | Jackson Street and Peterman Drive   |
| 12 | Jackson Street Sidewalk Improvement                 | Dec. 2015                       | Sidewalk Replacement and Bulb Outs on Jackson, 8th Street and 9th Street including parking striping on 8th and 9th | Jackson Street from 8th Street to 9th Street including 8th and 9th Streets. |
| 16 | Hudson Boulevard - Hynson Bayou Bridge Replacement  | Dec. 2015                       | Replacement of Existing Bridge over Hynson Bayou   | Hudson Boulevard at Hynson Bayou  |
| 10 | Jones Avenue Bike Lane                              | March. 2016                     | Bike lane on each side of Jones Avenue   | Willow Glen River Road to Broadway Avenue                                   |
|    | Funded City Projects Under Design and Construction  | , Except MPO Projects           |  |   |
| 1  | Third Street Improvements                           | Under Contract                  | Streetscape, Lighting, Surfacing Bike Lane   | Third Street from Mason to Broadway   |
| 2  | Masonic Drive Phase II                              | Under Design                    | Streetscape, Sidewalk, Lighting, Pedestrian Crossing   | Masonic Drive from Texas to MacAuther Drive                                 |
| 3  | Masonic Drive Phase III                             | Under Design                    | Streetscape, Sidewalk, Lighting, Pedestrian Crossing   | South side of Masonic Drive from Rensselaer to Texas Avenue                 |
| 4  | Hudson Boulevard - Chatlin Lake Bridge Replacement  | Under Design                    | Replacement of Existing Bridge over Chatlin Lake Canal   |   |
| 5  | Prescott Road Sidewalk Improvements                 | Under Construction              | Install Sidewalks on North side of Prescott Road   | Roanoke Street to Cherokee Elementary                                       |
| 6  | Cloverleaf Boulevard Extension                      | Under Design Funded FY<br>16-17 | Widening and Connection to Provine Place   | LA Highway 28 West to Provine Place   |
|    | Private Project to be Accepted by City              |                                 |  |   |
| 1  | Pecan Bayou Subdivision                             | Under Construction              | Various Street for Subdivision   | Versailles Boulevard South of Provine Place                                 |
| 2  | The Lake District Subdivision                       | Under Construction              | Various Street for Subdivision   | Versailles Boulevard South of Ansley Boulevard                              |
| 3  | Ansley Boulevard Extension                          | Under Construction              | New Street   | Dead end of Ansley Boulevard to Versailles<br>Boulevard                     |
| 4  | Provine Place                                       | Under Construction              | New Street   | Versailles Boulevard to Cloverleaf Boulevard                                |
|    | 5 Year Capital Projects Except MPO Projects         |                                 |  |   |
| 1  | North 16th Street Bridge Replacement                | FY 18-19                        | Replace bridge over Rapides Bayou  | North 16th Street and Rapides Bayou   |
| 2  | City Park Bridge Repair                             | FY 16-17                        | New Retaining Walls on Existing Box, Repair Street   | Hynson Bayou at Carol Court and Parkway Drive                               |
|    |   |                                 |  |   |

**SOURCE**: City of Alexandria, Engineering Department

recommended prioritization for bikeways in the BPP is based on assessments and analysis of current conditions (Chapter 3), recommended improvements and costs (Chapter 5), related plan recommendations (MTP 2040, Louisiana LRBMS) and public participation (BPAC and community survey). While providing the highest level of bicyclists comfort might be the most desirable, for instance, bike lanes as recommended by the LADOTD Complete Street policy, it is often not feasible considering right of way issues, current width and traffic, which poses demand for parking or loading. Ideally, increase in the number of bicyclists and changes in travel/commuting patterns may make bicycle design options more feasible.

To provide on-street bike facilities on existing streets may be achieved by the following recommendations:

- Reduce the number of travel lanes, also known as Road Diet;
- Narrow the width of travel and parking lanes
- Remove or consolidate on-street parking;
- Re-striping and reconfiguration of existing traffic regulations; and
- Design existing shoulders or excess roadway space for bicycle use.

Figure 6-2: Typical Road Diet Basic Design

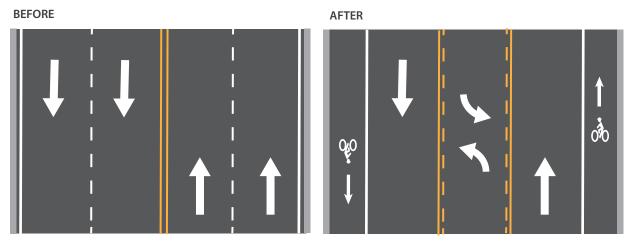
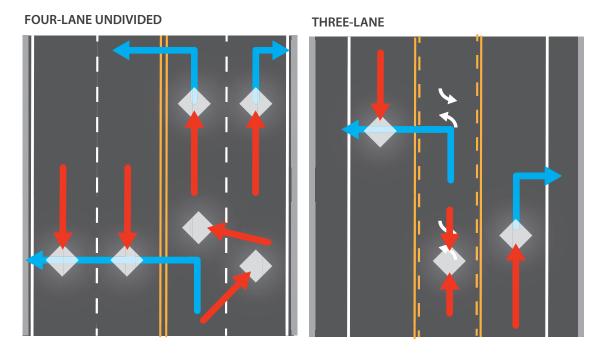


Figure 6-3: Mid-block Conflict Points for Four-Lane Undivided Roadway & Three-Lane Cross Section



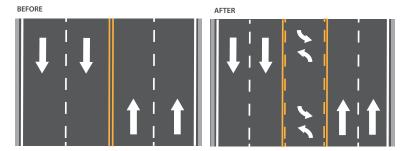
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PRIORITIZATION,

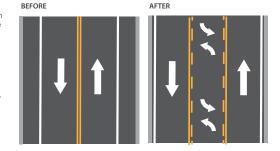
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# Figure 6-4: Other Roadway Reconfigurations

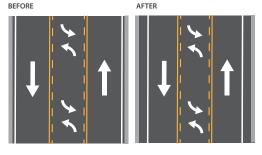
4-lane to 5-lane: In some cases it is necessary to keep two lanes in each direction for capacity purposes. Narrowing lane width to provide a TWLTL introduces the benefits of separating turning vehicles and reducing operating speeds.



2-lane to 3-lane: If a capacity expansion of an existing two-lane road is desired, in some cases a three-lane cross section can provide similar operational benefits to a four-lane cross section while maintaining the safety benefits of the three-lane configuration.

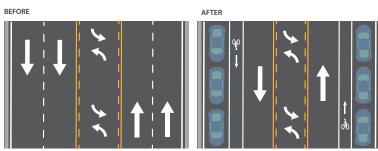


3-lane to 3-lane: In some cases practitioners could reduce the width of each lane instead of reducing the number of lanes. Converting an existing three-lane roadway to a three-lane cross section with narrowed lanes can accommodate bicycle lanes or parking, and provide some traffic calming



5-lane to 3-lane: In some cases ijurisdictions have reconfigured five-lane sections to three lanes, adding features such as diagonal parking and protected bicycle lanes with the extra cross section width.

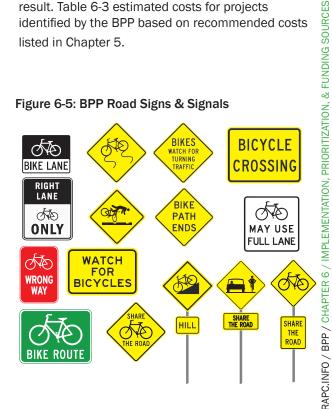
benefit.



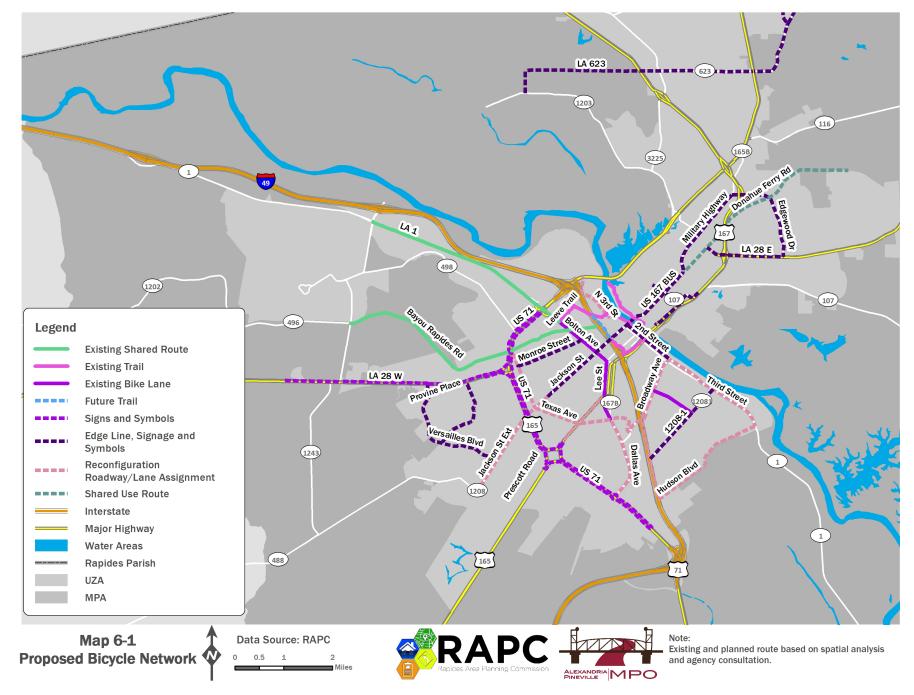
In addition, as suggested by public survey respondents in Chapter 3, signs and symbols such as "shared the road" or "May Use Full Lane" are encouraged to be placed along roadways more frequently visited by bicyclists. Such signs not only alert motorists but also carry an educational message to inform the public about rules, regulations and right-of-way for vulnerable road users. It is important to follow MUTCD rules when placing signs.

Map 6-1 shows proposed bicycle network and recommendations in the BPP study area, followed by two map indicating the level of priority for each project in comparison to crash density and the BPSI result. Table 6-3 estimated costs for projects identified by the BPP based on recommended costs listed in Chapter 5.

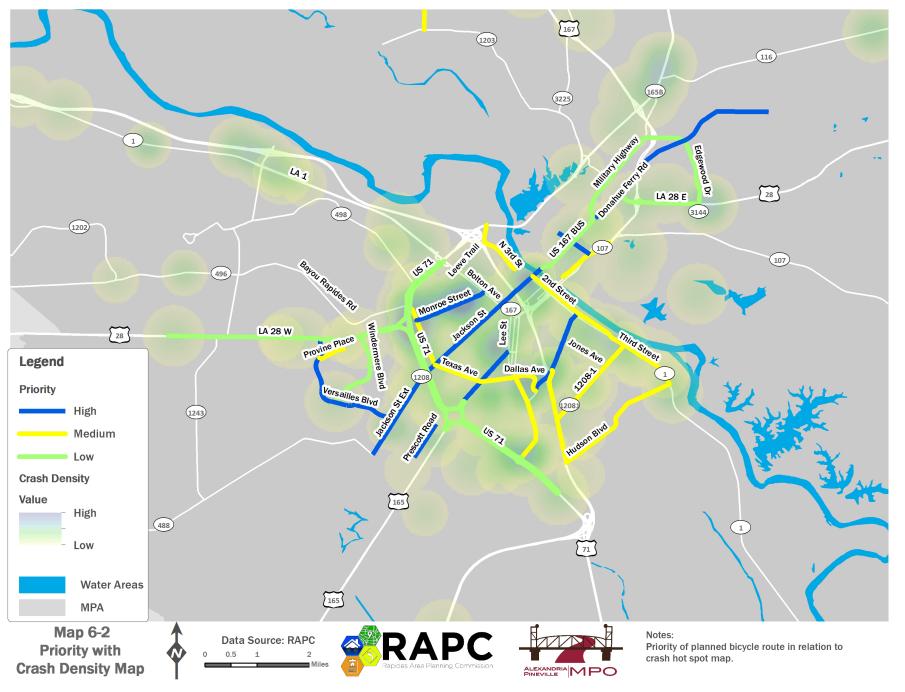
Figure 6-5: BPP Road Signs & Signals

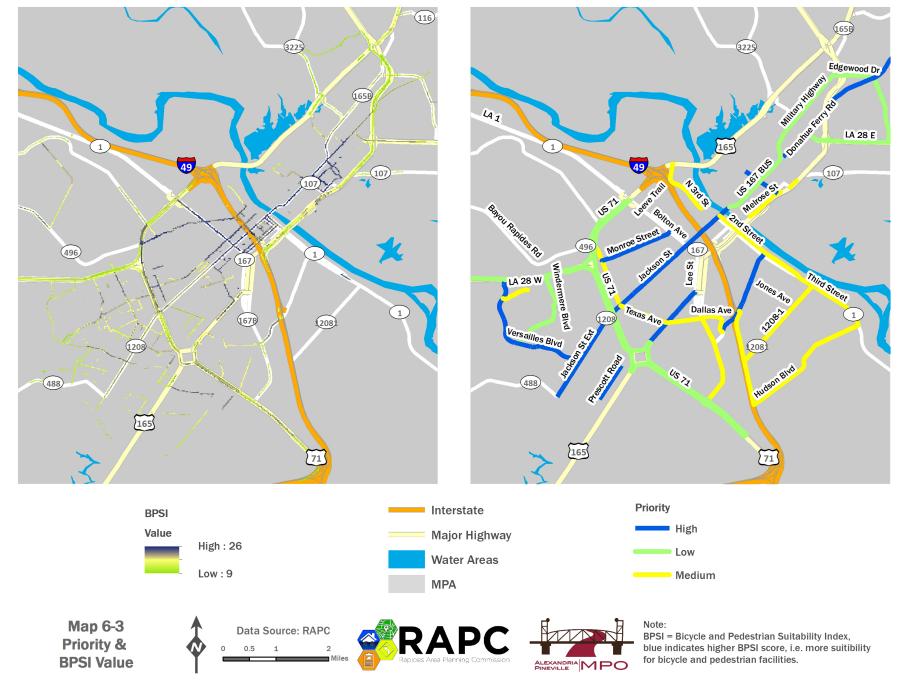


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Table 6-3: Bicycle & Pedestrian Project Prioritization & Project Cost

| High   | Masonic Drive Phase II   | Managia Daire frama Tarras to Managethres                 |   |      |              |              |                              |
|--------|--------------------------|---|---|------|--------------|--------------|------------------------------|
|        |                          | Masonic Drive from Texas to MacArthur<br>Drive            | Streetscape, Sidewalk, Lighting,<br>Pedestrian Crossing | 0.46 | \$106,128.00 | \$48,818.88  | Sidewalk                     |
| High   | Jackson Street           | Texas Ave to 2nd Street                                   | Reconfiguration Roadway/Lane<br>Assignment              | 2.24 | \$41,748.79  | \$93,517.29  | Bike Lane                    |
| High   | Monroe Street            | MacArthur Dr to Bolton Ave                                | Edge Line, signage and Symbols                          | 1.25 | \$13,259.28  | \$16,574.10  | Marked Shared Lane           |
| High   | Masonic Drive Road Diet  | Texas Avenue to Lee Street                                | Bike lane and median with Single lane traffic each way  | 1.2  | \$36,024.57  | \$43,229.48  | Buffered Bike Lane           |
| High   | 10th Street Trail        | 10th Street to Elliot Street                              | Bike Trail  | 0.62 | \$106,128.00 | \$65,799.36  | Paved Shoulder               |
| High   | Pineville Main Street    | Hardtner Street to Donahue Ferry Rd                       | Edge Line, signage and Symbols                          | 1.26 | \$41,748.79  | \$52,603.48  | Bike Lane                    |
| High   | Masonic Drive Phase III  | South side of Masonic Drive from Rensselear to Texas Ave. | Streetscape, Sidewalk, Lighting,<br>Pedestrian Crossing | 0.54 | \$106,128.00 | \$57,309.12  | Sidewalk                     |
| High   | Jackson Street Bridge    | 2nd Street to Hardtner Street                             | Edge Line, signage and Symbols                          | 0.15 | \$13,259.28  | \$1,988.89   | Marked Shared Lane           |
| High   | Jackson Street Extension | Horseshoe Drive to Texas Ave.                             | Reconfiguration Roadway/Lane<br>Assignment              | 2.01 | \$41,748.79  | \$83,915.07  | Bike Lane                    |
| High   | Lee Street               | Dallas Ave to S. MacArthur Street                         | Reconfiguration Roadway/Lane<br>Assignment              | 1.21 | \$41,748.79  | \$50,516.04  | Bike Lane                    |
| High   | Donahue Ferry Rd         | Main Street to Pinehurst Dr                               | Shared use route with signage                           | 3.77 | \$13,259.28  | \$49,987.49  | Marked Shared Lane           |
| High   | Prescott Road Sidewalk   | Roanoke Street to Cherokee Elementary                     | Install Sidewalks on North side of<br>Prescott Road     | 0.73 | \$53,064.00  | \$38,736.72  | Sidewalk on one side of road |
| High   | Bolton Ave. Phase III    | Lee Street to Elliott Street                              | Streetscape, Sidewalk and Lighting                      | 0.4  | \$106,128.00 | \$42,451.20  | Sidewalk                     |
| High   | Versailles Blvd          | Coliseum Blvd. to Jackson Ext.                            | Edge Line, signage and Symbols                          | 2.43 | \$41,748.79  | \$101,449.56 | Bike Lane                    |
| High   | Broadway Avenue          | Lee Street to 2nd Street                                  | Reconfiguration Roadway/Lane<br>Assignment              | 1.67 | \$41,748.79  | \$69,720.48  | Bike Lane                    |
| Medium | Lee Street Streetscape   | Masonic Drive to Bolton Ave.                              | Streetscape, Sidewalk, Lighting                         | 0.7  | \$106,128.00 | \$74,289.60  | Sidewalk                     |
| Medium | Provine Place Sidewalk   | Ansley to Versailles                                      | Sidewalks on Provine Place                              | 0.45 | \$106,128.00 | \$47,757.60  | Sidewalk                     |
| Medium | Dallas Avenue            | Lee Street to Broadway Ave.                               | Reconfiguration Roadway/Lane<br>Assignment              | 0.6  | \$36,024.57  | \$21,614.74  | Buffered Bike Lane           |
| Medium | 2nd Street               | Jackson Street to Broadway Ave.                           | Edge Line, signage and Symbols                          | 1.02 | \$13,259.28  | \$13,524.47  | Marked Shared Lane           |
| Medium | Texas Ave                | MacArthur Dr to Lee St                                    | Reconfiguration Roadway/Lane<br>Assignment              | 3.14 | \$41,748.79  | \$131,091.20 | Bike Lane                    |
| Medium | 3rd Street               | Broadway to Hudson Blvd                                   | Reconfiguration Roadway/Lane<br>Assignment              | 1.06 | \$36,024.57  | \$38,186.04  | Buffered Bike Lane           |
| Medium | 1208-1                   | 3rd Street to Eddie Williams Ave                          | Sign and Symbols/Lane Assignment                        | 1.81 | \$13,259.28  | \$23,999.30  | Marked Shared Lane           |
| Medium | Hudson Blvd              | 3rd Street to Eddie Williams Ave                          | Reconfiguration Roadway/Lane<br>Assignment              | 2.34 | \$36,024.57  | \$84,297.49  | Buffered Bike Lane           |
| Medium | Eddie Williams Ave       | Broadway to Hudson Blvd                                   | Reconfiguration Roadway/Lane Assignment                 | 1.82 | \$36,024.57  | \$65,564.72  | Buffered Bike Lane           |
| Medium | LA 623                   | LA 1204 to Hickory Hill Rd, plus<br>Shanghai Rd           | Edge Line, signage and Symbols                          | 7.91 | \$13,259.28  | \$104,880.90 | Marked Shared Lane           |
| Low    | Windermere Blvd          | Coliseum Blvd. to Versailles                              | Edge Line, signage and Symbols                          | 1.57 | \$13,259.28  | \$20,817.07  | Marked Shared Lane           |
| Low    | MacArthur Drive/US 71    | LA 1(Bolton) to Lee Street                                | Sign and Symbols/Lane Assignment                        | 6.01 | \$13,259.28  | \$79,688.27  | Marked Shared Lane           |
| Low    | Coliseum Blvd            | Monroe to Vandenburg Dr.                                  | Sign and Symbols/Lane Assignment                        | 3.52 | \$13,259.28  | \$46,672.67  | Marked Shared Lane           |
| Low    | Military Highway         | Donahue Ferry Rd to Edgewood Dr                           | Edge Line, signage and Symbols                          | 1.84 | \$13,259.28  | \$24,397.08  | Marked Shared Lane           |
| Low    | Edgewood Drive           | Military Highway to 28 East                               | Edge Line, signage and Symbols                          | 1.74 | \$13,259.28  | \$23,071.15  | Marked Shared Lane           |
| Low    | LA 28 East               | Edgewood Dr. to Donahue Ferry Rd                          | Edge Line, signage and Symbols                          | 1.43 | \$13,259.28  | \$18,960.77  | Marked Shared Lane           |

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## **Local Funding Resources**

Local jurisdictions have various options for funding pedestrian and bicycle improvements. The first option is for a municipality to dedicate a portion of their general funds to support the costs of upgrading and maintaining the non-motorized transportation network. Likewise, local governments can issue general obligation bonds, which require a voter referendum. Special assessment districts, Tax Increment Financing, impact fees, dedicated sales and property taxes can also be local sources of funding for bicycle and pedestrian facilities. In addition, developers can be encouraged to integrate bicycle and pedestrian facilities into new developments.

## State Funding Resources

There are no dedicated bicycle and pedestrian funding programs funded by the State of Louisiana. Federally funded programs are administered by LADOTD, which may provide local match funding for incidental bicycle and pedestrian projects as part of its Complete Streets Policy. The State's capital outlay budget has also historically provided funding for certain bicycle and pedestrian projects.

#### **Federal Funding Resources**

There are various Federal sources of funding for non-motorized projects and programs. The U.S. Department of Transportation (USDOT) is the largest source of this funding, channeling financial assistance for bicycle and pedestrian facilities through the FHWA and FTA. Most of these grant programs require an 80 percent Federal share and 20 percent non-Federal match. However, other federal agencies also provide funding sources for bicycle and pedestrian projects.

# Table 6-4: Pedestrian Funding Opportunities

Key: \$ = Funds may be used for this activity (restrictions may apply). S\* = See program-specific info for restrictions. ~\$ = Eligible, but not competitive unless part of a larger project.

|  |       |       | U.S. D | epartmer |      |      | ing Oppor<br>Transit, H |       | nd Safety | Funds        |              |       |
|--|-------|-------|--------|----------|------|------|-------------------------|-------|-----------|--------------|--------------|-------|
| Activity or Project Type   | TIGER | TIFIA | FTA    | ATI      | CMAQ | HSIP | NHPP                    | STBG  | PLAN      | NHTSA<br>402 | NHTSA<br>405 | FLTTP |
| Pedestrian plans   |       |       | \$     |          |      |      |                         | \$    | \$        |              |              | \$    |
| Recreational trails  | ~\$   | ~\$   |        |          |      |      |                         | \$    |           |              |              | \$    |
| Road Diets (pedestrian and bicycle portions)   | \$    | \$    |        |          |      | \$   | \$                      | \$    |           |              |              | \$    |
| Road Safety Assessment for pedestrians and bicyclists  |       |       |        |          |      | \$   |                         | \$    | \$        |              |              | \$    |
| Safety education and awareness activities and programs to inform pedestrians, bicyclists, and motorists on ped/bike safety |       |       |        |          |      |      |                         | \$    | \$*       | \$*          | \$*          |       |
| Safety education positions   |       |       |        |          |      |      |                         | \$    |           | \$*          |              |       |
| Safety enforcement (including police patrols)  |       |       |        |          |      |      |                         | \$    |           | \$*          | \$*          |       |
| Safety program technical assessment (for peds/bicyclists)  |       |       |        |          |      |      |                         | \$    | \$*       | \$           |              |       |
| Separated bicycle lanes  | \$    | \$    | \$     | \$       | \$   | \$   | \$                      | \$    |           |              |              | \$    |
| Shared use paths / transportation trails   | \$    | \$    | \$     | \$       | \$*  | \$   | \$                      | \$    |           |              |              | \$    |
| Sidewalks (new or retrofit)  | \$    | \$    | \$     | \$       | \$   | \$   | \$                      | \$    |           |              |              | \$    |
| Signs / signals / signal improvements  | \$    | \$    | \$     | \$       | \$   | \$   | \$                      | \$    |           |              |              | \$    |
| Signed pedestrian or bicycle routes  | \$    | \$    | \$     | \$       | \$   |      | \$                      | \$    |           |              |              | \$    |
| Spot improvement programs  | \$    | \$    | \$     |          |      | \$   | \$                      | \$    |           |              |              | \$    |
| Stormwater impacts related to pedestrian and bicycle projects  | \$    | \$    | \$     | \$       |      | \$   | \$                      | \$    |           |              |              | \$    |
| Traffic calming  | \$    | \$    | \$     |          |      | \$   | \$                      | \$    |           |              |              | \$    |
| Trail bridges  | \$    | \$    |        |          | \$*  | \$   | \$                      | \$    |           |              |              | \$    |
| Trail construction and maintenance equipment   |       |       |        |          |      |      |                         | \$RTP |           |              |              |       |
| Trail/highway intersections  | \$    | \$    |        |          | \$*  | \$   | \$                      | \$    |           |              |              | \$    |
| Trailside and trailhead facilities (includes restrooms and water, but not general park amenities; see guidance)            | ~\$*  | ~\$*  |        |          |      |      |                         |       |           |              |              | \$    |
| Training   |       |       |        |          | \$   | \$   |                         | \$    | \$*       | \$*          |              |       |
| Training for law enforcement on ped/bicyclist safety laws  |       |       |        |          |      |      |                         | \$    |           |              | \$*          |       |
| Tunnels / undercrossings for pedestrians and/or bicyclists   | \$    | \$    | \$     | \$       | \$*  | \$   | \$                      | \$    |           |              |              | \$    |

ADA/504: Americans with Disabilities Act of 1990 / Section 504 of the Rehabilitation Act of 1973

TIGER: Transportation Investment Generating Economic Recovery Discretionary Grant program

TIFIA: Transportation Infrastructure Finance and Innovation Act (Ioans)

FTA: Federal Transit Administration Capital Funds

**ATI:** Associated Transit Improvement (1% set-aside of FTA)

CMAQ: Congestion Mitigation and Air Quality Improvement Program

HSIP: Highway Safety Improvement Program

**NHPP:** National Highway Performance Program

**STBG:** Surface Transportation Block Grant Program

**PLAN:** Statewide Planning and Research (SPR) or Metropolitan Planning funds

NHTSA 402: State and Community Highway Safety Grant Program

NHTSA 405: National Priority Safety Programs (Nonmotorized safety)

FLTTP: Federal Lands and Tribal Transportation Programs (Federal Lands Access Program, Federal Lands Transportation Program, Tribal Transportation Program, Nationally Significant Federal Lands and Tribal Projects)

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# Table 6-5: Bicycle Funding Opportunities

Key: \$ = Funds may be used for this activity (restrictions may apply). S\* = See program-specific notes for restrictions. ~\$ = Eligible, but not competitive unless part of a larger project.

|   |       |       | U.S. D | epartme | Bicyont of Trans | le Fundin<br>portation | g Opportu<br>Transit, F | ınities<br>lighway, a | ınd Safety | Funds        |              |       |
|---|-------|-------|--------|---------|------------------|------------------------|-------------------------|-----------------------|------------|--------------|--------------|-------|
| Activity or Project Type  | TIGER | TIFIA | FTA    | ATI     | CMAQ             | HSIP                   | NHPP                    | STBG                  | PLAN       | NHTSA<br>402 | NHTSA<br>405 | FLTTP |
| Access enhancements to public transportation (includes benches, bus pads)   | \$    | \$    | \$     | \$      | \$               |                        | \$                      | \$                    |            |              |              | \$    |
| ADA/504 Self Evaluation / Transition Plan   |       |       |        |         |                  |                        |                         | \$                    | \$         |              |              | \$    |
| Bicycle plans   |       |       | \$     |         |                  |                        |                         | \$                    | \$         |              |              | \$    |
| Bicycle helmets (project or training related)   |       |       |        |         |                  |                        |                         | \$                    |            | \$*          |              |       |
| Bicycle helmets (safety promotion)  |       |       |        |         |                  |                        |                         | \$                    |            | \$*          |              |       |
| Bicycle lanes on road   | \$    | \$    | \$     | \$      | \$               | \$                     | \$                      | \$                    |            |              |              | \$    |
| Bicycle parking   | ~\$   | ~\$   | \$     | \$      | \$               |                        | \$                      | \$                    |            |              |              | \$    |
| Bike racks on transit   | \$    | \$    | \$     | \$      | \$               |                        |                         | \$                    |            |              |              | \$    |
| Bicycle share (capital and equipment; not operations)   | \$    | \$    | \$     | \$      | \$               |                        | \$                      | \$                    |            |              |              | \$    |
| Bicycle storage or service centers at transit hubs  | ~\$   | ~\$   | \$     | \$      | \$               |                        |                         | \$                    |            |              |              | \$    |
| Bridges / overcrossings for pedestrians and/or bicyclists   | \$    | \$    | \$     | \$      |                  | \$                     | \$                      | \$                    |            |              |              | \$    |
| Bus shelters and benches  | \$    | \$    | \$     | \$      | \$               |                        | \$                      | \$                    |            |              |              | \$    |
| Coordinator positions (State or local)  |       |       |        |         | <b>\$1</b> per   |                        |                         | \$                    |            |              |              |       |
| Crosswalks (new or retrofit)  | \$    | \$    | \$     | \$      | \$*              | \$                     | \$                      | \$                    |            |              |              | \$    |
| Curb cuts and ramps   | \$    | \$    | \$     | \$      | \$*              | \$                     | \$                      | \$                    |            |              |              | \$    |
| Counting equipment  |       |       | \$     | \$      |                  | \$                     | \$                      | \$                    | \$*        |              |              | \$    |
| Data collection and monitoring for pedestrians and/or bicyclists  |       |       | \$     | \$      |                  | \$                     | \$                      | \$                    | \$*        |              |              | \$    |
| Historic preservation (pedestrian and bicycle and transit facilities)   | \$    | \$    | \$     | \$      |                  |                        |                         | \$                    |            |              |              | \$    |
| Landscaping, streetscaping (pedestrian and/or bicycle route; transit access); related amenities (benches, water fountains); generally as part of a larger project | ~\$   | ~\$   | \$     | \$      |                  |                        | \$                      | \$                    |            |              |              | \$    |
| Lighting (pedestrian and bicyclist scale associated with pedestrian/bicyclist project)  | \$    | \$    | \$     | \$      |                  | \$                     | \$                      | \$                    |            |              |              | \$    |
| Maps (for pedestrians and/or bicyclists)  |       |       | \$     | \$      | \$               |                        |                         | \$                    | \$*        |              |              | \$    |
| Paved shoulders for pedestrian and/or bicyclist use   | \$    | \$    |        |         | \$*              | \$                     | \$                      | \$                    |            |              |              | \$    |

# Table 6-4 & 6-5 Notes



- FHWA Bicycle and Pedestrian Guidance: http:// www.fhwa.dot.gov/environment/bicycle\_pedestrian/
- Applicability of 23 U.S.C. 217(i) for Bicycle Projects: 23 U.S.C. 217(i) requires that bicycle facilities "be principally for transportation, rather than recreation, purposes". However, sections 133(b)(6) and 133(h) list "recreational trails projects" as eligible activities under STBG. Therefore, the requirement in 23 U.S.C. 217(i) does not apply to recreational trails projects (including for bicycle use) using STBG funds. Section 217(i) continues to apply to bicycle facilities other than trail-related projects, and section 217(i) continues to apply to bicycle facilities using other Federal-aid Highway Program funds (NHPP, HSIP, CMAQ). The transportation requirement under section 217(i) is applicable only to bicycle projects; it does not apply to any other trail use or transportation mode.
- There may be occasional DOT or agency incentive grants for specific research or technical assistance purposes.
- Aspects of many DOT initiatives may be eligible as individual projects. For example, activities above may benefit Ladders of Opportunity; safe, comfortable, interconnected networks; environmental justice; equity; etc.

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# **Appendices**

- A Bicycle and Pedestrian User Survey
- Bicycle and Pedestrian Advisory
  Committee Meeting
- 2016 AMPO Meeting
- Bicycle and Pedestrian Suitabilit
  Index Variable Scoring System

- Pedestrian Crash Reduction Factor Reference
- F MPO Technical Advisory Committe and Policy Committee
- **G** Glossary
- H Publication Affidavit

# Appendix A: Bicycle & Pedestrian User Survey

| Bicycle and Pedestrian User Survey                           |
|--|
| 1. Do you race or just ride?                                 |
| ☐ I race   |
| ☐ Just ride  |
| Occa sional so cial race/event                               |
| ○ N/A  |
|  |
| 2. How easy or difficult is it to bike in your community?    |
| Extremely easy   |
| S omewhat easy   |
| Neither Easy nor difficult                                   |
| S omewhat difficult  |
| Or very difficult  |
| Idontknow  |
|  |
| 3. What makes it difficult to bike in your community? (Check |
| all that apply, skip if choose "easy" for Q2)                |
| Unsa fe Neigborhood  |
| No Street lights/lighting is bad                             |
| No bike lanes/roads too narrow/no shoulder                   |
| No Sidewalk  |
| R oads too busy/too much traffic                             |
| No trails/paths/bicycle facilities                           |
| Unsa fe terrian  |

|  | ost imp         | ortant a        | ind 1 k  | peing the            | least im      | portant      | ) !   |
|--|-----------------|-----------------|----------|----------------------|---------------|--------------|-------|
|  |                 | bicycle facilit |          | s bike paths, bike I | anes, bike pa | rking racks, | □ N/A |
|  | Improve exist   | ing facilities  |          |                      |               |              | □ N/A |
|  | Enforce laws    | governing bic   | ycling   |                      |               |              | □ N/A |
|  | Initiate bicycl | e sa fety educa | tion     |                      |               |              | □ N/A |
|  |                 |                 |          |                      |               |              |       |
| . How comf   | fortable        | e do you        |          | vith these           | bicycle       | facilitie    | □ N/A |
| . How comf   | fortable<br>ets | e do you        | ı feel v | Somewhat             | Very          |              | S     |
| . How comf   | fortable<br>ets | e do you        |          |                      | Very          |              |       |
| . How comfor busy stree  | fortable<br>ets | e do you        | ı feel v | Somewhat             | Very          |              | S     |
| . How comf<br>n busy street  | fortable<br>ets | e do you        | ı feel v | Somewhat             | Very          |              | S     |
| . How comfor busy street  No designated facility Shared-lane markings Buffered bike lane Protected bike lane | fortable<br>ets | e do you        | ı feel v | Somewhat             | Very          |              | S     |

PADO INEO / RDD / ADDENIDIO

RAPC.INFO /

| 猫 | LEGEND | Proposed Network | Treatment Type | Existing Shared | Existing Trail | Existing Bike Lar | Future Trail | Signs and Symbo | Edge Line + Sign | **** Lane Assignment | *** Shared Use Rout | MPA |  |
|---|--------|------------------|----------------|-----------------|----------------|-------------------|--------------|-----------------|------------------|----------------------|---------------------|-----|--|
|   |        |                  |                |                 |                |                   |              |                 |                  |                      |                     |     |  |

# & Proposed Bike Network:

7. Where would you like to see improvements in our community (street name, neighborhood, segment of road,

on busy streets

No designated facility Shared-lane markings Buffered bike lane Protected bike lane Raise d cycle track

Protected Bike Lane Buffered Bike Lane Raise d Cycle Track Bike Signals Bike Boxes Bike Lane Contra-flow bike lane Bike Boulevards Shared-use signs and symbols

5. How comfortable do you feel with these bicycle facilities

Neutral

6. What design features would you like to see implemented?

Neutral

important

uncomfortable uncomfortable Don't know

Somewhat

unimportant

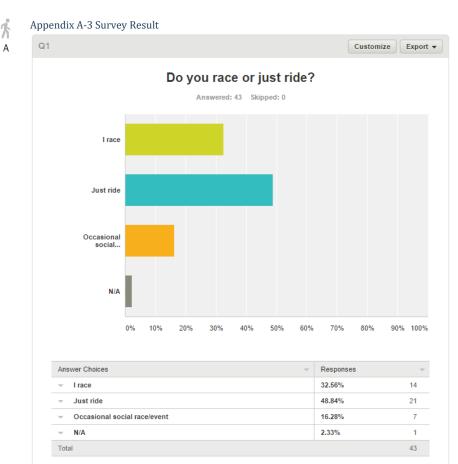
unimportant

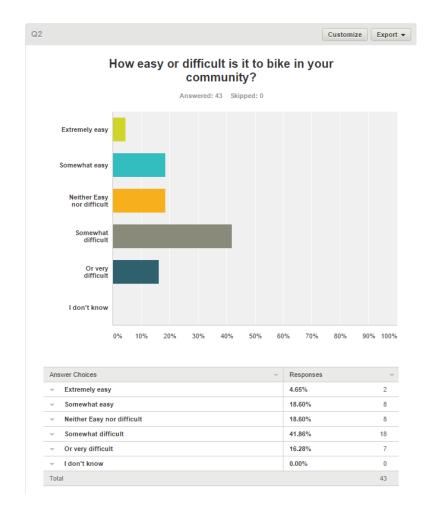
Somewhat comfortable comfortable

Very Important

etc)?

# Appendix A: Bicycle & Pedestrian User Survey





Customize | Export ▼

RAPC.INFO / BPP / APPENDICES

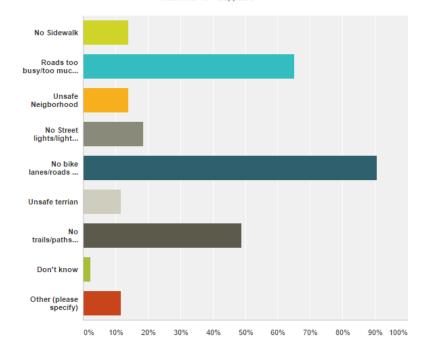
# What makes it difficult to bike in your community? (Check all that apply, skip if choose "easy" for Q2)

Customize

Export ▼

Q4

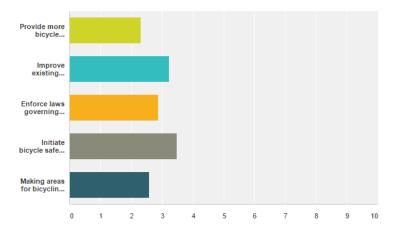
Answered: 43 Skipped: 0



| Ans | swer Choices                               | ~         | Responses | ,  |
|-----|--|-----------|-----------|----|
| ~   | No Sidewalk                                |           | 13.95%    | 6  |
| ~   | Roads too busy/too much traffic            |           | 65.12%    | 28 |
| ~   | Unsafe Neigborhood                         |           | 13.95%    | 6  |
| ~   | No Street lights/lighting is bad           |           | 18.60%    | 8  |
| ~   | No bike lanes/roads too narrow/no shoulder |           | 90.70%    | 39 |
| w   | Unsafe terrian                             |           | 11.63%    | 5  |
| v   | No trails/paths/bicycle facilities         |           | 48.84%    | 21 |
| ~   | Don't know                                 |           | 2.33%     | 1  |
| ~   | Other (please specify)                     | Responses | 11.63%    | 5  |

Which of these changes would you recommend be made in your community to make it easier for your to bike more(rank the following choices on a scale of 1 to 5 with 5 being the most important and 1 being the least important)?

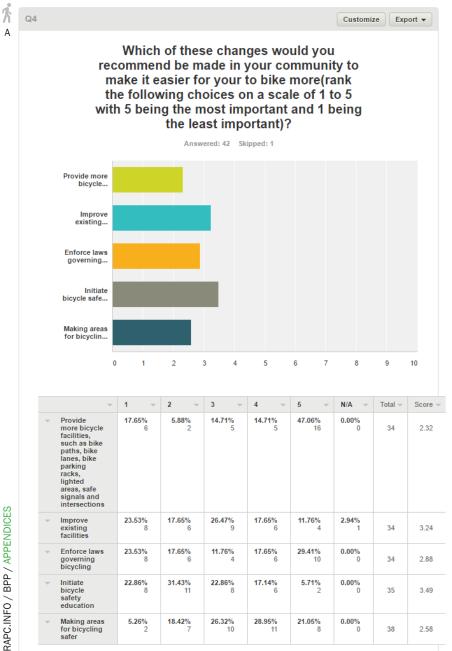
| Answered | Skipped: 1 |
|----------|------------|
|          |            |
|          |            |

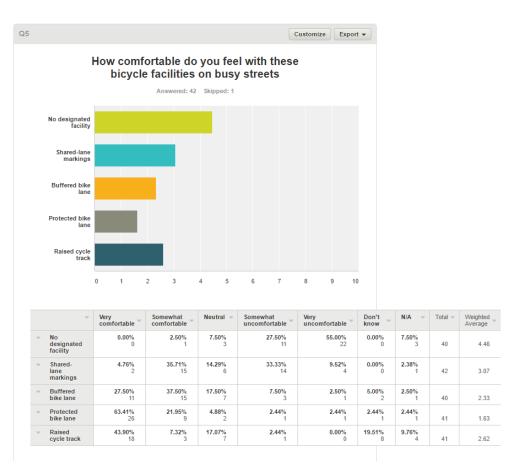


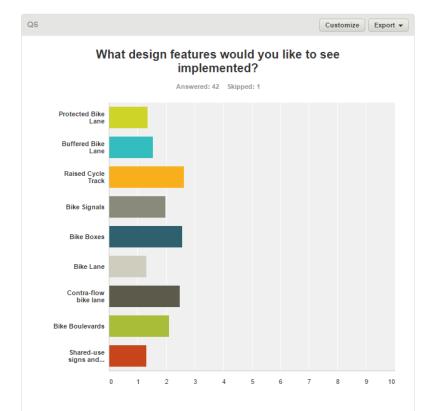
|   | ~   | 1 -                | 2 -             | 3 -                 | 4                   | 5 -                 | N/A -              | Total - | Score - |
|---|---|--------------------|-----------------|---------------------|---------------------|---------------------|--------------------|---------|---------|
| * | Provide<br>more bicycle<br>facilities,<br>such as bike<br>paths, bike<br>lanes, bike<br>parking<br>racks,<br>lighted<br>areas, safe<br>signals and<br>intersections | 17.65%<br>6        | 5.88% 2         | <b>14.71%</b> 5     | 14.71%<br>5         | 47.06%<br>16        | 0.00%              | 34      | 2.32    |
| ~ | Improve<br>existing<br>facilities   | <b>23.53%</b><br>8 | <b>17.65%</b> 6 | <b>26.47%</b><br>9  | <b>17.65%</b> 6     | 11.76%<br>4         | <b>2.94</b> %<br>1 | 34      | 3.24    |
| ~ | Enforce laws<br>governing<br>bicycling  | <b>23.53%</b><br>8 | 17.65%<br>6     | 11.76%<br>4         | <b>17.65%</b><br>6  | <b>29.41%</b><br>10 | <b>0.00%</b><br>0  | 34      | 2.88    |
| ~ | Initiate<br>bicycle<br>safety<br>education  | <b>22.86%</b><br>8 | 31.43%<br>11    | <b>22.86%</b><br>8  | 17.14%<br>6         | <b>5.71%</b> 2      | 0.00%<br>0         | 35      | 3.49    |
| ~ | Making areas<br>for bicycling<br>safer  | <b>5.26%</b> 2     | 18.42%<br>7     | <b>26.32%</b><br>10 | <b>28.95%</b><br>11 | <b>21.05%</b><br>8  | 0.00%              | 38      | 2.58    |

Q3

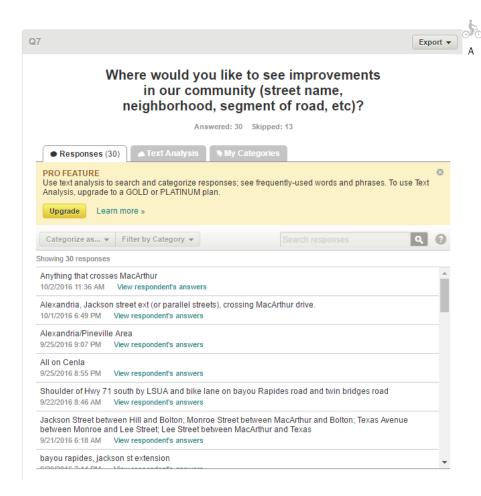
# Appendix A: Bicycle & Pedestrian User Survey







|   | ~                                  | Very<br>Important    | Somewhat important  | Neutral -         | Somewhat unimportant | Very<br>unimportant | N/A ~       | Total - | Weighted<br>Average |
|---|------------------------------------|----------------------|---------------------|-------------------|----------------------|---------------------|-------------|---------|---------------------|
| ~ | Protected<br>Bike Lane             | <b>70.73%</b><br>29  | <b>19.51%</b><br>8  | <b>7.32</b> %     | 0.00%                | 0.00%               | 2.44%<br>1  | 41      | 1.35                |
| ~ | Buffered<br>Bike Lane              | <b>51.22</b> %<br>21 | <b>43.90%</b><br>18 | <b>4.88%</b> 2    | 0.00%                | 0.00%               | 0.00%<br>0  | 41      | 1.54                |
| ~ | Raised<br>Cycle<br>Track           | <b>23.08%</b> 9      | <b>15.38%</b><br>6  | 33.33%<br>13      | 7.69%<br>3           | 10.26%<br>4         | 10.26%<br>4 | 39      | 2.63                |
| ~ | Bike<br>Signals                    | <b>50.00%</b> 20     | <b>12.50%</b> 5     | 27.50%<br>11      | 10.00%<br>4          | 0.00%               | 0.00%<br>0  | 40      | 1.98                |
| ~ | Bike Boxes                         | 18.42%<br>7          | 10.53%<br>4         | <b>52.63</b> % 20 | 7.89%<br>3           | 0.00%<br>0          | 10.53%<br>4 | 38      | 2.56                |
| ~ | Bike Lane                          | <b>73.81%</b><br>31  | <b>21.43%</b><br>9  | <b>4.76%</b> 2    | 0.00%                | 0.00%               | 0.00%       | 42      | 1.31                |
| ~ | Contra-<br>flow bike<br>lane       | <b>21.05%</b><br>8   | <b>13.16%</b> 5     | <b>52.63%</b> 20  | <b>2.63%</b> 1       | 2.63%<br>1          | 7.89%<br>3  | 38      | 2.49                |
| ~ | Bike<br>Boulevards                 | 36.59%<br>15         | <b>21.95</b> %<br>9 | 34.15%<br>14      | <b>2.44</b> %<br>1   | <b>2.44</b> %<br>1  | 2.44%<br>1  | 41      | 2.10                |
| ~ | Shared-use<br>signs and<br>symbols | <b>76.19%</b> 32     | 19.05%<br>8         | 2.38%<br>1        | 2.38%<br>1           | 0.00%<br>0          | 0.00%       | 42      | 1.31                |



# **Appendix A: Bicycle & Pedestrian User Survey**

\*\*

Twin bridges. Bayou Rapids. Garden district neighborhood (university streets that are adjacent to the park). 3rd and 4th street downtown.

9/20/2016 5:24 PM View respondent's answers

Jackson Street Twin Bridges Masonic Drive 9/20/2016 4:34 PM View respondent's answers

Twin Bridges Road.!!

9/20/2016 8:17 AM View respondent's answers

Safe bicycle travel from Alexandria to Pineville. Highway 28 east and west in Alexandria, and Pineville. Twin Bridges Road to Kincaid Lake and Valentine Lake. Castor Plunge Road in Woodworth. Trail maintenance at Kincaid Lake and The WIId Azalea Trail in Woodworth.

9/19/2016 9:16 PM View respondent's answers

Better shoulders and 165 north and south for Alexandria la

9/19/2016 8:53 PM View respondent's answers

Anywhere would be a good start. The bike lanes on Bolton are not used by majority of cyclists because of neighborhood and foot traffic.

9/19/2016 8:08 PM View respondent's answers

#### Bayou Rapides road

9/19/2016 7:53 PM View respondent's answers

This area is full of roads that are just too narrow with little or no shoulder at all. This makes it difficult for riders and drivers on the road. I understand people are aggravated when driving and they simply can't get around local cyclists with head on traffic this causes a problem for both and the one on the bike always loses I think if we had more roads with large shoulders so we don't disrupt traffic or a distracted driver it will serve as a buffer to the vehicles on the road. I feel that the majority of drivers don't want us in their lane anymore than we do. Paved roads were originally designed for bicycles not vehicles so I think it's only fare to give us an alternative place to coexist in our community

9/19/2016 6:59 PM View respondent's answers

Versailles, Military Hwy, Donahue Ferry, Edgewood.

9/19/2016 5:54 PM View respondent's answers

Cenla

9/19/2016 5:31 PM View respondent's answers

Everywhere. This area is not very bike-friendly. Facilities and public education are needed. I thought

Cenla

9/19/2016 5:31 PM View respondent's answers

Everywhere. This area is not very bike-friendly. Facilities and public education are needed. I thought Alexandria might use some of the recreation tax proceeds to improve bike facilities, but they're more interested in promoting fetes, festivals, etc. Not much facility improvement or construction has come as a result of the new revenue.

9/19/2016 4:18 PM View respondent's answers

Pineville

9/19/2016 4:11 PM View respondent's answers

Twin bridges bayou rapides

9/19/2016 3:56 PM View respondent's answers

More enforcement for drivers when aggressive towards riders, as well as cyclists when they do not follow rules of the road. Possibly provide a booklet to local bike shops and local cycling groups about or local and state laws regarding bike usage on highways.

9/19/2016 3:54 PM View respondent's answers

Appendix B-1 May 13th, 2015 Meeting Agenda

Meeting Presentation

9

Alexandria/Pineville Metropolitan Area Bicycle and Pedestrian Plan Advisory Meeting

> May 13th, 2015 11:00am-12:00pm

Rapides Area Planning Commission 1405 Frank Andrews Blvd, Alexandria, LA

- 1. Introductions
- 2. Project overview
  - a. Purpose of the planb. Planning process
- 3. Review of initial findings and challenges
- 4. Committee member questions and comments
- 5. Next step
- 6. Adjourn

Lunch will be served



























Appendix B-2 July 15th, 2015

#### Louisiana Long Range Bicycle Map - Statewide



## **Alexandria Region**

July 15, 2015 • 11:00-12:30
Rapides Area Planning Commission • Conference Room

#### **AGENDA**

- I. Introductions
- II. Local Business
  - a. Jackson@Horseshoe Roundabout Project
  - b. Walkability Checklist
- III. Project overview (PowerPoint)
  - a. Louisiana Bicycle Suitability Map UPDATE
  - b. Bicycling demand:
    - i. Strava data analysis results
    - ii. Other indicators of demand
- IV. Connecting state-level and local/regional bicycle planning efforts
- V. Interactive demand exercise (Group discussion)
- VI. Questions and answers

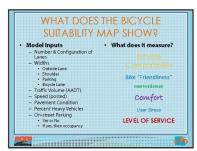
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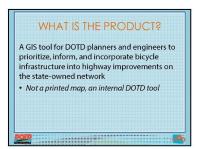
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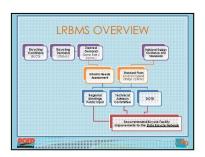






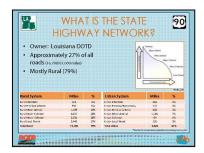


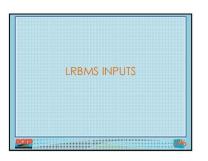




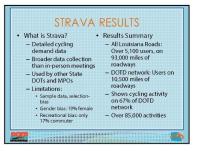












Regional Meeting Presentation

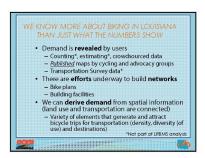
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**Regional Meeting Presentation** 







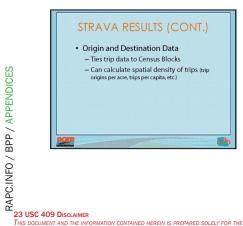


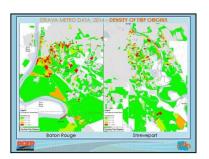










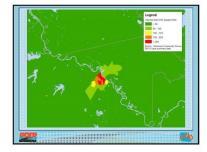






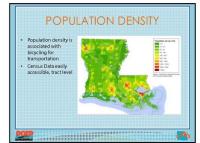






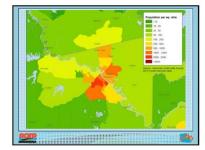


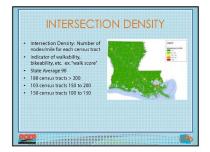


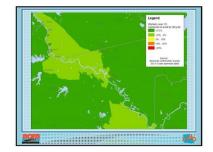














Re B

**Regional Meeting Presentation** 

Regional Meeting Presentation

















# **Bicycle and Pedestrian Advisory Committee**

11:00 AM, July 22nd, 2016 | Location: RAPC Conference Room (Map Link)

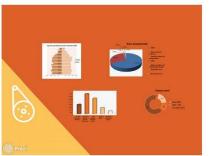
# Agenda

- 1. Introduction
- 2. Needs Assessment
  - a. Demographic Data
  - b. Ped Count Data
  - c. Local Plan Updates
- 3. Goals and Strategies
  - a. Finalize Goals, Objective & Strategies
- 4. Metropolitan Transportation Plan 2040 Input
  - a. Online MetroQuest Survey Results
  - b. Public Meeting
  - c. Travel Demand Modelling
- 5. Project Prioritization
- 6. Discussion
- 7. Other business

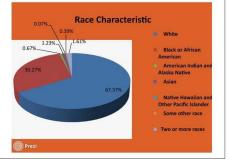






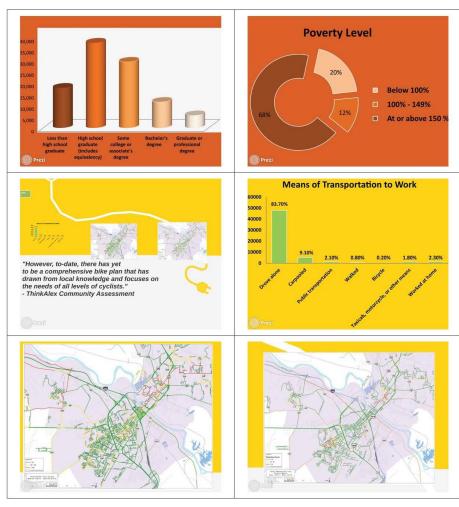






### **Appendix B: Bicycle & Pedestrian Advisory Committee Meetings**

⅓ B

































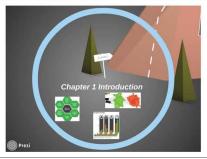


### **Appendix B: Bicycle & Pedestrian Advisory Committee Meetings**



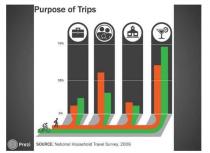




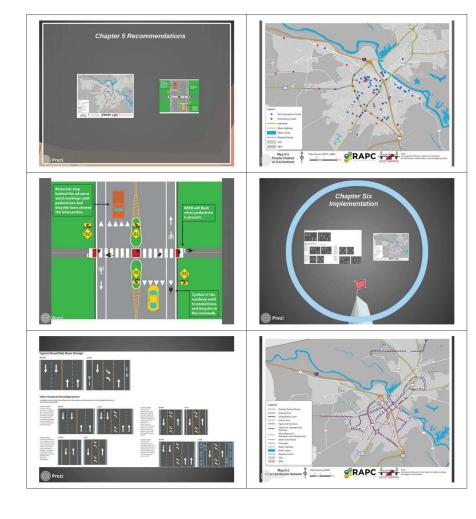




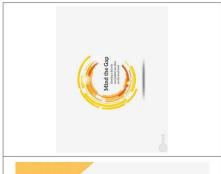








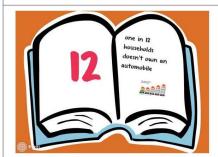
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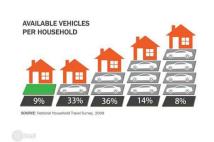




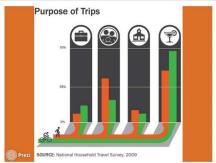




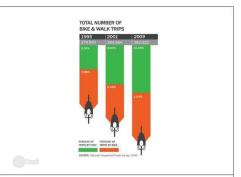


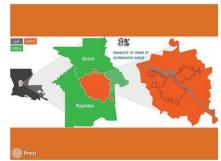




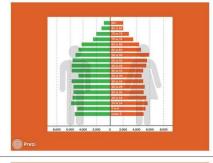


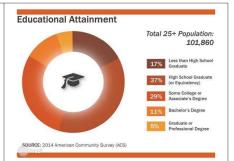


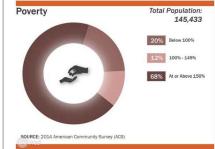


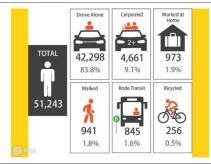


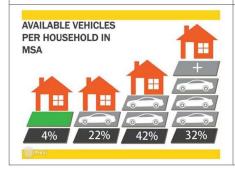




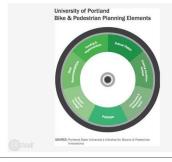




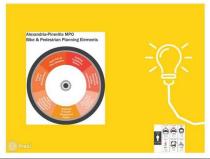












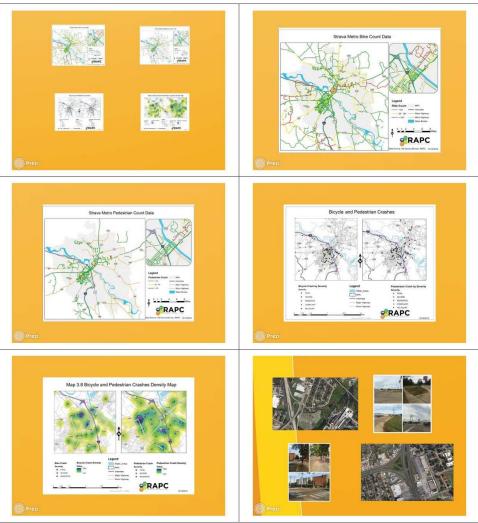




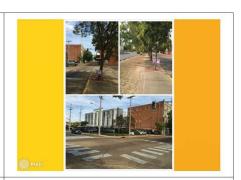


# **Appendix C: AMPO Meeting Presentation**

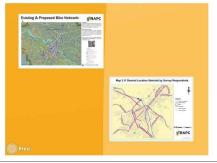










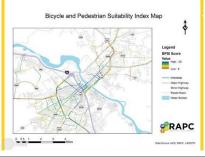


















# 3

# Appendix D: Bicycle and Pedestrian Suitability Index Variable Scoring System

| Speed <sup>1</sup> | Score |
|--------------------|-------|
| Less than 35       | 3     |
| 36 to 49           | 2     |
| 50 to 55           | 1     |
| Over 55            | 0     |

| Strava Metro Bike Count | Score |
|-------------------------|-------|
| More than 100           | 3     |
| 100 to 50               | 2     |
| Less than 50            | 1     |

| Strava Metro Ped Count | Score |
|------------------------|-------|
| More than 50           | 3     |
| 50 to 25               | 2     |
| Less than 25           | 1     |

| Existing Facility | Score |
|-------------------|-------|
| Facility exists   | 3     |
| No facility       | 0     |

| Population Density    | Score |
|-----------------------|-------|
| More than 10 Per Acre | 4     |
| 5.1 to 10 Per Acre    | 3     |
| 2.5 to 4.9 Per Acre   | 2     |
| 2.4 to 0 Per Acre     | 1     |
| Less than 0           | 0     |

| Employment Density    | Score |
|-----------------------|-------|
| More than 25 Per Acre | 3     |
| 5.1 to 25 Per Acre    | 2     |
| 0 to 4.9 Per Acre     | 1     |
| Less than 0           | 0     |

| Distance to School/Bus Stop | Score |
|-----------------------------|-------|
| Less than 0.5 mile          | 3     |
| 0.5 to 1 mile               | 2     |
| 1.1 to 2 mile               | 1     |
| Less than 0                 | 0     |

| Age under 18 and over 65 | Score |
|--------------------------|-------|
| Greater than 50%         | 3     |
| 40.1% to 50%             | 2     |
| 20.1% to 40%             | 1     |
| Smaller than 20%         | 0     |

| _                |       |
|------------------|-------|
| Poverty          | Score |
| Greater than 50% | 3     |
| 25.1% to 50%     | 2     |
| 10.1% to 25%     | 1     |
| Smaller than 10% | 0     |
| Zero Vehicle     | Score |
| Greater than 50% | 3     |
| 25.1% to 50%     | 2     |
| 10.1% to 25%     | 1     |
| Smaller than 10% | 0     |

| Survey                | Score |
|-----------------------|-------|
| Mapped by Respondents | 3     |
| Not mapped            | 0     |

<sup>&</sup>lt;sup>1</sup> http://safety.fhwa.dot.gov/ped\_bike/docs/txdot\_3988s.pdf

# RAPC.INFO / BPP / APPENDICES

#### **Appendix E: Pedestrian Crash Reduction Factor Reference**

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## Appendix F: MPO Technical Advisory and Policy Committee

COMMITTEE MEMBERS

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Mike Wilkinson, City of Alexandria James Branch, City of Alexandria Eric Duck, City of Alexandria Tom David, Jr., Pan American Engineers, City of Pineville/Town of Ball John Gagnard, Pan American Engineers, City of Pineville/Town of Ball Dennis Woodward, Rapides Parish Keith Sayer, LADOTD District 8 Larry Mathews, LADOTD District 8 Dan Broussard, LADOTD Dawn Sholmire, LADOTD Brandon Buckner, FHWA Teresa Coplen, Bike/Ped. Advocate (Fit Families for Cenla) Matt Johns, Rapides Area Planning Commission Sooraz Patro, Rapides Area Planning Commission

Yuwen Hou, Rapides Area Planning Commission

Jonathan Bolen, Rapides Area Planning Commission

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Mr. Harry Silver, Alexandria, LA (Alternate, Mr. Mr. Eric Duck)

Mr. James Villard, Alexandria, LA

(Alternate, Mr. James Branch)

Mayor Clarence Fields, Pineville, LA (Alternate, Mr. Rich Dupree)

Mr. Nathan Martin, Pineville, LA (Alternate, Mr. Charlie Moore)

Mr. Richard Billings, President, RPPJ

Mr. Richard Vanderlick, RPPJ

Mr. Murphy LeDoux, LaDOTD, District 8 Admin.

Mr. Brandon Buckner, FHWA (Alternate, TBD)

Mr. Blake Cooper, Regional Port Authority

(Alternate, Mr. Norman Welch)

Mayor Neil S. Kavanagh, Town of Ball

Mr. Bart Jones, England Authority

(Alternate, Mr. Jon Grafton)

Ms. Ronisha Hodge, FTA

#### **Appendix G: Glossary**

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| AASHTO | <ul> <li>American Association of State Highway and Transportation Officials</li> </ul> | SHSP | – Strategic Highway Safety Program | @V( |
|--------|--|------|------------------------------------|-----|
| ACS    | – American Community Survey  | SRTS | – Safe Route to School Program     | u   |

| AMPO  | <ul> <li>Association of Metropolitan Planning Organization</li> </ul> | STBG | <ul> <li>Surface Transportation Block Grant</li> </ul> |
|-------|---|------|--|
| ΔΡΜΡΩ | - Alexandria-Pineville Metropolitan Planning Organization             | CTD  | 6 6 7 6  |

| APIVIPO | – Alexandria-Pineville Metropolitan Planning Organization  | STP | <ul> <li>Surface Transportation Program</li> </ul> |
|---------|--|-----|--|
| ArcGIS  | <ul> <li>Geographic Information System Software</li> </ul> | TAC | Tachnical Advisory Committee                       |

| 7 0 00 | 3008. ap                    | TAC | - rechnical Advisory Committee               |
|--------|-----------------------------|-----|--|
| ATrans | – Alexandria Transit System | TDM | <ul> <li>Travel Demand Management</li> </ul> |

| BMP | <ul> <li>Bicycle Master Plan</li> </ul> | TIGER – Transportation Investment Generating Economy Recovery |
|-----|---|---|
|-----|---|---|

TPC

- Transportation Policy Committee

| BPSI — Bicycle and Pedestrian Suitability Index | TIP | – Transportation Improvement Program |
|---|-----|--------------------------------------|
|---|-----|--------------------------------------|

| EPA – Environmental Planning Agency | USDOT | – United Stated Department of Transportation |
|-------------------------------------|-------|--|
|-------------------------------------|-------|--|

| FAST | <ul> <li>Fixing America's Surface Transportation Act</li> </ul> |  |
|------|---|--|

| FIA | - reueral transit Auministration                  |
|-----|---|
| GIS | <ul> <li>Geographic Information System</li> </ul> |

Endoral Transit Administration

- Crash Reduction Factor

| LADOID - Lou | iisiana Departmen | t of Transporta | tion and De | evelopment |
|--------------|-------------------|-----------------|-------------|------------|
|--------------|-------------------|-----------------|-------------|------------|

| LRBMS | <ul> <li>Long Range Bicycle Map Statewide</li> </ul>   |
|-------|--|
| LTAP  | <ul> <li>Local Technical Assistance Program</li> </ul> |

| MPA | <ul> <li>Metropolitan Planning Area</li> </ul> |
|-----|--|
|     |  |

| MSA | <ul> <li>Metropolitan Statistica</li> </ul> | ıl Area |
|-----|---|---------|
|     |   |         |

NHTSA – National Highway Traffic Safety Administration

PPP – Public Participation Plan

RAPC – Rapides Area Planning Commission

CRF

ET A

NHTS – National Household Travel Survey

#### **Appendix H: Publication Affidavit**

#### State of Louisiana Parish of Rapides AFFIDAVIT OF PUBLICATION

(A Correct Copy of Publication)

I, Amanda Hines JIM Smille

of THE TOWN TALK, published at Alexandria,

Louisiana do solemnly swear that the

Legal Notice

advertisement, as per clipping attached, was published in the regular and entire issue of said newspaper, and not in any supplement thereof for 1 insertion (s) commencing with the issue dated December 18, 2016 and ending with the issue dated December 18, 2016.

> Amanda Hines Jim Subscribed and sworn to before me

This 3rd day of January, 2017 at Alexandria, Louisiana.

